# Appendix A – Needs Assessment, Housing Constraints, Assessment of Fair Housing

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### 1.0 Introduction

The Housing Needs Assessment provides a demographic and housing profile of the city. This assessment also provides other important information to support the goals, policies, and programs of the Housing Element to meet the needs of current and future residents.

The Decennial Census, completed every 10 years, is an important source of information for the Housing Needs Assessment, as is the 2016-2020 American Community Survey Data. It provides the most reliable and in-depth data for demographic characteristics of a locality. The State Department of Finance (DOF) also provides valuable data that is more current. Whenever possible, DOF data and other local sources were used in the Housing Needs Assessment. Definitions of various U.S. Census Bureau terms used throughout this document are provided in Appendix E for clarification.

The Housing Needs Assessment focuses on demographic information, such as population trends, ethnicity, age, household composition, income, employment, housing characteristics, general housing needs by income, and housing needs for special segments of the population. It outlines the characteristics of the community, and identifies those characteristics that may have significant impacts on housing needs in the community. Because the analysis and reporting of demographic and housing data for the needs assessment and constraints overlaps significantly with the required analysis of segregation and integration patterns and trends for the fair housing assessment (AFH), this component of the AFH is embedded throughout appropriate sections of this document. The remaining components of the AFH are found in section 10.

### 2.0 Population and Employment Trends

#### 2.1 Population Change

As show in Table A-1 over the past 10 years, from 2010 to 2020, the population of the City of Mt. Shasta has decreased by 4.4 percent, from 3,394 in 2010 to 3,223 in 2020. The trend of a declining population is not isolated to Mt. Shasta as it is occurring in Siskiyou county, where a shortage of economic opportunities deters growth, although Mt. Shasta's average decrease is greater than the whole of Siskiyou county's, as indicated in Table A-1. The population trends are illustrated in Figure 1 and Figure 2 below.

Year	Mt. Shasta Population	% Change	*Siskiyou County (Total Population)	% Change
1995	3,539		45,020	
2000	3,621	2.3%	44,281	-1.6%
2005	3,577	-1.2%	44,865	1.3%
2010	3,394	-5.1%	44,900	0.1%
2015	3,385	-0.3%	44,721	-0.4%
2020	3,244	-4.2%	44,076	-1.4%
Average	Annual Change	-1.7%		-0.4%

Table A-1						
Population and Growth, 1	1995-2020					

\* = incorporated and unincorporated areas.

Source: Department of Finance, E-5 Population and Housing Estimates for Cities, Counties, and the State, January 1, 2011-2020, with 2010 Benchmark and E-4 Population Estimates for Cities, Counties, and the State, 2001-2010, with 2000 and 2010 Census Counts.

#### Figure 1

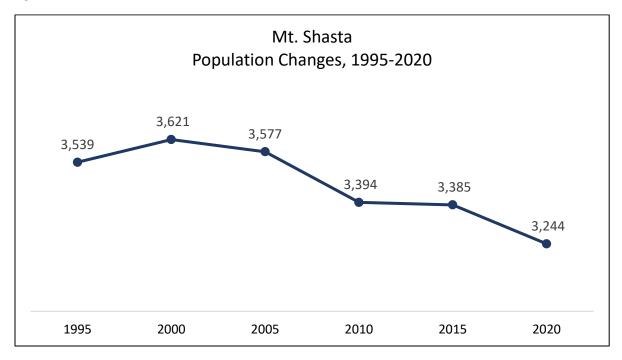
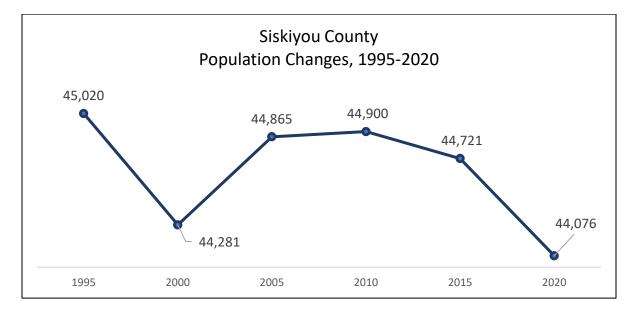


Figure 2



#### **2.2 Population Growth Projections**

The City's 2007 General Plan projects an annual growth rate of 0.63 percent for the area within the city limits for the General Plan's 20-year timeframe. The City consulted the population projections prepared by the State of California Department of Finance (DOF). The DOF provides projections for all counties through 2060, however, the prepared growth projections are not for individual cities in Siskiyou county. Table A-2 presents the DOF population grown projections for Siskiyou county from 2020 to 2060. The DOF projects Siskiyou county's population will continue to decline through to 2060, with an average annual change of -1.43 percent. DOF's

population projections are consistent with the patterns for Mt. Shasta and Siskiyou discussed where DOF data indicate the population has been declining. The total population of Siskiyou county's, incorporated and unincorporated, has been declining since 2015, although from 1995 to 2000, the total population declined by 1.6 percent. Altogether this data does not support the General Plan projections for positive growth.

	Projected					
Year	Populatior	n Change	% Change			
2010	44,855					
2015	44,540	-315	-0.70%			
2020	43,792	-748	-1.68%			
2030	42,707	-1,085	-2.48%			
2035	42,195	-512	-1.20%			
2040	41,434	-761	-1.80%			
2045	40,605	-829	-2.00%			
2050	39,874	-731	-1.80%			
2055	39,471	-403	-1.01%			
2060	39,395	-76	-0.19%			
		Average Annual Change	-1.43%			

# Table A-2Population Growth 2010-2060, Siskiyou County

Source Demographic Research Unit, California Department of Finance, July 2021, Report P-2A: Total Population Projections, 2010-2060, California and Counties

Table A-2 shows the expected population changes for the unincorporated and incorporated Siskiyou county from 2010 to 2060. Based on DOF projections, the county is expected to experience an annual negative growth rate of approximately -1.43 percent from 2015-2060. Based on the City's historic growth rate and the current economic downturn, it is unlikely that the City's future growth rate will approach that projected by the General Plan. From 2010 to 2020, the population declined at an average rate of 0.44 percent per year. Although, the City's General Plan projects an annual growth rate of 0.65 percent over the next 20 years, more current data does not support this projection. The data presented in Table A-2 presents current population growth projections.

# 2.3 Population by Race and Ethnicity, including Segregation and Integration Patterns and Trends

Table A-3 presents population change within the City between 2010 and 2020 by racial and ethnic categories, along with Siskiyou county. Although the city is slowly becoming more diverse, the population continues to be made up primarily of white residents. For example, approximately 84 percent of all residents in the city identified themselves as white at the time of the 2010 Census, while the second largest ethnic group, Hispanic comprised only 8 percent of the population at that time. In the 2020 census, 80 percent of residents identified as white, and the second largest group, Hispanic, had increased to 9 percent. Between 2010 and 2020, the largest percentage population growth has been in the population of Native Hawaiian/Pacific Islander, followed by two or more races.

Using Census block data, Maps 1 and 2 show the geographic areas where one racial or ethnic group dominates.<sup>1</sup> Map 1 shows Whites are predominate (greater than 50 percent) in most of Mt. Shasta's Census blocks, although Map 2 shows four small Census blocks where Hispanics predominate. Census blocks where Hispanics comprise 10 to 50 percent of the population are dispersed throughout the central portions of the City. Figure 3 shows the area adjacent and parallel to eastern side of I-5, bound by Mt. Shasta Blvd and Chestnut Street on the east, with Lassen Lane and Ream Avenue providing north and south bookends, respectively, as having a diversity index of 46.7 which is higher than the balance of the City, which has an index of 32.2.<sup>2</sup> The geographic pattern seen in Map 3 is consistent with patterns shown in Maps 1 and 2. The pattern shows the area at adjacent to the I-5–East Lake Street, which contains some of the older Mt. Shasta neighborhoods, have a higher diversity index rating. Consistent with the racial and ethnic patterns observed in Maps 1, 2, and 3, and the data presented in Table A-3, Map 4 shows that Mt. Shasta is mostly White, although this data is reported at the Census tract level.

While not predominate, according to the 2020 Census there are nearly 200 residents who identify as two races, i.e., White, American Indian and Alaska Native; White, Asian; and White, Some Other Race, as indicated in Table A-3 below.

#### Race and Ethnicity: A Regional Comparison

As shown in Table A-3 and Figures 3 and 4, Whites are the predominate ethnic group in most of Siskiyou county, except for in the northeastern corner where Hispanics are the predominate group. For both Mt. Shasta and the county there more Hispanics in 2020 than in 2010. Agriculture is a dominate industry in the northeastern corner and with a larger population of farmworkers. As indicated in Table A-3, American Indians and Alaska Natives are 2nd largest racial group in the county, although this is not the case in Mt. Shasta. Mt. Shasta residents who identify as White and American Indians <u>and</u> Alaska Natives are a greater percentage of the population, which is similar for the county. Racial and ethnic composition of Mt. Shasta residents is nearly identical to that of the larger region for which Whites alone and non-Hispanic or Latino are the predominate racial ethnic group.

<sup>&</sup>lt;sup>1</sup> The three large geographic areas depicted as "no population" on Map 1 are accurate. These areas are (from north to south): 1) very northern edge of the City; 2) eastern edge of the City, and 3) the area near the southern extent of the City that abuts I-5.

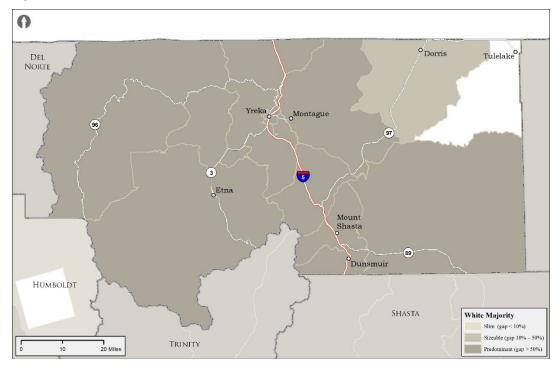
<sup>&</sup>lt;sup>2</sup> According to ESRI, website, "a diversity index indicates the probability that two people selected at random within an area belong to a different race or ethnicity. Therefore, higher numbers indicate more diversity", accessed March 16, 2023.

Table A-3
Population by Race/Ethnicity, 2010 and 2020

	Mount Shasta					Sis	kiyou Cou	nty		
	2010 2020			2010 2020			20			
		%		%	% Change		%		%	% Change
Total:	3,394		3,223		-5%	44,900		44,076		-0.02%
Hispanic or Latino	277	8.2%	284	8.8%	3%	4,615	10.3%	5,527	12.5%	0.2%
Not Hispanic or Latino:	3,117	91.8%	2,939	91.2%	-6%	40,285	89.7%	38,549	87.5%	-0.04%
Population of one race:	2,997	88.3%	2,696	83.6%	-10%	38,445	85.6%	35,454	80.4%	-0.1%
White alone	2,855	95.3%	2,568	95.3%	-10%	35,683	92.8%	32,057	90.4%	-0.1%
Black or African American alone	59	2.0%	46	1.7%	-22%	552	1.4%	471	1.3%	-0.1%
American Indian and Alaska Native alone	17	0.6%	21	0.8%	24%	1,549	4.0%	1,757	5.0%	0.1%
Asian alone	56	1.9%	52	1.9%	-7%	528	1.4%	866	2.4%	0.6%
Native Hawaiian and Other Pacific Islander alone	1	0.0%	4	0.1%	300%	69	0.2%	38	0.1%	-0.4%
Some Other Race alone	9	0.3%	5	0.2%	-44%	64	0.2%	265	0.7%	3.1%
Population of two races:	106	3.1%	232	7.2%	119%	1,714	3.8%	2,894	6.6%	0.7%
White; Black or African American	24	22.6%	37	15.9%	54%	153	8.9%	262	9.1%	0.7%
White; American Indian and Alaska Native	44	41.5%	74	31.9%	68%	1,196	69.8%	1,708	59.0%	0.4%
White; Asian	20	18.9%	38	16.4%	90%	186	10.9%	277	9.6%	0.5%
White; Native Hawaiian and Other Pacific Islander	9	8.5%	9	3.9%	0.0%	50	2.9%	79	2.7%	0.6%
White; Some Other Race	3	2.8%	70	30.2%	2,233%	22	1.3%	466	16.1%	20.2%
All Other	6	5.7%	4	1.7%	-33%	107	6.2%	102	3.5%	0.0%
Three or More Races	14	0.4%	11	0.3%	-21%	126	0.3%	201	0.5%	0.6%

Notes: Percentages may not add up to 100 percent due to rounding. Negative growth is shown in parenthesis. Source: 2010 Decennial Census Summary File 3, U.S. Census Bureau, 2020 Decennial Census Redistricting Data

#### Figure 3



#### Figure 4



#### 2.4 Population by Age Group

The distribution of Mt. Shasta's population by age group is shown in Table A-4 and Table A-5 shows the population change from 2010 to 2020. Although Mt. Shasta's total population hasn't changed significantly over the last decade, certain age group categories have. The largest change was in the age group from 45-54 which decreased by nearly 58 percent. The largest increase was those 65 and older which changed by over 53%. In fact, more than half of the population for the City consists of those 55 years and older making up over 53% of the total population. Siskiyou county saw similar population changes by age from 2010 to 2020 as indicated in Table A-5. A possible explanation for these changes is that younger residents are leaving the City in search of job opportunities, while older residents are coming as a place to retire.

	Mt. Shasta					Mt. Shasta Siskiyou County					
Age	2010	% of Total	2020	% of Total	2010	% of Total	2020	% of Total			
< 5	154	4.5%	79	2.4%	2,473	5.5%	2,232	5.1%			
5-14	396	11.7%	334	10.3%	5,136	11.4%	5,074	11.7%			
15-24	384	11.3%	264	8.1%	4,935	11.0%	4,414	10.1%			
25-34	373	11.0%	389	12.0%	4,277	9.5%	4,446	10.2%			
35-44	359	10.6%	229	7.0%	4,536	10.1%	4,391	10.1%			
45-54	525	15.5%	222	6.8%	6,910	15.4%	4,751	10.9%			
55-64	584	17.2%	785	24.2%	7,851	17.5%	7,225	16.6%			
65+	619	18.2%	948	29.2%	8,782	19.6%	10,983	25.2%			
Total	3,394	100%	3,250	100%	44,900	100%	43,516	100%			

Table A-4 Population by Age, 2010-2020

Note: Percentages may not add up to 100 percent due to rounding. Source: 2010 Decennial Census Summary File 3, U.S. Census Bureau, 2020 Decennial Census Redistricting Data Employment.

	Mt. S	hasta	Siskiyou	County
Age	Number	% Change	Number	% Change
< 5	-75	-49%	-241	-10%
5-14	-62	-16%	-62	-1%
15-24	-120	-31%	-521	-11%
25-34	16	4%	169	4%
35-44	-130	-36%	-145	-3%
45-54	-303	-58%	-2,159	-31%
55-64	201	34%	-626	-8%
65+	329	53%	2,201	25%
Total	-144	-4%	-1,384	-3%

# Table A-5Population Change from 2010 to 2020

#### 2.5 Labor Force and Unemployment

The most recent labor force data for the city was provided by the U.S. Census American Community Survey. Labor force is the sum of employment and unemployment, excluding people in the armed forces. Table A-6 shows that approximately 96 percent of the labor force in the City is employed as of 2020. The unemployment rate is just over 3 percent, which is lower than the rate in the State and quite a bit lower than that of nearby cities Weed and Yreka and Siskiyou County as a whole.

	City of Mt. Shasta	City of Weed	City of Yreka	Siskiyou County	California
Labor Force	1,450	1,056	3,089	17,939	20,016,955
Employment	1,401	966	2,868	16,597	18,646,894
Unemployment Number	49	90	220	1,325	1,229,079
Unemployment Rate	3.38%	8.52%	7.12%	7.39%	6.14%

Table A-6Labor Force of Mt. Shasta Weed, Yreka, Siskiyou County, and California 2020

Source: 2020 ACS 5-Year Estimates Data Profiles, U.S. Census Bureau.

Table A-7 shows the 2021 American Community Survey's employment by industry for the city of Mt. Shasta. This data shows the largest employment categories to be 1) retail trade, 2) professional, scientific, and management, and administrative and waste management services, and 3) educational services, and health care and social assistance. Approximately 62 percent of residents were employed in one of these three industries in 2021 according to the data.

Table A-72021 Employment by Industry, Mt. Shasta

	Estimate	Percent
Total Civilian employed population 16 years and over	1,396	
Agriculture, forestry, fishing and hunting, and mining	20	1.4%
Construction	41	2.9%
Manufacturing	18	1.3%
Wholesale trade	90	6.4%
Retail trade	222	15.9%
Transportation and warehousing, and utilities	22	1.6%
Information	39	2.8%
Finance and insurance, and real estate and rental and leasing	128	9.2%
Professional, scientific, and management, and administrative and waste management services	243	17.4%
Educational services, and health care and social assistance	405	29.0%
Arts, entertainment, and recreation, and accommodation and food services	121	8.7%
Other services, except public administration	21	1.5%
Public administration	26	1.9%
Source: American Community Survey, Table DD03, 2021		

Source: American Community Survey, Table DP03, 2021

#### 2.6 Largest Employers

The largest employers in Siskiyou County are listed in Table A-8, and Fairchild Medical Center located in Yreka is the largest employer in the county, according to the Economic Development Department's 2022 Labor Market Information. Although not all of these employers are located in Mt. Shasta, and residents often leave the city limits to go to work. Table A-9 lists the largest employers in Mt. Shasta, and Mercy Medical Center is currently the largest.

Largest Employers, Siskiyou County 2022							
	100-249 Employees		250-499 Employees				
College of the Siskiyous	Mt. Shasta Resort	Siskiyou County	Fairchild Medical				
County Coroner	Nor-Cal Products Inc	Siskiyou Joint Commu- nity College Dist.	Center				
Fairchild Medical Clinic	Plant Science Inc	Siskiyou Lake LLC					
Klamath National Forest	Rain Rock Casino	U.S. Forest Service					
Mercy Medical Center	Roseburg Forest Products	Wal-Mart					

# Table A-8Largest Employers, Siskiyou County 2022

Source: Economic Development Department, Labor Market Information, Siskiyou County, 2022.

Table A-9
Largest Employers, Mt. Shasta 2022

50-99 Employees	100-249 Employees
Electro-Guard Inc.	Mercy Medical Ctr Mt Shasta
	Mt Shasta Resort
	Siskiyou Lake LLC

Source: Economic Development Department, Labor Market Information, Siskiyou County, 2022.

#### 2.7 Commuting and Transportation Costs

Related to local and regional employment is the commute distance. Commute distance is an important factor in housing availability and affordability and is also an indicator of jobs/housing balance. Communities with extended commute distances generally have a poor jobs/housing balance, while those with short average commutes tend to have a strong jobs/housing balance. The burden of the additional costs associated with extended commuting disproportionately affects lower-income households who must spend a larger portion of their overall income on fuel. This in turn affects a household's ability to occupy decent housing without being overburdened by cost. Map 4A shows geographically that most of Mt. Shasta's housing stock is in close proximity to jobs, resulting in low travel times to employment.

Table A-10 indicates that the vast majority of Mt. Shasta residents travel less than 30 minutes from home to work. This data indicates that many of the jobs are within 20 miles of the city and that there is a strong jobs/housing balance, meaning that the available jobs are within relatively close distance to the employees' places of residence. The data indicate that some Mt. Shasta residents are likely to commute to Yreka because Yreka is an approximately

35 minute drive (one way) from Mt. Shasta. As discussed above, Fairchild Medical Center is the largest employer in the County is located in Yreka.

Travel Time to Work						
Travel Time to Work	Number	Percentage				
Less than 30 minutes	960	78.9%				
30 to 59 minutes	161	13.2%				
60 or more minutes	95	7.8%				
Total	1,216	100%				

#### Table A-10 Travel Time to Work

Source: ACS, 2021, Table B08303

Siskiyou county is a large rural county, and Mt. Shasta is a relatively low density city, and with a declining population in the region there are not many transit options beyond those provided by private vehicles and the Siskiyou Transit and General Express (STAGE). The entirety of Mt. Shasta and Siskiyou county have high transportation costs. HUD developed the transportation cost index that "estimates of transportation expenses for a family that meets the following description: a 3-person single-parent family with income at 50% of the median income for renters for the region" at the Census tract level (HCD AFFH Data Resources and Mapping Tool, accessed March 29, 2023). The lower the index score, the higher the transportation costs. Index scores are affected by the availability of public transit, the density of housing, services and jobs in a community. The entirety of Mt. Shasta and Siskiyou county have the lowest transportation index score of 0-20 (where 79-99 is the highest possible score). This means transportation costs for low income Mt. Shasta residents is high.

The Siskiyou Transit and General Express (STAGE) provides regional bus service that largely follows the Interstate 5 corridor with most Mt. Shasta stops located on or near the Mt. Shasta Boulevard corridor. The most eastern bus stop is at the intersection East Lake Street and Rockfellow Drive, near the high school. All STAGE buses are ADA compliant. STAGE offers discount annual passes for income eligible households. There are about 13 STAGE stops in Mt. Shasta. The city of Mt. Shasta does not operate a separate intracity bus service. Madrone Hospice provides transportation for seniors 60 years or older. There is no rail service available in Mt. Shasta, although there is an intercity Amtrak route with a designated stop in the city of Dunsmuir.

#### 2.8 Fastest Growing Occupations

The region's fastest growing occupations are listed in Table A-11. This information is only available for the Northern Mountains Region (Lassen, Modoc, Nevada, Plumas, Sierra, Siskiyou, and Trinity Counties), but is applicable as Mt. Shasta residents work both inside and outside of the City. It is anticipated that the fastest growing occupation in the Northern Mountains Region is in the areas of medical and health service managers, counselors, and marketing. According to HCD, the 2019 Siskiyou County median income for a family of four is \$65,579. Of the ten fastest growing occupations, only two have a median hourly wage that is on par with the county's median hourly wage, construction managers and medical and health services managers. Table A-8 identifies the county's largest employers by city which employ at least 100 people, and Table A-7 presents employment and median income by industry, which is an aggregated version of the finer scaled occupation data presented in Table A-11.

	Median Hourly	Estim Employ		Percentage Change	
Occupation	Wage*	2018	2028		
Construction Managers	\$52.59	440	530	20%	
Medical and Health Services Managers	\$64.86	240	320	33%	
Market Research Analysts and Marketing Specialists	\$25.00	190	230	21%	
Substance Abuse, Behavioral Disorder, and Mental Health Counselors	\$22.56	320	390	22%	
Medical Assistants	\$19.99	400	470	18%	
Cooks, Restaurant	\$17.01	1,020	1,250	23%	
Animal Caretakers	\$16.37	200	240	20%	
Industrial Machinery Mechanics	\$27.47	250	300	20%	

Table A-11Fastest Growing Occupations, 2018-2028

*Source: Siskiyou County Profile, State of California Employment Development Department, accessed 2021. \* 2021 Q1 Mean Hourly Wage from Occupational Employment and Wage Statistics (OEWS) Survey Results.* 

# 3.0 Household Characteristics

### 3.1 Number of Households and Types

The American Community Survey of 2010 and 2020 data for household types including group quarters are presented in Table A-12. The data indicates changes in family and non-family households in Mt. Shasta from 2010 to 2020. A family household consists of a householder and who are living in the home and who are related to the householder by birth, marriage or adoption. A non-family household consists of the householder living alone or the home is occupied exclusively by unrelated people. People who are not living in housing units and are living in group quarters of which there are two types: institutional and non-institutional. Correctional facilities and nursing homes are examples of institutional group quarters. College dormitories, military barracks, group homes, and shelters are examples of non-institutional group quarters.

Household Type	20	010	2020		% Change From	
nousenoid type	Number	Percentage	Number	Percentage	2010 to 2020	
Household Populations						
Total Households	1,719	100	1,826	100	6%	
Average Household Size	1.94		1.78		-8%	
Family Households (families)	800	47%	889	49%	11%	
Average Family Size	2.83		2.33		-18%	

Table A-12Mt. Shasta Household Types and Changes, 2010 and 2020

Household Type	20	)10	20		% Change From	
nousenoiu type	Number	Percentage	Number	Percentage	2010 to 2020	
Married-Couple Families	458	57%	687	77%	50%	
With Children	220	48%	137	20%	-38%	
Female Householder, no spouse	231	29%	177	20%	-23%	
With Children	140	61%	83	47%	-41%	
Male Householder, no spouse	111	14%	25	3%	-77%	
With Children	96	86%	0	0%	-100%	
Non-Family Households	919	53%	937	51%	2%	
Group Quarters Population (Non-Hou	usehold Popu	lation)				
City of Mt. Shasta	86		7		-92%	
Siskiyou County	950		566		-40.4%	

Sources: American Community Survey, 2010 and 2020, Table S1101 and Table B26001.

The 2010 and 2020 ACS data presented in Table A-12 indicates the total number of households, that is both family households, and non-family households, both grew from 2010 to 2020. The increase of family households was greater than non-family households. 11 percent gain for family household and in comparison to the modest 2 percent gain for non-family households. Although the total number of households in 2020 was greater than in 2010, the average size of households and family size decreased during the same period. The number of family households with children decreased from 2010 and 2020. These household trends are consistent with population change trends shown in Table A-4 and Table A-5. Table A-4 and Table A-5 show residents who are 55 and older increased both numerically and as percentage of the population from 2010 to 2020. From 2010 to 2020, Table A-12 indicates the number and percentage of married-couple families with children decreased: from 48 percent to 20 percent. When the data of Tables A-4, A-5 and A-11 are considered the data indicate the number of individuals who are 65 and older increased of residents aged 25-34, all other age groups declined from 2010 to 2020. The household changes are consistent with the population changes in Table A-4 and Table A-5. A non-family household consists of the householder living alone or the home is occupied exclusively by unrelated people. Female householders (no spouse) with children are discussed below in section 5.0 Special Housing Needs Analyses.

According to the most recent American Community Survey, from 2010 to 2020, both Mt. Shasta and Siskiyou county saw a decrease in the population residing in group quarters, with Mt. Shasta having the larger decrease: Mt. Shasta's population in group quarters decreased from 86 persons in 2010 to 7 individuals in 2020. Local changes are consistent with the overall trend for California where the total population in group quarters decreased overall from an estimated population of 826,697 individuals to 824,735 individuals in 2020.

# 3.2 Household Income, Income Distribution and Poverty, including Segregation and Integration Patterns and Trends

Table A-13 presents the distribution of income for households in Mt. Shasta in 2000, 2015, and 2020 according to Census data. Accounting for inflation, the household median income increased by approximately \$11,680 between 2010 and 2020. Figure 5 below illustrates the 2020 distribution of income, as a percentage, of Mt. Shasta

vs. Siskiyou county. Overall, the data indicates that Siskiyou county households had a slightly higher median income at \$47,403, than Mt. Shasta households at \$43,135.

				Siskiyou Co	unty			
	2010		2015		2020		2020	
Annual Income	# of Households	% of Total						
Less than \$15,000	463	28%	435	20%	361	20%	2,591	14%
\$15,000 to \$24,999	345	21%	184	11%	232	13%	2,515	13%
\$25,000 to \$34,999	227	14%	150	11%	201	11%	1,977	10%
\$35,000 to \$49,999	177	11%	248	13%	372	20%	3,033	16%
\$50,000 to \$74,999	262	16%	295	22%	290	16%	3,628	19%
\$75,000 to \$99,999	53	3%	107	7%	174	10%	1,958	10%
\$100,000 to \$149,999	67	4%	130	15%	136	7%	2,361	12%
\$150,000 or more	70	4%	138	3%	60	3%	1,152	6%
Total	1,664	100%	1,687	100%	1,826	100%	19,195	100%
Median Income	\$26,50	0	\$39,777		\$43,135		\$47,403	
Median Income in 2020 Dollars	Approx. \$31	1,453*	Approx. \$43,	,435*	\$43,13	5	\$47,403	3

Table A-13					
Income Distribution, 20	10-2020				

\* Estimates per calculation engine on <u>https://www.in2013dollars.com</u>. Percentages may not add up to 100 percent due to rounding Source: 2010, 2020 U.S. Census Summary File 3 and 2015 ACS data.

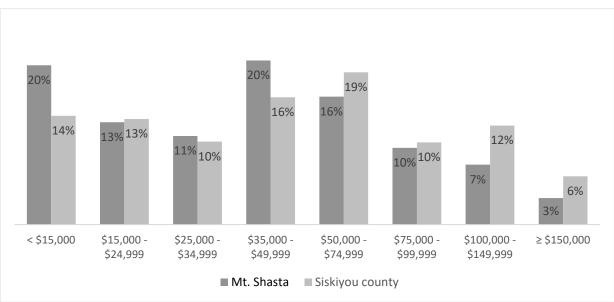


Figure 5: Mt. Shasta and Siskiyou County 2020 Distribution of Income (as a percentage)

Generally, the 2020 income distributions of Mt. Shasta and Siskiyou are similar, as illustrated in Figure 5. The most notable differences between the City and the Siskiyou county are there are a greater percentage of Mt. Shasta households with an annual income of less than \$15,000, 20 percent. Siskiyou county households with an annual income of \$100,000 to \$149,999 in 2020 was greater in for the larger Siskiyou county region at 12 percent in comparison to Mt. Shasta's 7 percent of households.

Table A-14 illustrates the number of households in Mt. Shasta in each income range based on the Comprehensive Housing Affordability Strategy (CHAS), published by HUD on September 9, 2022. The CHAS is based on ACS 5-year estimates, with the CHAS published September of 2022 using 2015-2019 ACS. The Department of Housing and Urban Development (HUD) receives custom tabulations of American Community Survey (ACS) data from the U.S. Census Bureau. These data, known as the "CHAS" data (Comprehensive Housing Affordability Strategy), demonstrate the extent of housing problems and housing needs, particularly for low income households. This is estimated by the number of households that have certain housing problems and have income low enough to qualify for HUD's programs (primarily 30, 50, and 80 percent of median income). This data is oriented towards addressing housing needs for lower income households.

Income Limit Range for 2019*	Income	# of Owner Households	% of Owner Households	# of Renter Households	% of Renter Households	# of Total Households	% of Total
Extremely Low Income <= 30% HAMFI**	Less than \$25,750	210	25.9%	235	23.3%	445	24%
Very Low Income >30% to <=50% HAMFI**	\$25,751- \$32,400	115	14.2%	175	17.3%	290	16%
Low Income >50% to <=80% HAMFI**	\$32,401- \$51,850	125	15.4%	210	20.8%	335	18%
Low- & Middle Income >80% to <=100% HAMFI <sup>+</sup>	\$51,851- \$52,000	50	6.2%	60	5.9%	110	6%
Upper Income >100% HAMFI†	\$52,001 or greater	310	38.3%	335	33.2%	645	35%
Total Households		810	100%	1,015	100%	1,825	100%

Table A-14Household Income Distribution, 2019 CHAS for Mt. Shasta

Note: Values and percentages may not add up due to rounding.

\*Income limits for a four-person household. The 2019 median family income for a household of four in Siskiyou county was \$52,000

\*\* "HAMFI" means "HUD Adjustment Median Family Income". Per HUD's methodology, adjustments to the calculated income limit may be applied resulting in income limits that may be different than the calculated value. For more info, visit https://www.gov.huduser.gov/portal/datasets/il/il2019/2019ILCalc3080.odn

<sup>+</sup> Category labels per CHAS Affordability Analysis, Paul Joice, May 20, 2013, https://www.huduser.gov/portal/publications/pdf/CHAS\_affordability\_Analysis.pdf

According to the CHAS, the 2019 median family income for a household of four in Siskiyou county was \$52,000 (the CHAS reports median family income for Siskiyou county but does not provide this data for individual cities in Siskiyou county). In 2019 40 percent of Mt. Shasta households had gross income of less than 50 percent of the

HUD Adjusted Median Family Income (HAMFI). Of these 735 households, about 40 percent (325) were owneroccupied households and almost 41 percent (410) were renter households. For both tenures, a greater percentage of households were extremely low income, meaning the household's annual income was less than 30 percent of the HAMFI.

About 18 percent, or 335 owner and rental households, had a gross annual income of between 51 percent to 80 percent of the HAMFI, or \$32,401 to \$51,850. According to the data, in 2019 only 6 percent of owner and renter Mt. Shasta households earn between 81 percent and 100 percent, with 35 percent earning above the 2019 HUD median family income for a household of four. Overall, the data indicate in 2019 approximately 59 percent of Mt. Shasta households had a gross annual income that is 80 percent or less than the HAMFI. This poverty data indicate it is likely a significant number of households are on a fixed income. The data also indicate there are a significant number of renter and owner household that may have very little to no disposable income to provide a buffer to withstand inflationary price increases for other necessities and essentials. Ownership households would be sensitive to increasing housing costs, whether it be housing cost increases associated with utility price increases and escalating maintenance costs associated with owning a home. Renter households would be sensitive also to utility increases, and rent increases. Renter households are also at risk from displacement due to the property sale or conversion to a short term rental or a second residence.

Table A-15 shows the poverty rates by age group in the City as well as for single-parent families. The poverty rate is the percentage of people in a given group that live below the poverty level out of the total population of that given group in the city. Because the American Community Survey has such a high margin of error for very small populations, two years are given as reference.<sup>3</sup> The City's overall poverty rate is between 18.4 and 25.7 percent. The population with the highest percentage of people in poverty is children younger than 18 years in 2019, and adults below 65 in 2020. Female-headed single parent households experience the most poverty in families, ranging from 26.6 to 64.2 percent. Mt. Shasta's poverty rate decline from 2019 to 2020 may be, in part, on account of the two federal Economic Impact Payments of 2020. Mt. Shasta's poverty rate for the total population was two percent higher in comparison to Siskiyou county in 2020, although Mt. Shasta's poverty rate of single-parent female-headed single households was lower than the county: 26.6 percent in comparison to 28.2 percent.

		Siskiyou County				
	2019		2020		2020	
Population	# Below Poverty	%	% Below Poverty	%	# Below Poverty	%
Children < 18 years	154	34.5%	33	8.0%	1,848	21.6%
Adults (18-64)	493	26.2%	403	21.3%	4,397	18.6%
Elderly (65+)	196	20.7%	162	17.1%	1,049	9.6%
Total Population Below	843	25.7%	598	18.4%	7,294	16.9%

#### Table A-15 Population Below Poverty Level, Mt. Shasta

<sup>&</sup>lt;sup>3</sup> The ACS 2019 poverty threshold for a family of four with two children was \$25,656 and in 2020 was \$26,076. For a family of two with one children at home and the householder is under 65, the 2019 poverty threshold was \$ \$17,437 and \$17,722 in 2020. For a family of two with no children at home and the householder is 65 or older, the 2019 poverty threshold was \$15, 292 and \$15,542 in 2020. These values were calculated using the 2019 and 2020 ACS Subject Definitions. The mathematical average of the 2019 and 2020 Poverty Factors for January through December were used.

Poverty Level						
					_	
Male-headed Single-Parent Family	0	0.0%	0	0.0%	190	22.4%
Female-headed Single-Parent Family	106	64.2%	47	26.6%	531	28.2%
Two Parent Families	88	14.5%	30	4.4%	502	5.8%
Total Families Below Poverty Line	194	12.6%	77	8.7%	1,209	10.6%

Note: Percentages reflect the proportion of the total segment of the population that is below the poverty level. Source: 2015-2019 and 2016-2020 ACS data, Tables S1701 and S1701.

#### Assessment of Fair Housing: Income and Poverty

It is noted that the City of Mt. Shasta nor the nearby unincorporated areas are not identified in the TCAC mapping as an area of high segregation and poverty. There are no racial and ethnic areas of concentrated poverty (R/ECAP) in the City or Siskiyou county. There are no areas in Mt. Shasta or Siskiyou county that were identified in the homeowners loan corporation (HOLC) redlining grade created during the New Deal Era, a federal government sponsored program that implemented housing segregation and discrimination.

As shown in Map 5, the geographic area with highest median household income, greater than \$75,000, is the Census tract that is west of I-5, but only a small portion of this tract includes geographic area and population that are within Mt. Shasta's city limits. The development pattern in this area is characterized as generally low density residential, the location of the Chateau Shasta Mobile Home and RV Park (see section 4.6(B) and Table A-31 below for more details), along with a State facility consisting of a branch of the California Highway Patrol. Residents residing in the eastern and southeastern portions of the City have the next highest household median income, ranging from \$50,000 to \$75,000. These neighborhoods are a greater distance and separation from areas that presently, and/or historically, are developed with commercial and heavy commercial uses. Also, the northeast corner of this area has larger parcels due to the larger lot size requirement of a 10,000 square foot minimum.

As shown on Map 5, households with median household incomes ranging from greater than \$25,000 to less than \$50,000 (as of 20202). This household income range roughly corresponds to the income data in Table A-14 capturing some households at the upper range of the extremely low income (which is less than \$25,750), the entirety of the very low income range (which is \$25,751-\$32,400), and a portion of the low income range (which is \$32,401-\$51,850). The geographic distribution is central Mt. Shasta (I-5 at the East Lake Street), and continues in a northeastern direction to the City's limits (no population areas are included). Fifteen to almost 20 percent of the population residing in a sub-portion of this area, however, are below the poverty line as shown on Map 6. In the sub-portion area, is where more of Mt. Shasta's older housing stock is located, and is the present, and historic, commercial corridor of the City.

Households with the lowest median income and highest percentage of population below the poverty line are the north and east portions of the City (note that no population areas are included in this mapping). The commercial corridors paralleling Mt. Shasta Boulevard in these neighborhoods tend to have more heavy commercial uses. The residences in close proximity to heavy commercial uses are generally considered less desirable due to real or perceived higher levels of noise, traffic, etc., are. The cost of housing units (purchase price and rent) may be less due to proximity to these less desirable land uses relative to other neighborhoods in the City.

#### Income and Poverty: Regional Comparison

There are mapped areas of high segregation and poverty in northwest and northeast Siskiyou County, however, these areas are outside the City limits and are not adjacent to the City.

#### Figure 6: Median Income

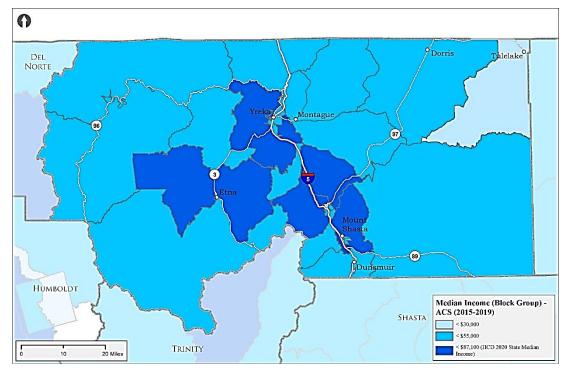


Figure 7: Poverty Status

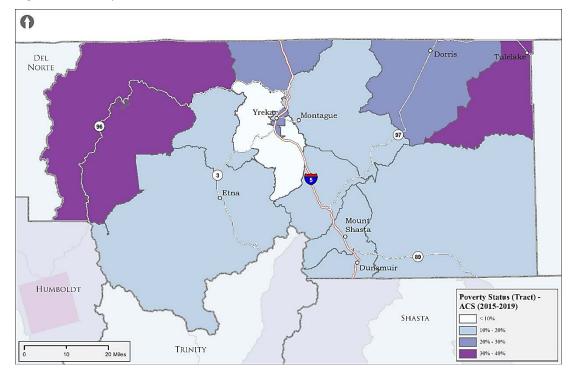


Figure 6 and Figure 7 above show Mt. Shasta's median income and poverty status geographically and in a regional context. Both figures show Mt. Shasta is similar to much of Siskiyou county, including the adjoining areas. The mapping of income and poverty data yields similar results as the preceding tables in this section. As discussed

above, a comparison of the 2020 income distribution for Mt. Shasta and Siskiyou county are similar although Mt. Shasta has a higher percentage of households with gross of less than \$15,000, while Siskiyou county had higher percentages at \$100,000 and above. With respect to poverty, Mt. Shasta and Siskiyou county were reasonably comparable as discussed above.

#### 3.3 Occupancy and Tenure

Table A-16 and Table A-17 illustrate the tenure and occupancy of housing in Mt. Shasta. The most recent tenure information comes from the 2020 Census ACS. According to this information, the majority of housing units are renter occupied (57 percent), and which is occurring a higher rate in comparison to the Siskiyou county region at 34 percent. The Mt. Shasta data presented in Table A-16 is consistent with the households by tenure data presented below in Table A-26 presented in Section 4.4 below. Table A-26 shows the number of renter households increased by 19 percent from 2010 to 2020 while the number of owner households declined by 9 percent during the same period. Map 7 presents Census Tract level data of the geographic distribution of renter households. Because the City is a portion of this larger Tract that is mostly unincorporated Siskiyou county which has a lower percent of renter households according to Table A-16, Map 7's reporting that "20% to 40% of households in the Tract are renters" appears to underreport the percentage of renter households and overstate percentage of owner households in Mt. Shasta.

	Mt. Sha	sta	Siskiyou County		
Tenure	Number	%	Number	%	
Owner Occupied	786	43%	12,659	66%	
Renter Occupied	1,040	57%	6,536	34%	
Total Occupied Housing Units	1,826	100%	19,195	100%	

Table A-16 Housing Units by Tenure, 2020

Source: 2020 U.S. Census ACS.

Occupancy information is available from the Census Bureau for 2010 and 2020. The US Census considers a housing unit to be vacant if,

A housing unit is vacant if no one is living in it at the time of the interview, unless its occupants are only temporarily absent. In addition, a vacant unit may be one which is entirely occupied by persons who have a usual residence elsewhere. (<u>https://www.census.gov/housing/hvs/definitions.pdf</u>, pg. 3, accessed March 27, 2023)

The number of housing units increased by less than one percent between 2010 and 2020, although the vacancy rate rose slightly to 12.8 percent in 2020. Table A-18 reports American Community Survey 2020 vacancy data, which may shed a bit more light about vacancy. This data shows over 300 vacant units that are used seasonally, recreational, or occasional use persons. This category includes units that are not for-rent or for-sale-only but are held for weekends or occasional use throughout the year. Units that are occupied temporarily by persons who usually live elsewhere are also captured in this category. The "seasonal, recreational, or occasional use" category broadly reflects housing units that are second homes.

The "other vacant" category are units that were vacant for other reasons not included in one of the preceding categories. This may include units held vacant for settlement of an estate, held for personal reasons, or held for

repairs. At this time the U.S. Census does not have a unique category for housing units that are short term rentals. Based on the existing categories, it appears short term rentals may be categorized in either the "seasonal, recreational, or occasional use" or "other vacant" categories depending on property owner's use of the property.

The values of zero for the categories "for rent" and "for sale only" for 2018, 2020, and 2021 indicates a tight housing market with little mobility.<sup>4</sup> These data indicate this condition may have preceded the COVID-19 pandemic.

Occupancy Status, 2010, 2020							
Occupancy	20	)10	2020				
Total Occupied (Households)	1,664	87.8%	1,662	87.2%			
Total Vacant	231	12.2%	244	12.8%			
Total Housing Units	1,895	100%	1,906	100%			

#### Table A-17 Dccupancy Status, 2010, 2020

\*An occupied housing unit is a household.

Source: 2010 and 2020 U.S. Census, Table H1.

# Vacancy Status, Mt. Shasta, Multiple Yearsnits201020152018

Table A-18

Vacant housing units	2010	2015	2018	2020	2021
Total:	310	279	251	408	437
For rent	13	60	0	0	0
Rented, not occupied	0	0	0	0	0
For sale only	39	47	0	0	0
Sold, not occupied	0	0	0	0	0
For seasonal, recreational, or occasional use	258	157	198	334	281
For migrant workers	0	0	0	0	0
Other vacant	0	15	53	74	156

Source: American Community Survey, Table B25004.

#### 3.4 Overpayment for Housing (Cost Burdened)

The State of California publishes annual income limits for each county that are used to determine eligibility for assisted housing programs within that county, including Mt. Shasta residents. The California Health and Safety Code requires that the State limits for the low, very-low, and extremely-low income categories will be the same as those in the equivalent levels established by the U.S. Department of Housing and Urban Development (HUD) for its Section 8 program. California's 2022 income limits by household size are shown in Table A-19.

<sup>&</sup>lt;sup>4</sup> 2021 is the most current year available of ACS data as of March 27, 2023, when this report was written.

	Number of Persons in Household							
Income Category	1	2	3	4	5	6	7	8
Extremely Low	\$16,350	\$18,700	\$23,030	\$27,750	\$32,470	\$37,190	\$41,910	\$46,630
Very Low	\$27,300	\$31,200	\$35,100	\$38,950	\$42,100	\$45,200	\$48,300	\$51 <i>,</i> 450
Lower	\$43,650	\$49,850	\$56,100	\$62,300	\$67,300	\$72,300	\$77,300	\$82 <i>,</i> 250
Median	\$56,200	\$64,250	\$72,250	\$80,300	\$86,700	\$93,150	\$99,550	\$106,000
Moderate	\$67,450	\$77,100	\$86,700	\$96,350	\$104,050	\$111,750	\$119,450	\$127,200

Table A-192022 State Income Limits, Siskiyou County

Source: California Department of Housing and Community Development, May 2022.

Definitions of housing affordability can vary, but in general a household should pay no more than 30 percent of its monthly income on housing costs. Households that pay more than this are considered "cost-burdened" and households that pay more than 50 percent are considered "severely cost-burdened." Measuring the number of people paying more than this percentage helps define a community's affordability problem. Table A-20 illustrates the extent of overpayment in Mt. Shasta. It is noted that Table A-20 uses 2015-2019 ACS data, therefore would not be affected by potential anomalies related to the COVID-19 pandemic. It is also notable that the renter households are not immune from overpaying for housing and are cost burden: nearly 44 percent of owner households are cost burden and almost 63 percent of renter households being cost burden. Of those cost burden households, almost 61 percent of owner households are paying more than 50 percent of their gross income for housing and are severely cost burden. Renter households are also severely cost burden but at a lower percentage, 30 percent, although by count, the number of households owners and renters are similar. Uniformly extremely low income Mt. Shasta households are cost burdened and severely cost burdened.

Housing Income Range	Total Households	Overpayment (> 30% income on housing)		Severe Overpayment (> 50% income on housing)	
	nousenoius	Number	Percent	Number	Percent
Owner Households	810	355	43.8%	215	60.6%
Extremely Low Income (<=30% HAMFI)	210	210	100.0%	160	76.2%
Very Low Income (>30% to <=50% HAMFI)	115	35	30.4%	0	0.0%
Low Income (>50% to <=80% HAMFI)	125	55	44.0%	35	63.6%
Moderate Income and above (>80% HAMFI)	50	20	40.0%	20	100.0%
Household Income	310	35	11.3%	0	0.0%

Table A-20Overpayment for Housing, Ownership and Rental

Housing Income Range	Total Households	Overpay (> 30% income		Severe Overpayment (> 50% income on housing)	
	riousenoids	Number	Percent	Number	Percent
>100% HAMFI					
Renter Households	1,015	635	62.6%	305	30.0%
Extremely Low Income (<=30% HAMFI)	235	210	89.4%	175	74.5%
Very Low Income (>30% to <=50% HAMFI)	175	105	60.0%	55	31.4%
Low Income (>50% to <=80% HAMFI)	210	185	88.1%	75	35.7%
Moderate Income and above (>80% HAMFI)	60	60	100.0%	0	0.0%
Household Income >100% HAMFI	335	75	22.4%	0	0.0%
All Households	1,825	990	54.2%	520	28.5%
Extremely Low Income (<=30% HAMFI)	445	420	94.4%	335	75.3%
Very Low Income (>30% to <=50% HAMFI)	290	140	48.3%	55	19.0%
Low Income (>50% to <=80% HAMFI)	335	240	71.6%	110	32.8%
Moderate Income and above (>80% HAMFI)	110	80	72.7%	20	18.2%
Household Income >100% HAMFI	645	110	17.1%	0	0.0%

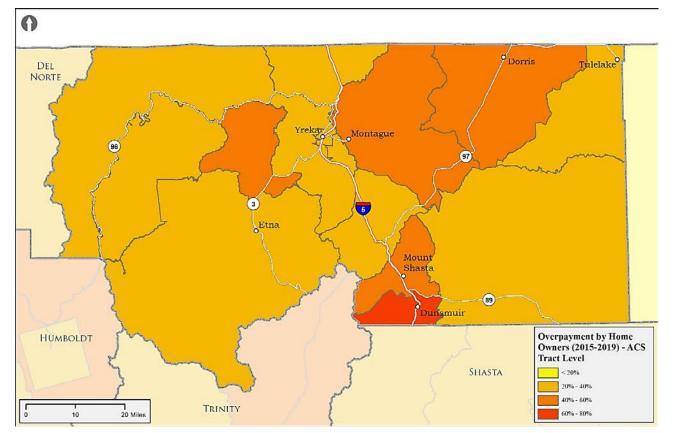
HAMFI = "HUD Adjustment Median Family Income".

Source: 2015-2019 HUD CHAS Data

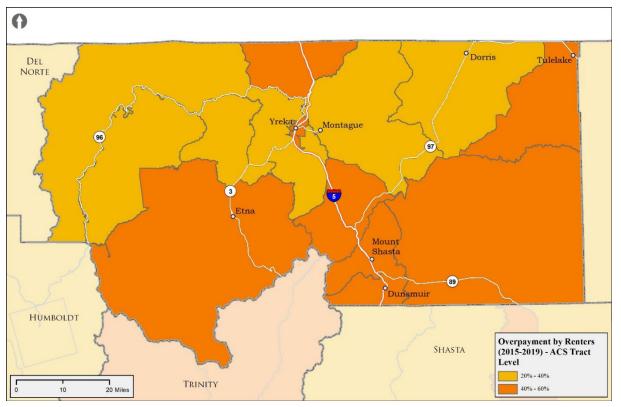
A majority of Mt. Shasta households (54.2 percent) are cost burdened, and of those cost burdened households, nearly 30 percent are severely cost burden. The data show a greater percentage of Mt. Shasta households rent their homes in comparison to the county. Mt. Shasta households, both owner and renter, are experiencing high housing costs relative to gross household income. This data when considered by the age of the City's population indicates a number of households are on fixed incomes. These conditions are exacerbated by the low level of housing production, the number of housing units held as second homes, and competition from short term rentals.

Figure 8 and Figure 9 below shows there are Tracts in the region where both homeowners and renter households are cost burdened at a similar rate Mt. Shasta of 40 to 60 percent of households.

#### Figure 8



#### Figure 9



# 4.0 Mt. Shasta's Existing Housing Stock

#### 4.1 Housing Composition

Mt. Shasta existing housing stock is mostly, 63 percent, detached single family residence. As indicated in Table A-21 The total number of multifamily units, two or more units, has remained the same since 2010. Table A-21 displays the estimated number of each type of housing unit for 2000, 2010, and 2021 as reported by the State Department of Finance.

	2000		2010		2021	
	Number	Percent	Number	Percent	Number	Percent
			Single family			
Detached	1,144	64%	1,196	63%	1,206	63%
Attached	89	5%	37	2%	37	2%
			Multifamily			
2-4 units	247	14%	400	21%	400	21%
5 or more	245	14%	233	12%	233	12%
Mobile Homes	73	4%	29	2%	30	2%
Total Units	1,790	100%	1,895	100%	1,906	100%

#### Table A-21 Housing Unit Types, 2000-2021

Note: Percentages may not add up to 100 percent due to rounding Source: California Department of Finance, E-5 report, 2000, 2010, and 2021.

The actual number of units that were issued for new construction between 2009 and 2021 totaled 33 units. Of those 17 units are known to be single family, 3 ADUs, tow multifamily units, and one live-work unit. For the remaining 13 units information was not available at the time of writing. Building permit statistics are shown in Table A-22 below.

Table A-22 Residential Building Permits Issued

Year	# of Housing Units Issued Bldg. Permits	Structure Type
2009	2	Single Family
2010	2	Single Family
2011	4	3 Single Family 1 Commercial/Residential
2012	0	N/A
2013	3	Single Family
2014	1	Information not available
2015	0	N/A
2016	10	Information not available

Year	# of Housing Units Issued Bldg. Permits	Structure Type
2017	2	Information not available
2018	1	Accessory Dwelling Unit
2019	4	3 Single Family 1 Accessory Dwelling Unit
2020	3	Single Family
2021	4	1 accessory dwelling unit; 1 single family, attached; and 2 multifamily units

Source: City Staff, and City of Mt. Shasta Housing Element Annual Progress Reports, 2018-2021.

#### 4.2 Age of Housing

Housing Element law requires an estimate of substandard housing in the community. Determining the percentage of units built prior to 1960 provides an estimate of major rehabilitation or replacement need. One can also assume that homes built prior to 1980 may require some form of rehabilitation. Table A-23 indicates that approximately 34 percent of the units in the city were constructed prior to 1960 and 25 percent of units were constructed between 1960 and 1980. Therefore, based upon age alone, approximately 59 percent of homes in the city may require rehabilitation or replacement depending on the level of maintenance these units have received.

Year Built	Number	Percent
Built 1939 or earlier	485	22%
Built 1940 to 1949	119	5%
Built 1950 to 1959	161	7%
Built 1960 to 1969	282	13%
Built 1970 to 1979	275	12%
Built 1980 to 1989	438	20%
Built 1990 to 1999	359	16%
Built 2000 to 2009	76	3%
Built 2010 or later	39	2%
Total	2,234	100%

Table A-23 Age of Housing, 2020

Note: Percentages may not add up to 100 percent due to rounding Source: 2016-2020 ACS.

#### 4.3 Rehabilitation Needs

A summary of the results of Mt. Shasta's 2003 Housing Condition Survey, funded by the State of California Community Block Grant Program (CDBG), are presented below in Table A-24. The conditions survey was a "windshield survey," meaning that the observations were made from a moving vehicle, which is standard practice. The Housing Condition Survey classified 41 percent of the housing stock as deteriorating and in need of rehabilitation, of which 3.9 percent as dilapidated and in need of demolition and replacement. The survey did not

include mobile home parks, and inclusion of the mobile home parks it would be expected to result in an increase in the number of units requiring rehabilitation or replacement. The preparers of this report consulted with the City's Building Inspector to find if the condition of the City's housing stock had changed since the 2003 study. The Building Inspector, who has been with the City's for about four years and was an apprentice before that, advised "that the condition and age of the homes in the Mt. Shasta area has seen no significant changes since the previous survey was completed."<sup>5</sup> Geographically, central Mt. Shasta has a greater number of housing units in need of rehabilitation as these units tend to be older. Program HO-3.1.1(1) commits the City to comprehensively updating the 2003 Housing Condition Survey no later than December 2028, with the survey prioritizing neighborhoods where there may be a concentration of substandard housing. Additionally, Program HO-3.1.1(2) commits the City to developing an owner-occupied rehabilitation (OOR) program for income-qualified households, and to apply for available funding annually until successful. Additionally, the City will continue its existing practices of providing free guidance and technical assistance through the Building Department to homeowners who wish to repair and improve the habitability and weatherization of their homes, supporting local zero- and low-cost rehabilitation and weatherization programs that are offered by non-profit organizations, such as Great Northern Corporation (Programs HO-3.1.1(3) and (4)). The availability of these programs will be incorporated into the programs for proactive public outreach to improve community awareness about housing programs.

Housing Condition	Number of Units	Percent of Total Units
Sound	756 units	58.6%
Minor	285 units	22.0%
Moderate	166 units	12.8%
Substantial	32 units	2.4%
Dilapidated	51 units	3.9%
Total of Survey	1,290 units	99.7%

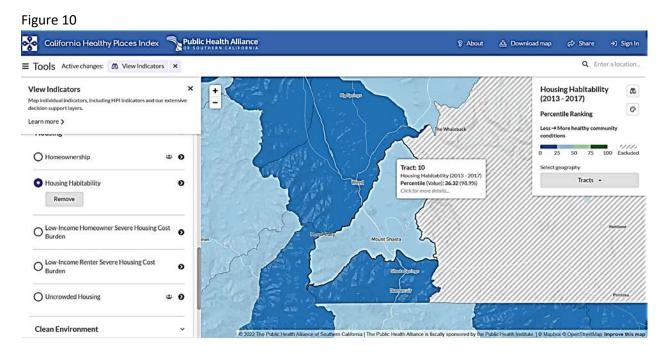
Table A-24Summary of Housing Condition Survey, 2003

Source: Mt. Shasta Housing Condition Survey, 2003

<sup>&</sup>lt;sup>5</sup> Email from James Mcintyre, March 29, 2023.

#### Habitability of Existing Housing Stock and Regional Comparison

Housing habitability, as measured by completeness of kitchen and plumbing facilities, is not reported at the city level. Mt. Shasta city officials do not have local knowledge of concentrated habitability issues that may be occurring. Therefore, this analysis relies on data reported by California Healthy Place Index which uses HUD's CHAS data at the Census tract level (https://map.healthyplacesindex.org, accessed February 13, 2023). This tract



(Tract 10) contains the entirety of the City and adjacent areas to the east and west as shown in Figure 10. According to the data, 98.9 percent of households in this tract have basic kitchen facilities and plumbing. In comparison to Siskiyou County and the State, the percentage of Mt. Shasta households with complete kitchens and complete plumbing is higher:

- Siskiyou county: 98 percent of households have basic kitchens and plumbing
- California: 98.7 percent of households having basic kitchen and plumbing.

As discussed above and in section 5.2, approximately 59 percent of Mt. Shasta's housing stock is about 55 years or older and was built prior to 1979, and this older housing more likely to be in need of repair and rehabilitation. Generally, the City's older housing stock is located in central Mt. Shasta. This is also the geographic area shown on Map 5 where 15 to 20 percent of the population is below the poverty line. This local information indicates housing in these areas may be more affordable to households with lower incomes due to condition issues. Also, this information also suggests homeowners in these neighborhoods may be on fixed incomes and unable to afford repairs and maintenance which is consistent with the geographic distribution of Median Household Income and Poverty shown on Maps 5 and 6. To address habitability issues, the Housing Element includes Program HO-3.1.1 that commits the City to developing an owner-occupied rehabilitation (OOR) program that would provide low-interest loans, grants, labor, or materials to assist low-income, older adults, or residents with disabilities make needed home repairs, and seek funding to enable implementing the OOR program. This is in addition to the City continuing its practices of providing free guidance and technical assistance through the Building Department to homeowners who wish to repair and improve the habitability and weatherization of their homes, supporting local zero- and low-cost rehabilitation, as discussed above.

#### 4.4 Housing Unit Size and Tenure

Table A-25 illustrates the size of housing units by tenure in the city in 2020. The City's housing stock contains a large proportion of two to three bedroom units, or approximately 88 percent owner-occupied and 65 percent renter-occupied. There are substantially more smaller, one bedroom rental units (19 percent) than owned units (2 percent) within the City.

Number of Dodrooms	Owner Occupied		Renter Occupied		Total	
Number of Bedrooms	Number	Percent	Number	Percent	Number	Percent
No bedrooms	0	0%	0	0%	0	0%
1 bedroom	18	2.29%	339	32.6%	357	19.55%
2 or 3 bedrooms	696	88.55%	677	65.1%	1,373	75.19%
4 or more bedrooms	72	9.16%	24	2.31%	96	5.26%
Total	786	100%	1,040	100%	1,826	100%

Table A-25 Housing Unit Size, 2020

Note: Percentages may not add up to 100 percent due to rounding Source: 2016-2020 ACS.

Household size by tenure is shown in Table A-26. In 2010 and 2020, the majority of owner-occupied households were inhabited by two residents, while the majority of renter occupied households were 1-person. Between 2010 and 2020, the number of large occupancy households stayed about the same, while two-person households increased by over 10 percent for both renter and owner-occupied households.

Mt. Shasta's household size by tenure for 2010 and 2020 is shown in Table A-26, and overall this data is consistent with changes in population and households discussed above in sections 3.4 and 4.1. The number of owner occupied housing units has declined by 7 percent from 2010, while renter occupied housing units has increased by approximately 19 percent. The number of ownership units that are occupied by one- and two-person households increased from 2010 to 2020, with two-person households increasing by about 70 precent. Renter units occupied by two-person households increased from 2010 to 2020, with two-person households increasing by about 70 percent. One-person households occupying rentals, however, decreased from 2010 to 2020. Owner-occupied units with households of three or four persons decreased from 2010. Three person households occupying renter units decreased in 2020 from 2010, there was an increase in the number and percentage of four person households in renter units. Altogether and consistent with other demographic changes, more housing units are occupied by two-persons households in 2020 than in 2010.

Persons per Household	2010		2020		% Change			
Owner Occupied								
1-person	278	31.9%	296	36.5%	6%			
2-person	278	31.9%	473	58.3%	70%			
3-person	187	21.4%	21	2.6%	-89%			

Table A-26 Household Size by Tenure

Persons per Household	2010		202	% Change					
Owner Occupied									
4-person	89	10.25	0	0%	-100%				
5-person	10	1.1%	21	2.6%	110%				
6-person	30	3.4%	0	0%	-100%				
7-or-more	0	0	0	0%	0				
Total Owner	872	100	811	100%	-7%				
		Renter Occ	upied						
1-person	484	57.1%	514	50.8%	6%				
2-person	192	22.7%	339	33.6%	77%				
3-person	142	16.8%	109	10.8%	-23%				
4-person	18	2.1%	50	4.9%	178%				
5-person	0	0	0	0%	0%				
6-person	11	1.3%	0	0%	-100%				
7-or-more	0	0	0	0%	0%				
Total Renter	847	100%	1,012	100%	19%				
Total	1,719	100%	1,823	100%	6%				

Note: Percentages may not add up to 100 percent due to rounding Source: 2010 and 2020 ACS 5-Year Estimates

#### 4.5 Overcrowded Housing

The U.S. Census Bureau defines overcrowding as more than 1.01 persons per room. Severe overcrowding occurs when there are more than 1.5 persons per room. Table A-27 illustrates the number and percentage of units in the city according to occupants per room. In Siskiyou county, five percent of renter households are experiencing overcrowding and one percent of renters are experiencing severe overcrowding, according to the latest ACS data. Homeowner households are experiencing overcrowding and severe overcrowding in the county but at significantly lower rates, i.e., less than 1 percent, in comparison to renters. In Mt. Shasta, according to the data, no overcrowding exists for owner households housing, and 2 percent for renter households are experiencing overcrowding for the region, generally is lower than the statewide average except for in the northeast of Siskiyou count, as shown in Figure 11 below.

Table A-27	
<b>Overcrowded Housing</b> , 2	2020

	Mt. Shasta			Siskiyou County				
	Owner	Owner	Renter	Renter	Owner	Owner	Renter	Renter
	#	%	#	%	#	%	#	%
Occupied total:	786	100%	1,040	100%	12,659	100%	6,536	100%
0.50 or less occupants per room	724	92%	781	75%	10,211	80.7%	4,088	63%

	Mt. Shasta				Siskiyou County			
	Owner	Owner	Renter	Renter	Owner	Owner	Renter	Renter
	#	%	#	%	#	%	#	%
0.51 to 1.00 occupants	62	8%	236	23%	2,257	17.8%	1,998	31%
per room								
1.01 to 1.50 occupants	0	0%	23	2%	114	0.9%	350	5%
per room								
1.51 to 2.00 occupants	0	0%	0	0%	53	0.4%	70	1%
per room								
2.01 or more occupants	0	0%	0	0%	24	0.2%	30	0%
per room								

Note: Percentages may not add up to 100 percent due to rounding. Source: 2016-2020 ACS.





#### 4.6 Housing Cost

Table A-28 summarizes the 2021 HCD-defined household income limits for extremely low, very low-, low-, median, and moderate-income households in Siskiyou County by the number of persons in the household (up to a six person household) and shows maximum affordable monthly rents and maximum affordable purchase prices for homes. Households earning the 2022 HUD median income for a family of four in the County (\$62,700) could afford to spend up to \$18,816 a year or \$1,568 a month on housing without being considered "overpaying."

A household can typically qualify to purchase a home that is 2.5 to 3.0 times the annual income of that household, depending on the down payment, existing debt obligations (such as a car loan), interest rates, and down payment. In practice, the interaction of these factors allows some households to qualify for homes priced at more than three times their annual income, while other households may be limited to purchasing homes no more than two times their annual incomes. These factors—interest rates, insurance, and taxes—are held constant in the table below in order to estimate the maximum affordable rent and purchase price for households of each income category.

	-								
Extremely Low	v-Income Hous	eholds <= 30%	of 2022 HUD I	Median Family	Income*				
Number of Persons	1	2	3	4	5	6			
Income Level	\$16,350	\$18,700	\$23,030	\$27,750	\$32,470	\$37,190			
Max. Monthly Gross Rent (1)	\$409	\$468	\$576	\$694	\$812	\$930			
Max. Purchase Price (2)	\$49,050	\$56,100	\$69,090	\$83,250	\$97,410	\$111,570			
Very Low-Income Households at <=50% of 2022 HUD Median Family Income*									
Number of Persons         1         2         3         4         5         6									
Income Level	\$27,300	\$31,200	\$35,100	\$38,950	\$42,100	\$45,200			
Max. Monthly Gross Rent (1)	\$683	\$780	\$878	\$974	\$1,053	\$1,130			
Max. Purchase Price (2)	\$81,900	\$93,600	\$105,300	\$116,850	\$126,300	\$135,600			
Low-Income Ho	Low-Income Households at >50% and <=80% of 2022 HUD Median Family Income*								
Number of Persons	1	2	3	4	5	6			
Income Level	\$43,650	\$49,850	\$56,100	\$62,300	\$67,300	\$72,300			
Max. Monthly Gross Rent (1)	\$1,091	\$1,246	\$1,403	\$1,558	\$1,683	\$1,808			
Max. Purchase Price (2)	\$130,950	\$149,550	\$168,300	\$186,900	\$201,900	\$216,900			
Low- & Middle Incon	ne Households	at >=80% to <:	=100% of 2022	HUD Median	Family Income	*			
Number of Persons	1	2	3	4	5	6			
Income Level	\$43,900	\$50,200	\$56,400	\$62,700	\$67,700	\$72,700			
Max. Monthly Gross Rent (1)	\$1,098	\$1,255	\$1,410	\$1,568	\$1,693	\$1,818			
Max. Purchase Price (2)	\$131,700	\$150,600	\$169,200	\$188,100	\$203,100	\$218,100			
Moderate-Income	Households at	t >100% and 1	10% of 2022 H	UD Median Fai	mily Income*				
Number of Persons	1	2	3	4	5	6			
Income Level	\$48,300	\$55,200	\$62,100	\$69,000	\$74,500	\$80,000			
Max. Monthly Gross Rent (1)	\$1,208	\$1,380	\$1,553	\$1,725	\$1,863	\$2,000			
Max. Purchase Price (2)	\$144,900	\$165,600	\$186,300	\$207,000	\$223,500	\$240,000			
(1) Assumes rent including utilities, does not exceed 20 percent of gross income									

Table A-28Estimated Ability to Pay by Household Size, Siskiyou County, 2022

(1) Assumes rent, including utilities, does not exceed 30 percent of gross income.

(2) Assumes 96.5% loan at 4.5 percent annual interest rate and 30-year term; and mortgage payments, property taxes, mortgage insurance, and homeowners' insurance do not exceed 28 percent of annual income.

\* 2022 HUD Median Family Income for Siskiyou County was \$62,700

Source: https://www.doughroller.net/loans-credit/mortgages/how-much-house-can-i-afford/

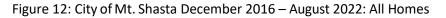
Table A-29 provides a list of homes for sale in Mt. Shasta in June 2022. Most of the homes available were threebedroom units priced between \$360,000 and \$1,595,000, which exceeds the estimated maximum affordable purchase price of a moderate-income household of four as indicated in Table A-28, and are outreach for lower income households.

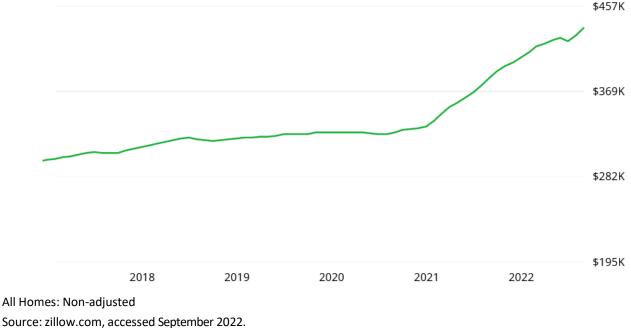
Bedrooms	Units Available	Average Square Feet	Price Range	Average Price	Median Price
1					
2	6	1,486	\$299,900 - \$525,000	\$408,483	\$384,000
3	13	1,867	\$360,000 - \$1,595,000	\$681,765	\$479,000
4	8	3,370	\$395,000 - \$5,999,999	\$1,338,625	\$649,000
5	5	3,586	\$425,000 - \$2,395,000	\$1,112,000	\$1,090,000
6	1	2,784	\$629,000	\$629,000	\$629,000

Table A-29 Homes For Sale, City of Mt. Shasta June 2022

Source: www.trulia.com, accessed June 15, 2022.

Figure 11 below shows historical home value for homes in Mt. Shasta (December 2016 to August 2022) from zillow.com. The prices show an incline from 2016 to the end of 2020, which then climbed steeply upward trend beginning in 2021. The average value for homes in the City in August 2020 was \$435,000 (Zillow). Again, comparing this average listing price to the maximum affordable prices in Table A-28 shows that the average home prices are out of reach for moderate- and lower-income households.





#### **A. Rental Housing Costs**

Table A-30 shows the available apartments and houses for rent in the City of Mt. Shasta and surrounding communities during a survey taken in September 2022. A total of 11 single family and multifamily units were available for rent and were renting for \$795 to \$3,200. One bedroom apartments were listed from \$695 to \$800, two-bedroom units from \$795 to \$1,400, and three-bedroom units from \$1,600 to \$3,200. There were no fourbedroom units advertised inside the city at the time of this survey. For multiple years Mt. Shasta's rental vacancy rate has been zero, according to the 2020 American Community Survey. However, it is difficult to determine the true vacancy rate within the city as many rentals are not advertised. Rentals in Mt. Shasta were similar to those in McCloud, and lower than those in Weed and Dunsmuir. Because there were not many rentals available in nearby cities, it is difficult to estimate relative prices. According to the California Housing Partnership's 2022 Affordable Housing Needs Report, average monthly asking rent is \$832, and asking rents have increased by 3.8 percent between Q4 2020 and Q4 2021 (<u>https://chpc.wpenginepowered.com/wp-content/uploads/2022/05/Siskiyou Housing Report 2022-AHNR-1.pdf</u>, access March 28, 2023).

Community.				
Community	1	2	3	Number of Listings
Mt. Shasta	0	1	0	1
Weed/Lake Shastina	2	1	2	5
Dunsmuir	1	1	1	3
Gazelle	0	0	0	0
McCloud	0	0	1	1

Table A-30Apartment and House Rentals, September 2022

<sup>1</sup> Indicates none available at time of survey

Source: Zillow, Elite Real Estate Group, Shasta Summit Properties, Craigslist, September 2022.

#### **B. Mobile Home Parks and Costs**

The Department of Finance 2021 Estimate of Population and Housing data shows a total of 30 occupied mobile homes in the City of Mt. Shasta, which represents 2 percent of the total housing stock, which is small increase from 2010, when there were 29 occupied mobile homes. However, in 2000 there were 73 mobile homes which represented 4 percent of the City's housing. Although the overall number of housing units increased by 116 units from 2000 to 2021, the number of occupied mobile homes has decreased. According to HCD'S "Find A Park" portal there are two mobile parks operating inside Mt. Shasta city limits, and Table A-31 below presents the type of spaces in the two parks.<sup>6</sup>

Table A-31 Mobilehome/RV Parks Operating in Mt. Shasta, 2023

	MH Spaces	RV Lots with Drains	RV Lots without Drains
Shasta Horizon MHPS	34	29	0
Mount Shasta KOA Campground	24	25	50

<sup>&</sup>lt;sup>6</sup> The portal is located on this HCD webpage, https://www.hcd.ca.gov/manufactured-and-mobilehomes/mobilehome-parks, accessed March 16, 2023.

Together these parks are licensed for 58 mobilehome spaces, 54 RV spaces, and 50 RV spaces without drains. The Mount Shasta KOA Campground, however, is focused on serving tourists and short-stay visitors (e.g., less than 30 days). Mobilehome parks spaces rent for a range of \$250 (Shasta Horizon MHPS, dba Chateau Shasta Mobile Home Park) to \$396 (Shadow Mountain Mobile Home Park, which is located nearby but is not within City of Mt. Shasta), based on the most recent data.

# 5.0 Special Housing Needs Analyses

Housing Element law requires the consideration of the housing needs of special needs persons and households. Certain groups have greater difficulty finding decent, affordable housing due to their special circumstances. Special circumstances may be related to one's employment and income, age, family characteristics, or disabilities. As a result, certain segments of Mt. Shasta's population may experience a higher prevalence of overpayment, overcrowding, housing cost burden, or other housing problems.

State Housing Element law identifies the following "special needs" groups: elderly households; persons with disabilities, including those with developmental disabilities; large households; female-headed households; families and persons in need of emergency shelter; and agricultural workers.

# **5.1 Senior Population**

Elderly households, sometimes referred to as senior households, typically have special housing needs due to three primary concerns – income, housing and health care costs, and physical disabilities. Elders are defined by HCD as persons who are 65 years of age or older; however, it should be noted that some housing programs define seniors as age 55 and over. This section will include data on both elderly groups and seniors aged 55 and older. According to the 2016-2020 American Community Survey, 523 city residents were ages 65 and older (about 54.7 percent of the total population).

As citizens get older, their housing needs change. Special housing needs of the elderly include smaller and more efficient housing to minimize maintenance and barrier-free designs to accommodate restricted functions.

Table A-32 illustrates the population of residents aged 55 and older in 2000, 2010, and 2020. According to the 2020 ACS, 54.7 percent of residents of Mt. Shasta are 65 years and over, compared to 25.2 percent of residents of Siskiyou County overall. The proportion of retirement age residents (55-64) increased between 2010 and 2020. With such a high concentration of seniors, this may indicate a need for a variety of senior housing and living options, including traditional assisted living and retirement communities, to intergenerational housing designed for a range of age groups. In 2020, 195 seniors 65 and over lived in family households and 96 in non-family households. A total of 352 seniors at least 65 lived alone. According to 2020 ACS approximately 162 (17 percent) seniors at least 65 live below the poverty level (see Table A-15 above). Senior citizens have indicated that housing is generally available, but that ever-increasing costs versus their fixed income makes affordable housing more and more difficult to obtain and/or retain.

	Mt. Shasta						Siskiyou	County	
Ago Croup	2000		20	2010 2		2020		2020	
Age Group	Number	Percent	Number	Percent	Number	Percent	Number	Percent	
55 to 64 years	333	37.4%	584	48.5%	785	45.3%	7,225	39.7%	

## Table A-32 Senior Population, 2000, 2010, 2020

	Mt. Shasta						Siskiyou	County
Age Group	20	00	) <u>2010</u> 2020 20		2010 2020		20	
	Number	Percent	Number	Percent	Number	Percent	Number	Percent
65 to 74 years	237	26.6%	343	28.5%	523	30.2%	6,840	37.6%
75 and over	320	36.0%	276	22.9%	425	24.5%	4,143	22.8%
Total Seniors	890	100%	1,203	100%	1,733	100%	18,208	100%

Note: Percentages may not add up to 100 percent due to rounding. Source: 2000, 2010 U.S. Census, 2020 ACS.

Table A-32 first shows changes Mt. Shasta's senior population from 2000 to 2020. The data indicate individuals 55 to 64 increased from 2000 to 2010, while the number of 75 and over decreased. From 2010 to 2020, the percentage for these two age groups remained fairly consistent. The trend for the 65 to 74 age group has been a steady increase. In comparison to Siskiyou county as percentage, Mt. Shasta's senior population is fairly similar, although there are some variance for the 55 to 64 years age group and the 65 to 74 age group.

The data Table A-33 illustrates the tenure of senior households in the city. The majority of senior households are owner occupied (54.5 percent). The age groups with the highest ownership rate are the 65 to 74 age group (19.2 percent) and 55 to 64 age group (19 percent). Most of the senior renter households are also headed by someone aged 55 to 64 years or older (30 percent).

_	2	2020
Tenure	Number	Percent
Owner Occupied		
55 to 64 years	245	19.0%
65 to 74 years	248	19.2%
75 years and older	210	16.3%
Renter Occupied		
55 to 64 years	387	30.0%
65 to 74 years	81	6.3%
75 years and older	120	9.3%
Total Senior Households	1,291	100%

# Table A-33Senior Households by Tenure, 2020

Source: 2020 ACS 5-year estimates.

Table A-34 describes the care facilities available for seniors or disabled persons. There are a total of 98 units available.

Facility Name	Address	Capacity (persons) <sup>1</sup>
Rockfellow House	185 Rockfellow Drive, Mt. Shasta	6
Eskaton President G. Washington	1020 Kingston Road Mt. Shasta	60
Shasta Manor I and II	1198 Kingston Road, Mt. Shasta	22
President Grover Cleveland Manor	1020 Kingston Road, Mt. Shasta	10

Table A-34Facilities for Seniors and/or Persons with Disabilities, 2022

Capacity assumes one person per unit, though these facilities permit two persons per unit in the case of couples. Source: www.retirenet.com, April 2014, and communication with facility staff.

## 5.2 Persons with Disabilities

Persons with a disability may live on a fixed income and may have limited income-earning capacity, which limit their ability to pay for housing. Persons with disabilities may need housing that accommodates their accessibility needs, which may include on- or off-site support services. The 2020 American Community Survey (ACS) and Puerto Rico Community Survey defines disability as the product of interactions among individuals' bodies; their physical, emotional, and mental health; and the physical and social environment in which they live, work, or play. Disability exists where this interaction results in limitations of activities and restrictions to full participation at school, at work, at home, or in the community. The ACS definition recognizes that disability is a dynamic concept that changes over time as one's health improves or declines, as technology advances, and as social structures adapt. ACS data collection covers six disability types:

- Hearing difficulty: deaf or having serious difficulty hearing (DEAR).
- Vision difficulty: blind or having serious difficulty seeing, even when wearing glasses (DEYE).
- Cognitive difficulty: Because of a physical, mental, or emotional problem, having difficulty remembering, concentrating, or making decisions (DREM).
- Ambulatory difficulty: Having serious difficulty walking or climbing stairs (DPHY).
- Self-care difficulty: Having difficulty bathing or dressing (DDRS).
- Independent living difficulty: Because of a physical, mental, or emotional problem, having difficulty doing errands alone such as visiting a doctor's office or shopping (DOUT).

Respondents who report anyone of the six disability types are considered to have a disability. Table A-35 illustrates the population of persons with disabilities who may require housing with special features such as wheelchair ramps, special doorbells, roll-in showers, high- set toilets, or other adaptive devices or medical equipment. The majority of the population with disabilities in Mt. Shasta is in the elderly group (65 and older). Most of the disabilities in this group (12 percent) are ambulatory, followed by sensory and then independent living. Table A-34 below lists care facilities for seniors and persons with disabilities within the City. The City has a clear shortage of residential care facilities. With the substantial increase in the elderly population over the last twenty years, this poses a problem and requires a variety of senior living options including assisted living and retirement communities.

	Mt. S	hasta	Siskiyou	I County
	Number	Percent	Number	Percent
Total Population over 5 years	3,171	100%	41,173	100%
Population over 5 years with a disability	404	13%	8,042	20%
		4000/	6 557	4000/
Total Population 5-15 years	334	100%	6,557	100%
Population 5-15 years with disability	0	0%	370	6%
Sensory (Hearing/Vision)	0	0%	97	1%
Ambulatory	0	0%	64	1%
Cognitive	0	0%	319	5%
Self-care	0	0%	107	2%
Independent Living	0	0%		
Total Population 16-64 years	1,889	100%	23,692	100%
Population 16-64 years with disability	206	11%	3,850	16%
Sensory (Hearing/Vision)	110	6%	1,488	6%
Ambulatory	66	3%	1,687	7%
Cognitive	142	8%	1,922	8%
Self-care	20	1%	620	3%
Independent Living	31	2%	1,514	6%
		1		
Total Population 65 years and older	948	100%	10,924	100%
Population 65 and older with a disability	198	21%	3,822	35%
Sensory (Hearing/Vision)	104	11%	2,537	23%
Ambulatory	112	12%	2,105	19%
Cognitive	0	0%	878	8%
Self-care	0	0%	526	5%
Independent Living	75	8%	1,342	12%

Table A-35Persons with Disabilities, 2020

Note: Percentages may not add up to 100 percent due to rounding. Source: 2016-2020 ACS.

# **B.** Persons with Developmental Disabilities

Senate Bill (SB) 812 requires the City to include the needs of individuals with a developmental disability within the community in the special housing needs analysis. According to Section 4512 of the Welfare and Institutions Code, a "developmental disability" means a disability that originates before an individual attains age 18 years, continues, or can be expected to continue, indefinitely, and constitutes a substantial disability for that individual which includes intellectual disabilities, cerebral palsy, epilepsy, and autism.

According to the California Department of Developmental Services, as of June 2020, there were a total of 142 residents in Mt. Shasta with a developmental disability. Of the total persons with disabilities, 35 percent of those persons with developmental disability were 16 to 64 years of age.

Many persons with developmental disabilities can live and work independently in a conventional housing environment. Individuals with more severe disabilities require a group living environment where supervision is provided. The most severely affected individuals may require an institutional environment where medical care and physical therapy are provided. Because developmental disabilities exist before adulthood, the first issue in supportive housing for persons with developmental disabilities is the transition from the person's living situation as a child to an appropriate level of independence as an adult. Most persons with developmental disabilities lived independently (31 residents); 20 residents resided in self-care.

## **C. State and Federal Requirements**

In response to the serious lack of accessible housing in the United States, the Fair Housing Act requires that all ground floor dwelling units in buildings of four or more units without elevators and all dwelling units in elevator buildings of four or more units include the following basic features of accessible and adaptive design:

- Public and common areas must be accessible to persons with disabilities; and
- Doors and hallways must be wide enough for wheelchairs.
- All units must have:
  - o An accessible route into and through the unit;
  - Accessible light switches, electrical outlets, thermostats and other environmental controls;
  - o Reinforced bathroom walls to allow later installation of grab bars; and
  - o Kitchens and bathrooms that can be used by people in wheelchairs.

The Fair Housing requirements are included in California's Title 24 regulations, which are enforced by the City through its building codes, building plan review, and site inspections.

In the case of persons with a physical or mental disability (including hearing, mobility and visual impairments, chronic alcoholism, chronic mental illness, AIDS, AIDS Related Complex, and mental retardation) that substantially limits one or more major life activities, landlords may not:

- Refuse to let tenants make reasonable modifications to their dwelling or common use areas, at their expense, if necessary for the disabled person to use the housing; or
- Refuse to make reasonable accommodations in rules, policies, practices, or services if necessary for the disabled person to use the housing.

Besides the construction of new accessible housing, the needs of individuals with limitations can sometimes be met by simply retrofitting existing housing to transform conventional units into suitable housing. This is perhaps the least costly way in which to provide accessible housing.

## D. Persons with Disabilities: Segregation and Integration Patterns and Trends

Map 9 shows that persons with disabilities are most likely to reside in neighborhoods that are northeast of central Mt. Shasta. This concentration pattern may be attributed, in part, the fact this neighborhood Alta Vista Manor Apartments, Alder Gardens, and Rockfellow House, all of which providing housing for seniors and/or persons with disabilities.

The second greatest concentration of persons with disabilities shown in Map 9 is the geographic area that includes central Mt. Shasta to Mt. Shasta's northern boundary (again, the no population areas are included). While portions of this area include blocks where Hispanics are a slim to a predominate majority (see section 2.3 above), there are six assisted housing developments in this geographic area: President George Washington Manor I, President George Washington Manor II, President Grover Cleveland Manor, Shasta Manor, Shasta Manor II, and Alder Gardens (see section 6.1 and Table A-49 below for further discussion about assisted housing in Mt. Shasta). There are 32 housing units in these six housing developments that specifically provide housing for persons with disabilities. The Chateau Shasta Mobile Home and RV Park is also located in this second tier (see section 4.6(B) and Table A-31 below for more details). Mobilehome parks, such as Chateau Shasta, often provide housing that is of lower cost and may be a more affordable housing option. This concentration of persons with disabilities appears to be due to the presence of these assisted housing developments and the mobilehome park, and less related to greater ethnic diversity. This assessment is consistent with ACS 2021 data presented in Table A-36 below:

#### **Regional Comparison**

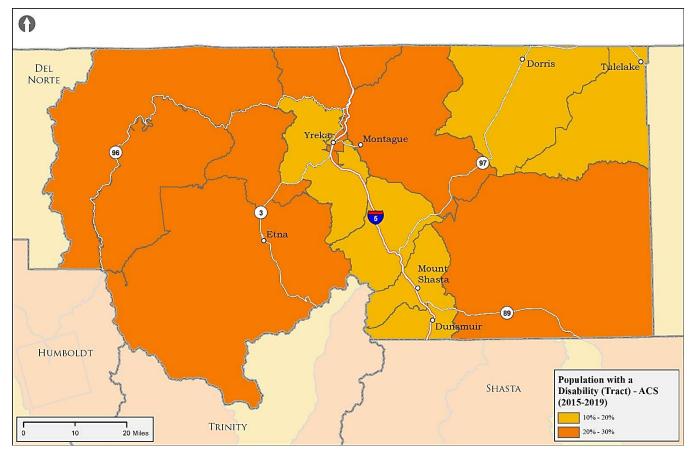
The regional comparison in Figure 13 indicates the Census Tract that includes Mt. Shasta has a lower percentage population of persons with disabilities. Adjoining there are Tracts where the percentage of persons with a disability is 20 to 30 percent. To supplement the data on HCD's AFFH viewer, the City consulted the draft Siskiyou County Housing Element, dated October 19, 2022, as the draft Housing Element analyzed 2015-2019 ACS data, which is more recent than the data available on the AFFH data viewer.

Race and Hispanic or Latino Origin	Total	With a Disability	% with a Disability
White alone	3,014	318	10.6%
Black or African American alone	65	5	7.7%
American Indian and Alaska Native alone	0	0	-
Asian alone	0	0	-
Native Hawaiian and Other Pacific Islander alone	14	0	0.0%
Some other race alone	65	0	0.0%
Two or more races	89	0	0.0%
White alone, not Hispanic or Latino	2996	318	10.6%
Hispanic or Latino (of any race)	105	0	0.0%

# Table A-36Disability by Race and Ethnicity, Mt. Shasta, 2021

Source: ACS 5-Year, 2021, Table S1810

#### Figure 13



According to the County's draft 6<sup>th</sup> cycle Housing Element (pg. 80), County staff found:

In the Northwestern Region and Southwestern Region, 20-30% of the population has a disability. In the Northeastern Region, 10-20% of the population has a disability. In the Northern Region, 20-30% of the population has a disability with the exception of the areas surrounding Yreka (Census Tracts 7.01 and 7.02), where 10-20% of the population has a disability. In the Southeastern Region, 10-20% of the population has a disability with the exception of Census Tract 12, where 20-30% of the population has a disability.

Table A-37 below provides a summary comparison by age using ACS data. By age, Mt. Shasta residents who are 65-74 have a significantly lower rate of disability in comparison to Siskiyou county. For Mt. Shasta's 75 and older residents, the rate of disability is closer to that of Siskiyou county.

	Siskiyou	ı county	Mt. Shasta		
Ages	Number	Percent	Number	Percent	
65-74 years	1,979	29.5%	41	6.8%	
75 and older	1,871	47.1%	112	32.7%	

# Table A-37 Total Disabilities for Ages 65 and Older

Total 3,850 76.6% 153 39.5%
-----------------------------

Source: 2015-2019 ACS, Table S1810

## 5.3 Large Households, including Segregation and Integration Patterns and Trends

A large household is one with five or more members. Large households are considered a special needs group because they require larger homes, but do not necessarily make enough money to afford many of the larger homes that may be available. Large homes are often luxury homes out of the range of affordability for lower income households; thus, a large household may struggle to find suitable affordable housing. Another potential outcome for large families who are unable to find appropriate housing is overcrowding.

The number of large households in the city is shown in Table A-38, along with data for Siskiyou county. According to 2019 ACS there are no renter-occupied large households and 21 owner occupied large households. While Table A-38 reports 2020 data for Siskiyou county, it shows there are significantly larger number and percentage of large families in the region, and the presence of large families in Mt. Shasta's departs from the region. This pattern may be attributed to Mt. Shasta's higher housing costs and that about 5.3 percent of the City's existing housing is configured as 4 or more bedrooms as shown in Table A-25. Although the City has a small percentage of large households, they represent an important housing need since there is a limited supply of large affordable units in the City.

	Mt. Shasta 2019		Siskiyou	County
			202	0
Owner Households				
5 persons	21	100%	349	33.8%
6 persons	0	0	156	15.1%
7 or more persons	0	0	36	3.5%
Owner Total	21	100%	541	52.4%
Renter Households				
5 persons	0	0	278	26.9%
6 persons	0	0	148	14.3%
7 or more persons	0	0	66	6.4%
Renter Total	0	0	492	47.6%
Total Large Households	21	100%	1,033	100%

# Table A-38Large Households by Tenure, 2019

Source: 2019 ACS 5-year estimates

Household sizes have been decreasing in Mt. Shasta. As shown in Table A-39, from 1990 to 2010, the average household size decreased from 2.29 to 2.02. By 2020 the household size had decreased further to 1.78 persons per household.

Year	Population	Households	Persons per Household	Household Size Percent Change
1990	3,460	1,511	2.29	
2000	3,621	1,669	2.14	-6.6%
2010	3,358	1,664	2.02	-5.6%
2020	3,250	1,826	1.78	-11.9%

Table A-39 Household Size, 1990-2020

Source: 1990, 2000, and 2010 U.S. Census, 2020 ACS 5-year estimates.

Table A-40 shows the number of persons per unit for occupied units by tenure. The number of persons per unit is decreasing for both renter and owner units. There are generally more persons per unit in an owner-occupied housing unit.

Year	Renter Occupied Housing Units	Persons per Renter Unit	Owner Occupied Housing Unit	Persons per Owner Unit
1990	756	2.05	755	2.48
2000	830	1.98	839	2.30
2010	883	1.88	781	2.18
2020	1040	1.8	786	1.75

Table A-40Household Size by Tenure, 1990-2020

Source: 1990, 2000, and 2010 U.S. Census, 2020 ACS 5-year estimates.

# 5.4 Single-Parent and Female-Headed Households, including Segregation and Integration Patterns and Trends

Single-parent households, and those headed by single females in particular, experience the full range of housing problems. Single parent households, particularly female-headed households, generally have lower-incomes and higher living expenses, often making the search for affordable, decent, and safe housing more difficult. Single parent households often cannot afford units large enough to accommodate their families increase possibility of overcrowding; and sometimes, they experience discrimination. In addition to difficulties faced by these households in finding and maintaining affordable housing, these households also typically have additional special needs relating to access to day care/childcare, health care and other supportive services. The City of Mt. Shasta recognizes these problems and has included policies and programs to address affordability, overcrowding, and discrimination for all segments of the population.

The total number single-parent households decreased from 2010 and 2020: 236 to 83, as shown in Table A-12. In 2010, there were 96 male-headed single parent households and 140 female-headed single parent households. In 2020, there were zero male-headed single parent households and 83 female-headed single parent households, a 100 percent and 41 percent, respectively, decline. This decline of female-headed single parent households outpaced the decline of female householders with no spouse and no children, a 23 percent decline, from 2010 to 2020.

Table A-41 illustrates the number of households that are headed by single parents in Mt. Shasta and Siskiyou county, as per 2020 ACS data. Single-parent households comprise approximately 4.5 percent of all households in the City and almost 7 percent at the county. The percentage of female-headed single parent households between Mt. Shasta and the county is comparable at 4.5 percent and 4.1 percent, respectively. One difference between the two is in 2020, Mt. Shasta did not have any male-headed single-parent households; whereas nearly 40 percent of Siskiyou county single parent households were male-headed. The county data Similarly, at the county 69 percent of single parent households are female-headed while 31 percent are male-headed.

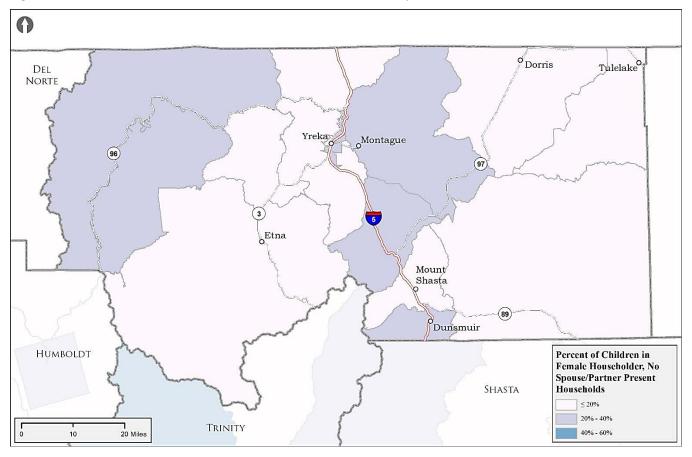
	Households	% of Single-Parent Households	% of Total Households
Mt. Shasta			
Total Households	1,826		100%
Female householder, no spouse, with Children	83	100%	4.5%
Male householder, no spouse, with Children	0	0%	0
Total Single-Parent Households with Children	83		4.5%
Siskiyou County			
Total Households	19,195		100%
Female householder, no spouse, with Children	784	60%	4.1%
Male householder, no spouse, with Children	514	39.6%	2.6%
Total Single-Parent Households	1,298		6.8%

# Table A-41 Single-Parent Households, 2020

Source: 2020 ACS 5-year estimates, Table S1101

Housing needs of lower-income single-parent households can be more acute than those of other lower-income households. Both male and female headed single-parent households are subject to child day care costs in order to allow the household head to work. Many single-parent households are in poverty. As shown in Table A-15 above, of households with children in the home, female-headed single parent households have the highest poverty rate in Mt. Shasta at 26.6 percent, although this is a decrease from the 2019 rate of 64 percent. The decline from 2019 to 2020 is mostly linked to the steep drop in households: from 106 female-headed single parent households in 2019 to 47 in 2020, a difference of 59 households. The decline may also be on account, but to a lesser degree, the two federal stimulus payments distributed in 2020. Also seen in Table A-15, shows Mt. Shasta's poverty rate of 4.4 percent for female-headed single parent households is somewhat similar to Siskiyou county's rate of 5.8 percent, although lower.

Figure 14 below shows that Mt. Shasta has a low percentage of female headed household with children and no spouse/partner in comparison to the region. The Census Tracts adjacent to the Tract that includes Mt. Shasta have higher rates of single parent female headed households at 20 to 40 percent.



#### Figure 14: Percent of Children in Female Headed Households, No Spouse Partner Present

#### 5.5 Farmworkers

Mt. Shasta is a low density rural community. There are no farmed areas within the City nor are there agricultural areas adjacent to the City. According to California Farm Bureau (https://www.cfbf.com/about-the-farm-bureau/counties/, accessed January 3, 2023), the top crops in Siskiyou county are cattle, vegetables, strawberries, timber, and alfalfa hay. Closer to Mt. Shasta, the agricultural uses are primarily ranching with little need for seasonal farmworkers. According to representatives of the Modoc-Siskiyou Community Action Agency, silvicultural workers are mostly found in those Siskiyou County communities that are closer to planting sites. The nearest community employing seasonal farmworkers is Macdoel, which is approximately 52 miles northeast of Mt. Shasta. This is the closest area where intensive farming of strawberry and potato crops occurs. Intensive farming of this nature does not occur within Mt. Shasta's city limits. Soils in the Mt. Shasta area are considered to be too heavy for regular tillage. Permanent farmworkers in Siskiyou county are paid wages similar to other skilled and semi-skilled workers in the region and need not be considered separately.

Farmworkers are defined as those households whose wage-earners make their living through permanent or seasonal agricultural work. Farmworker households may move with the seasons to different farming communities, or those who find tree planting jobs and who also move throughout the forested regions on a seasonal basis. Farmworker households may permanently reside in a community. According to the 2017 U.S. Department of Agriculture Census, it is estimated there were nearly 4,000 farmworkers in Siskiyou County. Of those, approximately 34 percent worked 150 days or more at the same farm, whereas 66 percent worked less than 150 days on the same farm. This data suggests a majority of farmworkers are seasonal and are working on larger farms. The 2021 American Community Survey indicates there are approximately 20 individuals, over the age of

16, who employed in the agriculture, forestry, fishing and hunting, and mining industries and live in the city (American community Survey, Table DP03, 2021). Summer forest related employment does increase but is typically filled by individuals who work mainly on tree planting and brush clearing projects. Many of the forest related jobs are year-round jobs such as loggers, log truck drivers, and those employed within the remaining mills. Log harvesting like ranching, is a year round business, that experiences some slowdown in winter months. These jobs are fairly permanent and draw from the local labor force. Permanent farmworkers are paid wages similar to other skilled and semi-skilled workers in the region and need not be considered separately. Because Mt. Shasta offers many essential services and public amenities, it is anticipated the number of farmworker households are reside in Mt. Shasta has increased since 2000.

# Table A-42Hired Farm Labor – State of California and Siskiyou County

	Farms	Hired Workers	\$1,000 payroll
California	30,421	377,593	6,978,923
Siskiyou County	217	3,949	45,640

Source: USDA Census of Farmworkers 2017

		California	Siskiyou Co.
150 Days or More	Farms [All]	18,439	124
	Workers [All]	187,875	1,009
	Farms with 10 or More Workers		
	Farms	3,481	15
	Workers	146,791	714
Fewer than 150 Days	Farms [All]	20,505	142
	Workers [All]	189,718	2,940
	Farms with 10 or More Workers		
	Farms	3,298	13
	Workers	146,715	2,664

# Table A-43Hired Farm Labor – State of California and Siskiyou County

Source: USDA Census of Farmworkers 2017

The City was unable to locate Mt. Shasta-specific demographic data of farmworkers. Figure 15 provides a demographic summary of key characteristics of California Farmworkers based on 2009-2011 American Community Survey data. Farmworkers in California:

Figure 15

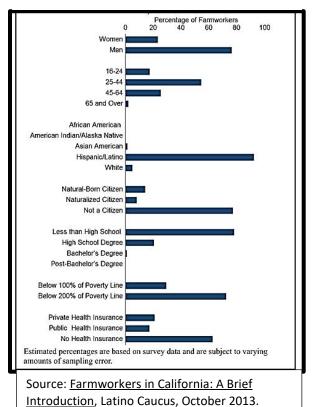
- Are more likely to be men
- Between the ages of 25 and 44
- Over 80 percent are Hispanic/Latino
- Are not a citizen
- Have less than a high school education
- Live below the poverty line, with a majority living 200 percent below the poverty line
- Do not have health insurance

The 2019-2020 Findings from the National Agricultural Workers Survey (NAWS) provides some demographic insights that point to farmworker housing needs (<u>https://www.dol.gov/sites/ dol</u> <u>gov/files/ETA/naws/pdfs/NAWS%20Research%20Report%</u>

<u>2016.pdf</u>, accessed January 3, 2023). The NAWS was prepared for the U.S Department of Labor, Employment and Training Administration. The preparers conducted field interviews of 2,172 U.S. farmworkers.

- Seventy-eight percent of all farmworkers were Hispanic. Among U.S.-born workers, 32% were Hispanic.
- Thirty-three percent of farmworkers self-identified as White, fewer than 1% as Black or African American, and 66% of respondents did not select a category; instead, they described race with an open-ended "other" response.
- Ten percent of farmworkers were identified as indigenous.
- Most farmworkers were settled workers (85%). 15 percent were migrants.
- Sixty-six percent of interviewed farmworkers were men.
- Farmworkers' average age was 41, and median age was 39.
- 57 percent of all farmworkers were married.
- 50 percent of all farmworkers had children.
- Thirty-eight percent of farmworkers were living apart from all nuclear family members at the time of their interview. 66% of unaccompanied farmworkers were single workers without children, 14% were parents, and 10% had a spouse but no children.
- Approximately 62% of surveyed farmworkers reported that Spanish is their primary language.
- Thirty-two percent of workers reported that they could speak English "well," and 29% said, "not at all." 31% reported that they could read English "well"; 40% said, "not at all."
- The average level of formal education completed by farmworkers was ninth grade.
- Average hourly wage for all farmworkers: \$13.59.

Altogether these data indicate farmworker housing needs to be affordable to extremely low and very low income households. Housing configurations for families and group living situations are needed. Farmworker housing needs to be located near schools and employment opportunities for spouses. Also, the data indicates a need for



the dissemination of fair housing materials with being made available in Spanish, and proactive outreach to the farmworker community. There are two general categories of farmworker housing:

- If the housing is provided by the Employer: Living quarters in urban or rural areas provided by an employer in connection with any work (including agricultural work), whether or not rent is involved. HSC 17008(a) applies.
- If the housing in not provided by the Employer: Living quarters that house agricultural workers employed by an agricultural employer(s), and meet some other requirements. HSC 17008(b) applies. This second type of employee housing is outside the scope of this document. See the state's rules for additional licensing requirements.

In accordance with Health and Safety Code Sections 17021.5 and 17021.6, housing for farmworkers can be accommodated in the R-3 zone district under the category of "multiple-family dwellings", a group of attached dwelling units of four or more within one unit", which requires the processing and issuance of a Conditional Use Permit. Standards for a "rooming or boarding house" are similar to apartments, except that parking is provided at a ratio of 1.5 spaces for each guest room. The City does not have an agricultural zoning district. See section 8.5.K below for further discussion.

## **5.6 Persons Experiencing Homelessness**

Historically most persons experiencing homelessness in Mt. Shasta have been observed to be seasonal, with estimates of individuals experiencing homelessness year-round to be low.<sup>7</sup> Low numbers has been attributed to harsh winter weather and the lack of emergency shelter. Communities situated adjacent to the I-5 and Union Pacific Railroad corridors typically see the highest number with the more isolated communities seeing relatively few. Services for individuals and families experiencing homelessness are largely available in Yreka, although a few of the smaller communities also provide services. Table A-48 below shows the programs available in the City and surrounding area.

Individuals and families may find themselves homeless for a variety of economic, social and/or personal reasons. Their homelessness can be a temporary, a semi- or permanent living situation. Each situation in which people become homeless is different, requiring different housing needs. Regardless of the cause, the most immediate housing needs can be satisfied with three basic shelter types: emergency, transitional and temporary. Since the last Housing Element, the number of residents experiencing homelessness in the City has visibly increased, although there is not a count. According to the 2022 Community Health Needs Assessment for Siskiyou county the rate of homelessness, i.e., the number of homeless individuals per 100,000 population of Siskiyou county is greater than the rate of California as shown in Figure 16:<sup>8</sup>

Figure 16

Homelessness Rate	Number of homeless individuals per 100,000 population.	490.7	411.2	Siskiyou: California:	
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The NorCal Continuum of Care in 2020 and 2022 performs Point in Time (PIT) Counts for the region. The NorCal Continuum of Care (CoC) is a seven-county homeless consortium and is charged by the US Department of Housing

<sup>&</sup>lt;sup>7</sup> Homelessness Needs Assessment and Action Steps for Team Shasta, July 2017, prepared by Marbut Consulting.

<sup>&</sup>lt;sup>8</sup> 2022 Community Health Needs Assessment, prepared by Dignity Health Mercy Medical Center Mt. Shasta, Fairchild medical Center, and Siskiyou County Public Health Department, pg. 45

and Urban Development (HUD) to conduct a Point In Time (PIT) Count annually. The counties participating in the NorCal CoC are Del Norte, Lassen, Modoc, Plumas, Shasta, Sierra, and Siskiyou. As PIT Counts are linked to federal programs the federal definitions of homelessness are used. The federal definitions consider, and count, unsheltered and sheltered persons who are experiencing homelessness:

- An unsheltered homeless person/household resides in: A place not meant for human habitation, such as cars, parks, sidewalks, abandoned buildings, or on the street.
- A sheltered homeless person/household resides in: A supervised publicly, or privately operated shelter designated to provide temporary living arrangement (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs).

The PIT Count results in data that helps communities to prioritize those most vulnerable and chronically homeless for different types of shelter and housing. The NorCal CoC's PIT Counts are conducted annually and are reported at the county level only, and both sheltered and unsheltered individuals are counted. The summary results of the 2020 and 2022 PIT Counts for Siskiyou county are presented in Table A-44 below. According to the PIT data, there were 126 fewer individuals who were unsheltered in 2022 than in 2020. The number of sheltered individuals, however, increased by 136 individuals.<sup>9</sup> Overall, in 2022 there were ten more individuals counted in Siskiyou county than in 2020.

	2020 Total Persons	2022 Total Persons
Total	311	321
Sheltered	37	173
Unsheltered	274	148

Table A-442020 and 2022 PIT Counts for Siskiyou County

The number and percentage of individuals experiencing chronic homelessness has increased by nearly 32 percent in the CoC service region. HUD defines a chronically homeless individual as an adult (persons 18 years or older) who has a disability and:

- Has either been continuously homeless for a year or more OR
- Has had at least four separate occasions of homelessness in the past three years where the combined total length of time is at least 12 months. Each period separating the occasions must include at least seven nights of living in a situation other than a place not meant for human habitation, in an emergency shelter, or in a safe haven.

To be considered chronically homeless, persons must have been sleeping in a place not meant for human habitation (e.g., living on the streets) and/or in an emergency shelter/safe haven during that time. The chronic homeless population represents one of the most vulnerable populations and some of the hardest to house.<sup>10</sup> For

<sup>&</sup>lt;sup>9</sup> In 2021 HUD provided the CoC a waiver from conducting the unsheltered count due to COVID-19. This analysis excludes the 2021 PIT Count due inherent undercounting due to the HUD waiver.

<sup>&</sup>lt;sup>10</sup> NorCal Continuum of Care, 2022 Point in Time Count final report, pg. 20.

the Siskiyou county region, the number of chronically homeless individuals decreased by 9, as indicated in Table A-47.

Table A-45 below provides the available racial and ethnic composition data from the 2020 and 2021 PIT counts for the entire CoC service region. This data indicates the majority of unsheltered individuals for the CoC region are White and Non-Hispanic, and American Indian/Alaska Native being the next largest racial group.

Table A-45
Racial and Ethnic Information, 2020 and 2022 PIT Counts,
Entire NorCal Continuum Care Service Area

	2020 PIT		2022 PIT	
	% of Unsheltered	Total Persons	% of Unsheltered	Total Persons
White	71.70%	733	78.66%	1,445
Black or African American	3.10%	32	3.76%	69
American Indian/Alaska Native	10.80%	110	14.53%	267
Native Hawaiian/Other Pacific Islander	1.40%	14	1.20%	22
Asian	1.00%	10	0.82%	15
Multiple Races	7.30%	75	3.43%	63
Did not Respond	4.80%	49		
Refused		n/a		
Hispanic/Latino	9.70%	99	9.09%	167
Non-Hispanic/Latino	84.80%	867	90.91%	1,670
Did Not Respond	5.60%	57		
Don't Know		n/a		

#### Table A-46

#### Gender Information, 2020 and 2022 PIT Counts for Siskiyou County

	2020 Total Persons	2022 Total Persons
Male	208	172
Female	95	146
Gender Non-Conforming	4	2
Trans	2	0
Did not Respond	2	1
Refused	n/a	
Total	311	321

With respect to age, 61 children under the age of 18 were a counted in the 2022 PIT Count and for 2020, the number of children under 18 years of age were "not reported" as indicated in Table A-47. This percentage of minor children who are experiencing homeless in Siskiyou county is high even absent a 2020 data point. For NorCal's service region, Siskiyou county had the second highest percentage of minor children experiencing homelessness, with Lassen county

having the highest percentage of minor children at 22.5 percent. The reported data does not provide insight as to the percentage minor children who were unaccompanied. Additional demographic data PIT Count data are presented in Table A-47, although the data are primarily from the 2022 PIT Count.

			% of Siskiyou
Additional	2020 Total Persons	2022 Total Persons	County
Chronically Homeless	92	83	25%
Families	24	not reported	
Mental Disability	not reported	not reported	
Physical Disability	not reported	not reported	
Developmental Disability	not reported	not reported	
Veteran	not reported	11	3.4%
Domestic Violence Victim	not reported	18	5.9%
Felony Conviction	not reported	57	17.75%
COVID-19	not reported	14	4.4%
Natural Disaster	not reported	31	9.6%
Youth (18 to 24)	not reported	26	8.1%
Children (under 18)	not reported	61	19.0%

Table A-47Additional Demographics, 2020 and 2022 PIT Counts for Siskiyou County

Altogether the data indicate both men and women are experiencing homelessness. The public and stakeholders have remarked that individuals and households are experiencing homelessness because they have been displaced from their homes by the recent wildfires in Siskiyou county and the larger region, and the slow and costly rebuilding process. The most recent fires were in 2022, with the nearby Mill Fire in the city Weed that destroyed 100 housing units.

Services for individuals and families experiencing homelessness are available in the city and elsewhere in the county. Mt. Shasta delegated the entirety of their 5-year formula allocation of Permanent Local Housing Allocation funds to the County. The County is allocating a portion of the PLHA formula funding to convert an existing structure to a low barrier shelter that is anticipated to open fall or winter 2023. PLHA funding is also providing financial support for a project sponsored by a local youth homeless program for the conversion of office space to a three room family shelter. Table A-48 below outlines the programs in the City and surrounding area that offer assistance.

Clearly there is a need for shelter and housing that is available and affordable to persons and families who experiencing homelessness. While emergency shelters provide temporary shelter and safe place to be, they do not provide a long term solution. Overall addressing the housing needs of this special population requires a variety of housing types that is assured to be affordable, mostly by way of government subsidies, such as housing choice vouchers. There are examples of sanctioned communities that employ more affordable housing forms, such as tiny houses, to meet the housing needs of those experiencing homelessness. Permanent supportive housing is needed to meet the needs of those experiencing chronic homelessness and disabilities. Another housing need is accessibility: according to the 2022 PIT, of those experiencing homeless, approximately 42 percent indicated they had one or more disability which speaks to a need for permanent supportive housing and group homes. Given number of children experiencing homelessness, housing that is configured for families, is affordable for this target population,

and is located in close to schools is critical. Universally, housing for this target population needs to be located close, e.g., no more than a quarter of a mile, from a transit stop, essential services such as a full grocery store, pharmacy, etc.

Table A-48	
Homelessness Services	

Agency Name	Address	City	Service Codes
St. Anthony's Catholic Church Hall	507 Pine St.	Mt. Shasta	13
Siskiyou County Domestic Violence & Crisi Center	s118 Ranch Lane	Yreka	1, 4, 6, 7, 9
Lane Street Effort	417 Lane Street	Yreka	6, 7, 8
Barker's Board and Care	200 S. 4th Street	Montague	8
Northern Valley Catholic Social Services	1515 S. Oregon Street	Yreka	1, 3, 10
Siskiyou County Behavioral Health Department	2060 Campus Drive	Yreka	1, 2, 3, 4, 5, 12, 14, 15, 16, 17
California Department of Rehabilitation	1288 S. Main Street	Yreka	11
Workforce Connection	310 Boles Street	Weed	11
Siskiyou Training and Employment Program	310 Boles Street	Weed	11
Mt. Shasta Family Resource Center	109 E. Lake Street	Mt. Shasta	3, 4, 11, 12, 13, 15, 17, 18
WIC	1217 S. Main Street	Yreka	10
Salvation Army	501 N. Main Street	Yreka	9, 10
Veteran's Administration	311 Lane Street	Yreka	8, 13
Greenhorn Grange	300 Ranch Lane	Yreka	10
St. Joseph's Catholic Church Hall	314 Fourth Street	Yreka	10
Yreka Dream Center Food Closet	900 North Street	Yreka	10
Great Northern Services	310 Boles Street	Weed	10
Siskiyou County Women, Infant, & Children	700 S Main Street	Yreka	10, 18
Siskiyou Food Assistance	776 S Davis Avenue	Weed	10, 15
Klamath Falls Gospel Mission	1931 Mission Avenue	Klamath Falls, OR	5, 7, 8, 10
Klamath Lake County Food Bank	3231 Maywood Drive	Klamath Falls, OR	10
Tulelake-Newell Family Center	810 Main Street	Tulelake	18
Klamath & Lake Community Action Services	2316 S Sixth Street Suite C	Klamath Falls, OR	14, 15, 17, 18
Klamath Advocacy Center	142 Riverside Drive	Klamath Falls, OR	3, 6
Disabled American Veterans	2809 Avalon Street	Klamath Falls, OR	13, 18
Exodus House	303 Washington Street	Klamath Falls, OR	3, 7, 14

Service Codes	
(1) Adult Counseling	(10)Food or Clothing Referral
(2) Anger Management Classes	(11)Job Training
(3) Counseling, Education, & Prevention	(12)Treatment & Housing of Mentally III
(4) Crisis Intervention	(13)Veterans Assistance
(5) Drug & Alcohol Treatment	(14)Independent Living Skills Training
(6) Emergency Assistance For Battered Women	(15)Food Stamps, CalWorks, General Relief
(7) Emergency Housing for Women & Children	(16)Day Treatment
(8) Emergency Housing For Men	(17)Workshops
(9) Emergency, Transportation (e.g., bus ticket)	(18) Family Services

Sources: mtshastacrc.com, accessed March 28, 2023; 2023-2031 adopted Housing Element for the City of Yreka.

# 6.0 Housing Resources and Opportunities

This section analyzes the resources available for the development, rehabilitation, and preservation of housing in Mt. Shasta. This analysis includes an evaluation of the availability of land resources for future housing development, the City's ability to satisfy its share of the region's future housing needs, the financial resources available to support housing activities, and the administrative resources available to assist in implementing the City's housing programs and policies.

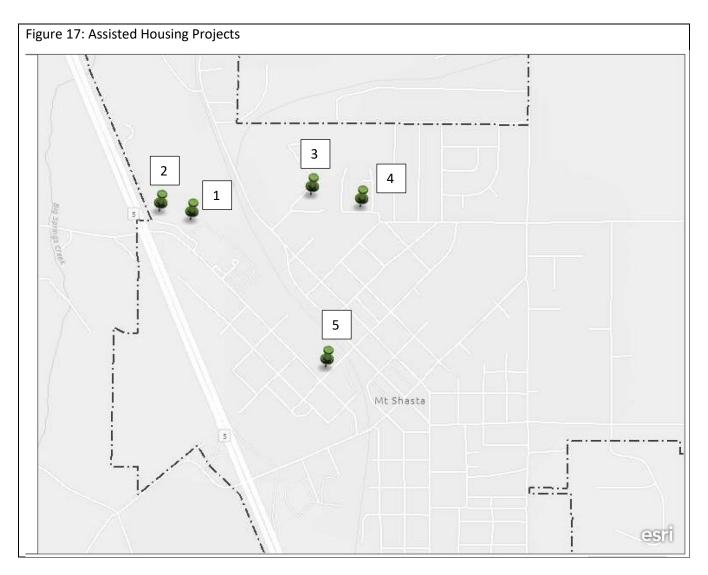
# 6.1 Existing Affordable Housing

An affordable rental housing development is a development where all or a portion of the housing units must be rented at affordable levels to extremely low-, very low-, and/or low-income households. The units are made affordable for an extended period of time by subsidy contracts, deed restrictions, and/or development agreements. When the contracts, deed restrictions, and development agreements expire, the units can be rented at market rates to any household. State housing element law requires an analysis of the affordable housing developments to determine if there are any affordable units that are at risk of being converted to market rate units. The "at-risk" analysis must cover a period of 10 years.

As shown in Table A-49, the City of Mt. Shasta currently has multiple affordable multifamily projects containing of 205 assisted units. The approximate location of these properties is mapped in Figure 17 below. There are 91 housing units in three properties that are at-risk of converting to market rate within ten years from the start date of the planning period of the City's 2023-2031 Housing Element: Alder Gardens (2022), Pres. George Washington Manor I (2032), Pres. George Washington Manor II (2033). In 2022, City staff attempted to contact the property owner and property manager of Alder Gardens to facilitate retaining the units affordable. Unfortunately, those parties did were unresponsive to the City's outreach so at this time it is unknown if the units will convert to market rate or remain below market. The risk of conversion for the two other properties is less likely because the properties are owned by non-profit organizations.

HUD currently provides project based subsidies in Mt. Shasta through its Section 8 program and USDA Rural Development provides subsidies through its Section 515 program. The remaining project receives indirect government subsidy through participation in the LIHTC program administered by HUD. LIHTC properties were funded with tax credits in the 1990s and were required by Federal Law to remain affordable for 30 years. However, California law generally requires a 55-year extended use period for nine percent tax credit projects. Also, four percent tax credit recipients frequently access significant boosts to their basis limits by agreeing to 55-year

extended use restrictions. Although not a direct Federal subsidy, LIHTC provides tax incentives for the utilization of private equity in the development of affordable housing.



Map Index #	Assisted Housing Project Name
1	Pres. George Washington Manor I, Pres. George Washington Manor II, President Grover Cleveland Manor, and Shasta Manor II
2	Shasta Manor
3	Shasta View Ranch Apartments
4	Alta Vista Manor Apartments
5	Alder Gardens

	Assisted Housing Projects, Mt. Shasta											
Map Index #	Project Name	Household Type	Zip	HUD PBRA Units	USDA RA Units	Affordable Units	Total Units	Funding Program	Estimated Affordability End Year	Risk Level		
1	Pres. George Washington Manor I, 1020 Kingston Rd.	Senior	96067	38		38	39	HUD	2032	Low		
1	Pres. George Washington Manor II, 1020 Kingston Rd.	Senior	96067	22		22	24	HUD	2033	Low		
1	President Grover Cleveland Manor, 1020 Kingston Rd.	Senior/Disabled	96067	10		10	10	HUD	2038	Low		
	Shasta Manor, 1198 Kingston Rd.	Senior/Disabled	96067	11		11	11	HUD	2042	Low		
1	Shasta Manor II, 1020 Kingston Rd.	Senior/Disabled	96067	11		11	11	HUD	2046	Low		
	Shasta View Ranch Apartments, 210 E. Hinkley	Family	96067		37	42	42	USDA	2047	Low		
4	Alta Vista Manor Apartments, 625 Marjorie Street	Senior	96067		43	43	44	LIHTC; USDA	2066	Low		
5	Alder Gardens, 700 Pine St.	Family	96067	28		28	28	HUD	2022	High		

# Table A-49 Assisted Housing Projects, Mt. Shasta

Source: 6th Cycle Housing Element Data Package, Department of Housing and Community Development, December 2021, Mt. Shasta 5<sup>th</sup> cycle Housing Element, Table8-35.

# 6.2 Preservation and Replacement of At-Risk Housing

There are many options to preserving units including providing financial incentives to project owners to extend low-income use restrictions, purchasing affordable housing units by a non-profit or public agency, or providing local subsidies to offset the difference between the affordable and market rate. Scenarios for preservation will depend on the type of project at risk. To maintain the existing affordable housing stock, the City can work to preserve the existing assisted units or facilitate the development of new units. Depending on the circumstances of at-risk projects, different options may be used to preserve or replace the units. Preservation options typically include 1) transfer of project to nonprofit ownership; 2) provision of rental assistance to tenants using non-federal funding sources; 3) purchase of affordability covenants, and 4) purchase of affordability covenants. In terms of replacement, the most direct option is the development of new assisted multifamily housing units. These options are described below.

# A. Acquisition

Transferring ownership of an at-risk project to a nonprofit housing provider is generally one of the least costly ways to ensure that at-risk units remain affordable for the long term. By transferring property ownership to a nonprofit organization, low-income restrictions can be secured indefinitely and the project would become potentially eligible for a greater range of governmental assistance. The Alder Garden apartments complex is currently owned by a development corporation and managed by a private firm based in Roseville. The property manager specializes in management of government assisted housing developments.

The current market value of the project was estimated using information compiled from affordable multifamily sales lists in Yreka, the community with the most current comparable sales information. In Yreka, the average cost to purchase a multifamily development was \$168 per square foot. There are 28 units that total approximately 21,800 square feet in size. If the project was purchased, the estimated cost of acquiring would be approximately \$3.66 million. For the President George Washington Manor projects, it is estimated the 63 units total approximately 45,675 square feet in size. This results in rough acquisition estimate of \$7.7 million. However, these estimates may be at the lower end of the price range because residential properties in Mt. Shasta consistently have higher than surrounding areas.

## **B. Local Rental Subsidy**

Rental subsidies using non-federal (state, local, or other) funding sources can be used to maintain affordability of the 91 at-risk affordable units. These rent subsidies can be structured to mirror the federal Section 8 program. Under Section 8, HUD pays the difference between what tenants can pay (defined as 30 percent of household income) and what HUD estimates as the fair market rent (FMR) on the unit. In Siskiyou County, the 2022 fair market rent is determined to be \$701 for a one-bedroom unit, \$922 for a two-bedroom unit, and \$1,310 for a three-bedroom unit. Table A-50 estimates the rent subsidies required to preserve the housing affordability of the units.

The feasibility of this alternative is highly dependent on the availability of other funding sources necessary to make rent subsidies available and the willingness of property owners to accept rental vouchers if they can be provided. The unit mix at Alder Gardens is 16 one-bedroom (average 725 square feet) and 12 two-bedrooms units (average 850 square feet). The development is not age restricted. Based on the per unit analysis in Table A-50 the estimated monthly cost of \$3,064 to subsidize the rents for all 28 at-risk units, or \$36,768 annually. A subsidy for ten years would be approximately \$\$367,700.

The Pres. George Washington Manor I and Pres. George Washington Manor II housing projects provide affordable housing for seniors. Table A-50 assumes all 63 units in these two developments are configured as 1-bedroom

units. Applying the same tenant-based subsidy approach yields a monthly subsidy cost of \$7,434, or \$89,208 annually. Providing subsidies to preserve both developments for ten years would be about \$892,000.

Unit Size	Total Units	Fair Market Rent <sup>1</sup>	Household Size	Very Low Income (50% MFI) <sup>2</sup>	Affordable Rent Minus Utilities <sup>3</sup>	Monthly per Unit Subsidy	Total Monthly Subsidy
1 br	79	\$701	1	\$27,300	\$583	\$118	\$9,322
2 br	12	\$922	2	\$38,950	\$824	\$98	\$1,176
Total	91						\$10,498

# Table A-50Estimated Rent Subsidies Required, 2022

Source: HUD 2022

<sup>1</sup>Fair Market Rent is determined by HUD for different jurisdictions/areas across the United States on an annual basis.

<sup>2</sup>2022 Median Family Income (MFI) limits based on 2022 Income Limits from HUD. In Siskiyou County, the median family income in 2022 was calculated to be \$62,700. The income limit for a very low-income household was \$27,300 for a one-person household, \$31,200 for a two-person household, and \$35,100 for a three-person household.

<sup>3</sup>Affordable cost = 30 percent of household monthly income minus estimated utility allowance of \$100 for a one-bedroom unit, \$150 for a two-bedroom unit, and \$200 for a three-bedroom unit.

# C. Purchase of Affordability Covenants

Another option to preserve the affordability of at-risk projects is to provide an incentive package to the owners to maintain the projects as affordable housing. Incentives could include supplementing the Section 8 subsidy received to market levels. The feasibility of this option depends on whether the complex is too highly leveraged. By providing lump sum financial incentives the City can ensure that some or all of the units remain affordable.

As discussed above in section 4.6, the average monthly rent for the region is \$832. Assuming this value extends to one-bedroom units, this is \$131 more than the 2022 HUD fair market value. In order to further supplement Section 8 subsidies, it would cost an additional \$10,349 a month for all 79 one-bedroom units.

## **D. Construction of Replacement Units**

The construction of new affordable housing units is a means of replacing the at-risk units should they be converted to market-rate units. The cost of developing housing depends on a variety of factors, including density, size of the units (i.e., square footage and number of bedrooms), location, land costs, and type of construction. Assuming an average construction cost of \$520,000 per unit, it would cost over \$14.6 million to construct 28 new assisted units.

Based on the analysis, it would appear that providing a rental subsidy is the most affordable option for preserving the at-risk units. However, there is no funding available to provide this subsidy. A more feasible option would be to acquire and rehabilitate the units.

# **6.3 Qualified Entities**

California Government Code Section 65863.10 requires that owners of Federally assisted properties provide notices of intent to convert their properties to market rate 12 months and six months prior to the expiration of their contract, opt-outs, or prepayment. Owners must provide notices of intent to public agencies, including HCD and the local public housing authority, as well as to all impacted tenant households. The six-month notice must include specific information on the owner's plans, timetables, and reasons for termination. Under Government Code Section 65863.11, owners of Federally assisted projects must provide a Notice of Opportunity to Submit an

Offer to Purchase to Qualified Entities, non-profit or for-profit organizations that agree to preserve the long- term affordability if they should acquire at-risk projects, at least one year before the sale or expiration of use restrictions. Qualified Entities have first right of refusal for acquiring at-risk units. Eskaton Properties Inc. of Carmichael, California, is the sole organization found on HCD's Qualified Entities list dated December 17, 2021. The pool of qualified entities is potentially greater that represented on HCD's list: the Shasta County and Karuk Tribe housing authorities both operate in the region, and the non-profit housing developer Rural Communities Housing Development Corporation of Ukiah, California recently secured permits for Siskiyou Crossroads located in nearby Yreka.

# 6.4 Resources for Preserving Assisted Rental Housing

#### A. Housing Authority

The State of California does not own or operate public housing; public housing is administered directly through local public housing authorities. However, for those jurisdictions that do not have a local public housing authority, the Department of Housing and Community Development has a Housing Assistance Program that administers the Section 8 program in those counties.

The Federal Section 8 program provides rental assistance to very low-income households in need of affordable housing. The Section 8 program assists a very low-income household by paying the difference between 30 percent of the gross household income and the cost of rent. Section 8 is structured as vouchers; this allows the voucher recipients to choose housing that may cost above the fair market rent as long as the recipients pay for the additional cost.

The Shasta County Housing Authority operates the Section 8 program serving the counties of Modoc, Shasta, Siskiyou, and Trinity. The Housing Authority assists 17 households in Mt. Shasta through its rental assistance programs, and there are currently 3,169 applicants on the waiting list in all four counties. The large majority of Section 8 recipients are low-income families and low-income elderly and disabled single persons; these population types also possess the most urgent special housing needs.

The preservation of affordable rental housing at risk of conversion to market-rate housing can be assisted by nonprofit organizations with the capacity and interest in acquiring, managing, and permanently preserving such housing. HCD maintains a list of individuals and organizations that above meets the eligibility criteria as a qualified entity to participate in the Opportunity to Submit an Offer To Purchase federally-assisted multifamily rental housing projects and Right-of-First Refusal, pursuant to California Government Code Section 65863.11. Eskaton Properties Inc. of Carmichael, California, is the sole organization found on HCD's Qualified Entities list dated December 17, 2021. The pool of qualified entities is potentially greater that represented on HCD's list: the Shasta County and Karuk Tribe housing authorities both operate in the City, and the non-profit housing developer Rural Communities Housing Development Corporation of Ukiah, California recently secured permits for Siskiyou Crossroads.

# 7.0 Regional Housing Needs Allocation

Pursuant to the California Government Code Section 65584, HCD has developed a Regional Housing Need Allocation (RHNA) Plan for the Siskiyou county region. The RHNA Plan identifies a need for 20 new residential units in Siskiyou county region over an eight-year period (February 2023 to November 2031). The regional housing need for 20 units is evenly shared and distributed among the County and each of the nine cities. Each jurisdiction being allocated two housing units. As part of the RHNA Plan, HCD designates the affordability targets for the housing units. For the two housing units, the RHNA Plan identifies affordability targets of one low-income unit and one very-low income unit for each jurisdiction in the Siskiyou region. Thus, the City of Mt. Shasta's share of regional

housing needs is 2 units over the eight-year period with one unit affordable to very-low income households and the other unit designated as affordable to low income households. The City's RHNA is presented in Table A-51.

The City and the community recognize that the City's RHNA values underestimate the actual local housing need. Mt. Shasta is not immune from the housing crisis facing most communities in California and residents are confronted with price and rent increases often exceeding the buying power of local wages, increasing construction costs, and the historic and present pace of home construction not keeping up with pace population growth and other changes.

As show in Appendix B, the City's inventory of vacant property zoned to allow by-right multifamily is sufficient to meet the City's 2023-2031 RHNA of two housing units: one very low income housing unit and one low income housing unit, making it is unnecessary for the City to undertake a rezoning program in order to have adequate sites for new housing development. Nonetheless, in recognition that the community housing need is greater than the City's RHNA obligation, a critical objective of the Housing Element's Goals, Policies and Programs City is to increase the variety and affordability of housing during the Element's eight year planning period. The sites identified in Appendix B can support the development of housing in excess of the City's share of the 2023-2031 regional housing needs as estimated and allocated by HCD. Therefore, it can be conclusively stated that the City has adequate inventory of sites to its with supporting public services and facilities, to accommodate its housing needs over the current planning period.

Income Category	Projected	Percentage of
Extremely Low*	1	50%
Extremely Low	1	50%
Very Low	0	0%
Low	1	50%
Moderate	0	0%
Above Moderate	0	0%
Total	2	100%

# Table A-51Regional Housing Needs Allocation City of Mt. Shasta, 2023-2031

\* For Extremely Low Income jurisdictions may either use available Census data to calculate the number of projected extremely low-income households (see Overpayment tab), or presume 50 percent of the very low-income households qualify as extremely low-income households.

Source: Siskiyou County 6th Cycle Housing Element Data Packet, December 21, 2021; Siskiyou County Final RHNA, HCD, December 2021.

Based on the requirements of State law, jurisdictions must also address the projected need of extremely lowincome (ELI) households, defined as households earning less than 30 percent of the median income, and at least 50 percent of a jurisdiction's very low income RHNA must be categorized as ELI. The City has assigned the one very low income unit to the extremely low income category as reflected in itself one (1) ELI unit, resulting in a total of three (3) units for its 6th cycle RHNA. The City's RHNA is presented in Table A-51 above.

# 8.0 Housing Constraints of Actual and Potential Governmental Constraints

This section identifies possible governmental constraints to housing development in Mt. Shasta. The City has planning, zoning, design, and building standards that guide and affect residential development patterns and influence housing availability, affordability, the location, and type of housing that is constructed in Mt. Shasta. Other potential governmental constraints consist of application processing fees, development impact fees, and code enforcement activity. Housing market conditions are also a housing constraint and reviewed in Section 9.0 below. Potential non-governmental influences include the availability and cost of financing; land and materials for building homes; natural conditions that affect the cost of preparing and developing land for housing; and the business decisions of individuals and organizations in home building, finance, real estate, and rental housing that impact housing cost and availability. These interrelated factors may constrain the ability of the private and public sectors to provide adequate housing that meets the needs of all economic segments of the community. Environmental conditions can also constrain housing development of housing, and the environmental constraints present in the City of Mt. Shasta are evaluated programmatically in Appendix B.

# 8.1 General Plan

The City of Mt. Shasta General Plan establishes policies that guide all new development, including residential land uses. These policies, along with zoning regulations, control the amount and distribution of land allocated for different land uses in the city. Table A-52 shows the residential land use designations established by the General Plan.

Designation	Maximum Density	Uses
Rural Residential (RR)	1 unit/2.5 acre	Typical uses include large lot single family residential, either by design or by incorporation of previously developed county areas. Agricultural use is limited due to the higher residential density than conventional agriculture.
Low Density Residential (LDR)	8 units/acre	This designation allows single family development, which is found throughout much of the city.
Medium-Density Residential (MDR)	12 units/acre	Uses are primarily single family homes. Other uses include duplex, triplex, and fourplex developments, as well as smaller apartment buildings. This designation could also support garden apartments and townhouses.
High Density Residential (HDR)	20 units/acre	Uses typically take the form of dwellings in clustered development such as, duplexes, triplexes, apartments, town homes, and condominiums. Conventional apartment or condominium development for larger numbers of units within a single project is common.
Mixed Use Planned Development (MU-PD)	20 units/acre	The mixed use-planned development designation may be applied to lands that are suitable for a compatible mixture of land uses including residential uses, light industrial, commercial, and/or public uses. Development is subject to a Planned Unit Development (PUD) Ordinance.

Table A-52 Residential Land Use Designations

Source: City of Mt. Shasta General Plan, adopted August 22, 2007

# 8.2 Zoning Ordinance

Zoning regulations are designed to protect and promote the health, safety, and general welfare of residents as well as to implement the policies of the General Plan. The City regulates the type, location, density, and scale of residential development primarily through the Zoning. The Zoning Code also serves to preserve the character and integrity of existing neighborhoods. There are two regulatory concepts that are applied when evaluating land use regulations for consistency with State housing law, especially when evaluating regulations as applied to affordable housing development, including emergency shelters: Use By-Right and Objective Standards.

- 1. "Use By-Right" is defined in GC Section 65583.2(i). Pursuant to the cited section of the Government Code, byright means the jurisdiction shall not require:<sup>11</sup>
  - A conditional use permit.
  - A planned unit development permit.
  - Other discretionary, local-government review or approval that would constitute a "project" as defined in Section 21100 of the Public Resources Code (California Environmental Quality Act "CEQA").

This does not preclude a jurisdiction from imposing objective design review standards. However, the review and approval process must remain non-discretionary and the design review must not constitute a "project" as defined in Section 21100 of the Public Resources Code. For example, a hearing officer (e.g., zoning administrator) or other hearing body (e.g., planning commission) can review the design merits of a project and call for a project proponent to make design-related modifications, but cannot exercise judgment to reject, deny, or modify the "residential use" itself. For subdivision projects that are not exercising or qualified for SB 9 (2021), the subdivision is subject to the Subdivision Map Act and provisions of CEQA.

2. Objective Standards are defined in the Housing Accountability Act, GC Section 65589.5(f): Objective standards are those that involve no personal or subjective judgment by a public official and being uniformly verifiable by reference to an external and uniform benchmark or criterion available and knowable by both the development applicant or proponent and the public official

Table A-53 below shows the City's zoning districts that permit residential development by-right, and the respective allowable densities and respective development standards. The lot and development standards of the by-right residential zones are objective. The minimum residential lot sizes range from 4,500 square feet to 87,120 square feet. The maximum height limit for residential units in the R-L, R1/B1, R-1, R-1-U, and R-2 districts is 35 feet and 45 feet in the R-3, C-1, and C-2 districts. In the past, these restrictions have not inhibited multifamily development. It is noted that at the time of preparing this document, there are no properties in Mt. Shasta that are zoned R-L.

<sup>&</sup>lt;sup>11</sup> Department of Housing and Community Development Sites Inventory Memo, May 2020, accessed February 25, 2023, https://www.hcd.ca.gov/community-development/housing-element/docs/sites\_inventory\_memo\_final06102020.pdf.

Table A-53	
Zoning Districts that Allow Residential Uses and the Development Standards	

	Resource Lands (R-L)	Low Density Residential, 10,000 Min. (R1/B1)	Low Density Residential (R-1)	Low Density Residential Urban (R-1-U)*	Medium Density Residential (R-2)	High Density Residential (R-3)	Downtown Commercial (C-1)	General Commercial (C-2)
Max. Density: Dwelling Units Per Acre	1 du per 10 acres	4 du per acre	6 du per acre	9 du per acre	10 du per acre	20 du per acre	20 du per acre	20 du per acre
By-Right Permitted Residential Uses	SFD	SFD	SFD; supportive housing; and transitional housing.	SFD; supportive housing; and transitional housing.	SFD (attached or detached); Duplex; MF dwellings Supportive housing; Transitional housing.	SFD (attached or detached); duplex; MF dwellings but no more than four units; supportive housing; and transitional housing.	SFD (attached or detached); duplex; MF dwellings but no more than four units; supportive housing; and transitional housing.	SFD (attached or detached); duplex; MF dwellings but no more than four units; supportive housing; and transitional housing.
Lot area requirements by type of housing for by- right residential uses					SFD: 1 per 4,500 SF of lot area. Duplex: 1 two- unit structure per each 6,000 SF of lot area. MF dwellings: 1 unit per each 3,000 SF of lot area.	area. Duplex: 1 two-u of lot area. Triplex: 1 three- feet of lot area.	4,500 square feet nit structure per 6 unit structure per ach 2,000 square	5,000 square feet 8,000 square

	Resource Lands (R-L)	Low Density Residential, 10,000 Min. (R1/B1)	Low Density Residential (R-1)	Low Density Residential Urban (R-1-U)*	Medium Density Residential (R-2)	High Density Residential (R-3)	Downtown Commercial (C-1)	General Commercial (C-2)
Conditionally Permitted Residential Uses	Group care home of more than six clients	Senior and assisted housing	Senior and assisted housing	Senior and assisted housing	Senior and assisted housing	> 4 MF dwelling units; senior and assisted housing; mobile home park or trailer park.	> 4 MF dwelling units; senior and assisted housing; mobile home park or trailer park.	> 4 MF dwelling units; senior and assisted housing; mobile home park or trailer park.
Minimum Lot Size	One-half acre	10,000 SF	6,000 SF	4,500 SF	SFR: 4,500 SF per unit; Duplex: 6,000 SF per 2-unit structure; Triplex: 9,000 SF per 3-unit structure	SFR: 4,500 SF per unit; Duplex: 6,000 SF per 2-unit structure; Triplex: 9,000 SF per 3-unit structure MF: 2,000 SF per unit.	Existing Lot: 2,500 SF; New Lot: 5,000 SF	Existing Lot: 2,500 SF; New Lot: 5,000 SF
Minimum Lot Width	100 ft.	80 ft.	60 ft	50 ft.	60 ft.	SFR: 45 ft.; Duplex: 60 ft.; Triplex: 80 ft.; MF: 80 ft.	Ex. Lot: No requ New Lot: 50 ft.	irement.
Maximum Lot Depth			≤ 3 x lot width				No requirement	
Front Yard Setback	20 ft.	25 ft.	20 ft	10 ft.	10 ft.	20 ft.	No requ	uirement
Side Yard Setback	30 ft.	10 ft.	Not less th	an 10 ft. combined	with a min. 4 ft.	on one side.	· ·	ding, same as in

	Resource Lands (R-L)	Low Density Residential, 10,000 Min. (R1/B1)	Low Density Residential (R-1)	Low Density Residential Urban (R-1-U)*	Medium Density Residential (R-2)	High Density Residential (R-3)	Downtown Commercial (C-1)	General Commercial (C-2)	
Rear Yard Setback	30 ft.	10 ft.	10 ft.	10 ft.	10 ft.	10 ft.	No requ	irement	
Max. Building Height	35 ft.	35 ft.	35 ft.	35 ft.	35 ft.		45 ft.		
Max. Lot Coverage	10% for residential uses	45%	40%	50%	55%	65%	20 du p	er acre	
Between Buildings	20 ft. between ag. bldgs. and residences; otherwise as per the UBC and UFC.	nd ; as							
					1-3 du require				
Min. Parking Spaces Per DU	2 parking space	· · · · ·	one of which shall osed.	be covered or	2 parking spaces for each du, one of which shall be covered or enclosed.	units shall r additional spa	uctures of four or equire 1.5 spaces ce per 5 units to b ecreational vehicle	per unit + 1 e reserved for	

SFD = Single Family Dwelling

MF = Multifamily

SF = Square Feet

# 8.3 Parking Requirements

Mt. Shasta's off-street parking requirements are codified in Chapter 15.44 "Off-Street Parking Requirements" of the MSMC and are objective:

- Residential structures of one to three dwelling units shall require two parking spaces for each dwelling unit, one of which shall be covered or enclosed.
- Residential structures of four or more dwelling units shall require one and one-half spaces per unit, plus one additional space per five units to be reserved for recreational vehicles.

The parking standards of two parking spaces for residential structures of one to three dwelling units and 1.5 spaces for residential structures with four or more dwelling units have not been a barrier. In accordance with State ADU law, the parking requirements standards do not apply to qualifying ADUs and JADUs. The existing number and improvement parking standards have not been a constraint to residential development.

The requirement that for all residential structures with four or more dwelling units uniformly reserve an RV space without regard to the affordability of the units is a constraint. While market rate multifamily development may have a need for off-street RV parking, the income levels of owners and tenants of subsidized housing are likely to preclude a need for off-street recreational vehicle parking. While Section 15.44.090 provides a modification—waiver procedure, it is a discretionary process and the Planning Commission must make a finding that the waiver, if granted, in the judgment of the Planning Commission would not be detrimental to the public health, welfare or safety. Program HO-2.3.9 directs the City to amending the Chapter 15.54 of the MSMC to provide a non-discretionary pathway to remove the RV parking space requirement for below market rate housing developments.

## **8.4 Density Bonus Provisions**

State law requires the provision of certain incentives for residential development projects that set aside a certain portion of the units to be affordable to lower- and moderate-income households. The City of Mt. Shasta does not have a local Density Bonus ordinance that departs of State law. The MSMC sections 18.08.300 and 18.08.305 define density bonus and density bonus unit by way of cross-referencing State Density Bonus Law (SDBL). Section 18.20.120 of the MSMC elaborates to a small and states that, pursuant to the provisions of the Housing Element of the General Plan, applicable projects may qualify for a density bonus to encourage the development of affordable housing. This ordinance states that the procedures for compliance with the density bonus law are set forth in Section 65915 of the California Government Code, and that the Planning Commission may impose conditions on the project as would be considered with any similar project.

Under current State law, jurisdictions are required to provide density bonuses and development incentives on a sliding scale, where the amount of density bonus and number of incentives vary according to the amount of affordable housing units provided. State law requires provision of a density bonus to developers who agree to construct any of the following (not an exhaustive list):

- 10 percent of total units for lower-income households;
- 5 percent of total units for very low-income households;
- A senior citizen housing development or a mobile home park; or
- 10 percent of total units for moderate income households.

The amount of density bonus granted varies depending on the percentage of affordable units provided and ranges from 5 percent to 35 percent. The City is also required to provide up to three additional incentives. During the 5<sup>th</sup>

cycle, the City received one density bonus request which was ministerially approved by the City in March 2022. Program HO-2.3.2, directs the City to adopt procedural updates to ensure continued consistency with SDBL.

# 8.5 Provisions for a Variety of Housing

The Housing Element must identify adequate sites that are available for the development of housing types for all economic segments of the population. Part of this entails evaluating the City's Zoning Code and its provision for a variety of housing types. Housing types include single family homes, multifamily homes, second units, mobile homes, agricultural employee homes, group residential homes, homeless shelters, transitional and supportive housing, and single room occupancy units.

Residential Uses	R-L	R1/B1	R-1	R-1-U	R-2	R-3	C-1	C-2
Single family	Р	Р	Р	Р	Р	Р	Р	Р
Duplex					Р	Р	Р	Р
Triplex					Р	Р	Р	Р
Condos/Townhomes					Р	Р	Р	Р
Accessory Dwelling Units	Р	Р	Р	Р	Р	Р		
Mobile Homes on Individual Lots <sup>1</sup>			Р					
Group Care Homes (6 or fewer) <sup>2</sup>	Р	Р	Р	Р	Р	Р	Р	Р
Residential Care Facilities	С		С	С	С	С	С	
Senior and Assisted Housing		С	С	С	С	С	С	
Multifamily (no more than 4 units)					Р	Р	Р	Р
Multifamily (more than 4 units)						С	С	С
Mobile Home Park						С		
Mixed Uses (vertical or horizontal)	Р	Р	Р	Р	Р	Р	Р	Р
Emergency Shelter						Р	Р	Р
Transitional Housing			Р	Р	Р	Р	Р	Р
Supportive Housing			Р	Р	Р	Р	Р	Р
Single Room Occupancy (6 or fewer units)						Р	Р	Р
Singe Room Occupancy (7 or more units)					n To	С		С

Table A-54Housing Types Permitted by Zoning District

P = permitted; C = Conditional Use Permit

<sup>1</sup> While it is the City's practice to comply with State law, Section 16.16.080 states that mobile homes are allowed only in the R-1 zone. Program HO-2.3.6 is included in the Housing Element to update Section 16.16.080 and other applicable sections of the MSMC to ensure mobile homes on permanent foundations are allowed in all residential zones consistent with State law.

<sup>2</sup> While it is the City's practice to comply with State law, the Zoning Ordinance does not explicitly state that group homes (six or fewer) are allowed in all residential zones. Implementation Measure HO-2.5.2 would amend the Zoning Ordinance to explicitly state that group homes of six or fewer are allowed in all residential zones allowing residential uses.

Source: City of Mt. Shasta Zoning Ordinance, 2014.

Table A-54 above summarizes the various housing types allowed within the City's zoning districts. Some housing types are allowed by right while others are allowed with a conditional use permit. Conditions of approval for developments may include, special yards; open spaces; buffers; fences; walls; installation and maintenance of landscaping; street dedications and improvements; regulation of traffic circulation; regulation of signs; regulation of hours of operation and methods of operations; control of potential nuisances; standards for maintenance of building and grounds; prescription of development schedules and development standards; and such other conditions as the Commission may deem necessary to ensure compatibility of the use with surrounding developments and uses and to preserve the public health, safety and welfare.

#### A. Single Family Units

A "single family dwelling" is defined in the Mt. Shasta Zoning Ordinance as any building or portion thereof which contains one dwelling unit. Single family dwellings are permitted in the R-L, R1/B1, R-1, R-1-U, R-2, R-3, and C-1 zones.

#### **B.** Condominiums and Townhomes

Condominiums describe a type of common ownership, while townhomes describe a type of use. Condominiums are permitted in the R-3 district and townhomes are permitted in the R-2 and R-3 districts. Condominiums are also allowed with the Planned Development (P-D) combining zone in any zone pursuant to approval of a planned development plan.

## **C. Accessory Dwelling Units**

Accessory dwelling units (ADU) and Junior Accessory dwelling units (JADU) are types of housing that may be more affordable by design. An ADU is an accessory dwelling unit with complete independent living facilities for one or more persons, and may be configured as detached or attached from the primary unit, be converted from existing space or structure such as a garage or pool house. A JADU is a specific type of conversion of existing space that is contained entirely within an existing or new single-family residence, and cannot be more than 500 square feet. A JADU may share central systems, contain a basic kitchen utilizing small plug-in appliances, may share a bathroom with the primary dwelling, all to reduce development costs. An ADU may be rented for more than 30 days; JADUs may also be rented for more than 30 days but either the JADU or the primary unit must be occupied by the property owner.

The 2017 Legislative Housing Package brought sweeping amendments to State accessory dwelling law to remove regulatory barriers at both the state and local level. State law requires jurisdictions to permit ADUs and JADUs by-right in all areas that are zoned to allow single-family and multifamily residential uses. Jurisdictions must allow conversion of existing accessory structures to ADUs. State law limits development standards such as setbacks and lot coverage that a jurisdiction may impose, along with limiting local parking requirements and the imposition of impact fees. Development and design standards that may be adopted by local government must be objective. ADUs and JADUs that conform with State law shall not be considered to exceed the allowable density for a lot and are deemed a residential use that is consistent with the existing general plan and zoning designations for the lot. ADU/JADU ordinances adopted by jurisdictions are subject to HCD review for compliance with State law. Specific to Housing Element updates, a jurisdiction's housing element must include a plan that incentivizes and promotes creation of ADUs that can offer affordable rents for very low, low- or moderate income households.

In 2017 and 2020, the City adopted local Accessory Dwelling unit regulations, chaptered at section 18.22 of the MSMC. The amendments are largely consistent with State law circa 2017. However, as the Legislature has enacted annual amendments to ADU statute, the City's local regulations need another round of updates. Program HO-2.3.5 calls on the City amend the local regulations to permit ADUs in any residential or mixed-use zone consistent with State law, and other changes in State law. Also, in the event HCD issues written findings pursuant

to Gov't Code Section 65852.2(h)(1), Program HO-2.3.5 commits the City to completing updates within one year of receipt.

# **D. Multifamily Units**

Multifamily housing made up roughly 33 percent of the City's housing stock according to Table A-21 above (inclusive of 2-4 units and 5 or more units). Multifamily developments are permitted in the R-2, R-3, C-1, and C-2 zones. The maximum densities in these zones range from 10 units per acre in the R-2 zone to 20 units per acre in the R-3 and C-1 and C-2 zones. Neither the R-2 and R-3 zone stipulate that housing projects achieve a minimum density and single family residential development is permitted by-right in both R-2 and R-3.

The City's two high density multifamily zones (i.e., at least 10 units/acre) are the Medium Density Residential (R-2) and High Density Residential (R-3) zones. The R-2 and R-3 zones are similar with respect to the type of housing units that are allowed. The primary difference is the allowable densities with the R-2 allowing a maximum of 10 units per acre and the R-3 allowing a maximum of 20 units per acre. Another difference between R-2 and R-3 are the types allowed forms of multifamily housing: R-2 allows up to triplexes by-right but multifamily housing configured as a fourplex or more is not permitted. The R-3 zone permits up to fourplex by-right and to develop more than more than four dwelling units a conditional use permit must first be secured. The allowable types of multifamily in the C-1 and C-2 mirrors the R-3 with multifamily with multifamily housing of up to four units permitted by-right.

A conditional use permit for a multifamily housing with units configured as more than fourplexes entails a public hearing before the Planning Commission and this process typically takes six months. Two months of the six-month period is the City working with a developer on application review and code compliance. As a discretionary project, these types of housing developments are subject to the California Environmental Quality Act (CEQA). Although the environmental review usually results in the preparation of a negative declaration (i.e., a finding that there is no substantial evidence that the project will have a significant effect on the environment) for the project this process takes about four or so months. The Planning Commission primarily considers potential environmental impacts, as well as public improvements (e.g., curb, gutter, sidewalk, and drainage improvements) that may be necessary to support the project. The entire process from submittal to public hearing and project approval is typically about six months. Should a project be appealed to the City Council, another three to four weeks could be added to the processing time, but this has not occurred on the few projects processed in recent years. While the conditional use permit process adds an application step, historically projects have not been denied nor have projects been altered in a manner which would affect project feasibility. Once the entitlement process is complete, the building permit process typically takes another three months for applicants to complete and another month for building review and approval. Overall, planning and building for a housing project with units configured as more than fourplexes would be 9 to 12 months.

## E. Manufactured Homes and Mobile Homes

Manufactured housing and mobile homes can be an affordable housing option for low- and moderate-income households. According to the California Department of Finance, in 2013 only about 1.5 percent of Mt. Shasta's housing stock was made up of mobile homes. Pursuant to State law, a mobile home built after June 15, 1976, certified under the National Manufactured Home Construction and Safety Act of 1974, and built on a permanent foundation may be located in any residential zone where a conventional single family detached dwelling is permitted subject to the same restrictions on density and to the same property development regulations. Section 6.16.080 of the Municipal Code only allows mobile homes on permanent foundations within the R-1 zone. Mobile home parks can be established only by conditional uses permit in Mt. Shasta in the R-3 zone. Program HO-2.3.6 is included in the Housing Element to modify the Municipal Code to comply with State law. Program HO-2.3.6 is identified as a priority program in Chapter 2, Table 2-2, because it implements State housing law, has been

included as a program in at least one previous housing element (it was Implementation Measure HO-2.5.2 in the 5<sup>th</sup> cycle Housing Element), and the necessary Zoning Code amendments have not been completed to date. For priority programs, the City has committed General Fund monies to initiate and complete the amendments, with the amendments to be completed, i.e., adopted, within one year of adoption of the 2023-2031 Housing Element.

# F. Mixed-Use

Mixed-use projects combine both nonresidential and residential uses on the same site. Mixed-use development can help reduce the effects of housing cost burden by increasing density and offering opportunities for reduced vehicular trips by walking, bicycling, or taking public transportation. Mixed-use residential developments are allowed in the C-1 and C-2 zones, and in any zone with the Planned Development (P-D) combining zone pursuant to approval of a planned development plan.

# **G.** Supportive and Transitional Housing

Transitional housing is a type of housing used to facilitate the movement of individuals and families experiencing homeless to permanent housing. Residents of transitional housing are usually connected to supportive services designed to assist the homeless in achieving greater economic independence and a permanent, stable living situation. Transitional housing can take several forms, including group quarters with beds, single family homes, and multifamily apartments, and typically offers case management and support services to help return people to independent living (often six months to two years).

Supportive housing is defined by Section 65582 of the Government Code as housing with no limit of stay, that is occupied by a target population, and is linked with on- or off-site services that assist the supportive housing resident in retaining the housing, improving his or her health status, and maximizing his or her ability to live and, when possible, work in the community. The target population is defined by Government Code Section 65582 as persons with low incomes who have one or more disabilities including mental illness, HIV or AIDS, substance abuse, or other chronic health condition, or an individual eligible for services provided pursuant to the Lanterman Developmental Disabilities Services Act (Division 4.5 [commencing with Section 4500] of the Welfare and Institutions Code) and may include, among other populations, adults, emancipated minors, families with children, elderly persons, young adults aging out of the foster care system, individuals exiting from institutional settings, veterans, and homeless people. Similar to transitional housing, supportive housing can take several forms, including group quarters with beds, single family homes, and multifamily apartments.

Pursuant to Government Code Section 65583(c)(3), both transitional and supportive housing shall be considered a residential use of property and shall only be subject to those restrictions that apply to other residential dwellings of the same type in the same zone. As shown in Table A-53 above, the MSMC enumerates transitional and supportive housing as a by-right use in the R-1, R-1-U, R-2, R-3, C-1, and C-2. However, the Zoning regulation only partially complies with GC § 65583(c)(3) as supportive housing and transition housing are not enumerated uses in the R1/B1 or R-L zoning districts, which are two residential zoning districts.

Neither supportive or transitional housing is a type of community care facility. While MSMC defines for supportive and transitional housing code, both definitions need to be revised to fully comport with Government Code Sections 65582(g) and 65582(j):

 The definition of transitional housing in Section 18.08.792 of the Mt. Shasta Municipal Code utilizes the definition of transitional housing contained in the Emergency Housing and Assistance Program, Health and Safety Code Section 50801(i), which is a State funding program for capital improvements. Program HO-4.2.1 directs the City to amend the Zoning Code to modify the transitional housing to be consistent with Government Code Section 65582(j): "Transitional housing" means buildings configured as rental housing developments, but operated under program requirements that require the termination of assistance and recirculating of the assisted unit to another eligible program recipient at a predetermined future point in time that shall be no less than six months from the beginning of the assistance.

- 2. The definition of supportive housing contained in Mt. Shasta Municipal Code Section 18.08.787, must be amended to address the following two shortcomings in order to be consistent with Government Code Sections 65582(g) and 65582(i):
  - a) The current definition of supportive housing erroneously states that supportive housing is a type of community care facility; and
  - b) The definition of supportive housing in Section 18.08.787 of the MSMC defines the target population by referencing Health and Safety Code Section (HSC) 53260(d). While the definition of target population in Section 53260(d) of the HSC aligns with the definition at Government Code Section 65582(i), the definition at HSC Section 53260(d) is difficult to locate. It is difficult to locate because it was part of the California Statewide Supportive Housing Initiative Act which sunset in 2009.

Program HO-4.2.1 commits the City to amending the definitions of supportive housing, including target population, and transitional housing contained in the Zoning Code to resolve the shortcomings identified above, and to be consistent with Government Code Sections subparagraphs (g), (j), and (i) of 65582 and 65583(c)(3). Subprogram subprograms 3), 4), and 5a) and 5b) of HO-4.2.1 are identified as high priority as the cited provisions of State law provisions were enacted as part of SB 2 (2007).

# **H. Supportive Housing Developments**

In 2018, AB 2160 was signed into law and added Article 11 "Supportive Housing", commencing at Section 65650, to Chapter 3, Division 1, Title 7 of the Government Code. AB 2160 applies to a narrowly defined group of housing developments, and complements existing law for supportive housing discussed above. AB 2160 mandates jurisdictions allow qualifying supportive housing developments by-right. More specifically, the new law obligates jurisdictions to permit qualifying supportive housing developments as by-right in zones where multifamily and mixed uses are permitted, including nonresidential zones permitting multifamily uses, when the proposed housing development meets all the requirements. For a housing development to be eligible as a by-right supportive housing development it must be meet all the following:

- Units within the development are subject to a recorded affordability restriction for 55 years.
- 100 percent of the units, excluding managers' units, within the development are restricted to lower income households and are or will be receiving public funding to ensure affordability of the housing to lower income Californians. For purposes of this paragraph, "lower income households" has the same meaning as defined in Section 50079.5 of the Health and Safety Code. The rents in the development shall be set at an amount consistent with the rent limits stipulated by the public program providing financing for the development.
- At least 25 percent of the units in the development or 12 units, whichever is greater, are restricted to residents in supportive housing who meet criteria of the target population. If the development consists of fewer than 12 units, then 100 percent of the units, excluding managers' units, in the development shall be restricted to residents in supportive housing.
- The target population of the supportive housing units are persons and families who have experienced homelessness.

- The developer provides the planning agency with plan for providing supportive services, with documentation demonstrating that supportive services will be provided onsite to residents in the project, and contains all of the information required by Section 65652.
- Nonresidential floor area shall be used for onsite supportive services in the following amounts:
- For a development with 20 or fewer total units, at least 90 square feet shall be provided for onsite supportive services.
- For a development with more than 20 units, at least 3 percent of the total nonresidential floor area shall be provided for onsite supportive services that are limited to tenant use, including, but not limited to, community rooms, case management offices, computer rooms, and community kitchens.
- The developer replaces any dwelling units on the site of the supportive housing development in the manner provided in paragraph (3) of subdivision (c) of Section 65915.
- Units within the development, excluding managers' units, include at least one bathroom and a kitchen or other cooking facilities, including, at minimum, a stovetop, a sink, and a refrigerator.

Jurisdictions may require supportive housing developments to comply with written, objective development standards but only to the extent that the objective standards apply to other multifamily development within the same zone. The number of by-right supportive housing units in a qualifying development is limited to 50 units for cities with populations of less 200,000 and population of less 1,500 persons experiencing homelessness according to the most recent Point in Time Count. Jurisdictions may elect to adopt a policy to allow qualifying housing developments more than 50 by-right supportive housing units. Program HO-4.2.1 commits the City to amending MSMC consistent with Section 65650 et seq.

#### I. Single Room Occupancy

Singe room occupancy units (SROs) are one-room units intended for occupancy by a single individual. They are distinct from a studio or efficiency unit, in that a studio is a one-room unit that must contain a kitchen and a bathroom. Although SRO units are not required to have a kitchen or bathroom, many SROs have one or the other. SROs are often the most appropriate type of housing for extremely low-income persons.

In 2010 the City adopted Chapter 18.97 of the Municipal Code with standards for SROs. A "small SRO," of six or fewer units, is allowed in the R-3 multifamily residential zone and is subject to the same district requirements applicable to multifamily residential or apartment uses in that zoning district. A "large SRO," of seven or more units, is allowed with a conditional use permit in the R-3 and C-2 zones.

#### J. Emergency Shelters

State law has received numerous updates for emergency shelter. (Section 2.0 of Appendix B contains the site analysis pursuant to AB 2339 (2022). The analysis contained in this section found the City had an adequate suitable sites that have sufficient capacity to accommodate the City's need for emergency shelter.) Gov't Code Section 65582(d) defines emergency shelter by way of cross referencing the Health and Safety Code (HSC) Section 50801. HSC 50801 defines an emergency shelter as "housing with minimal supportive services for homeless persons that is limited to occupancy of six months or less by a homeless person. No individual or households may be denied emergency shelter because of an inability to pay." Additionally, GC Section 65583(a)(4) specifies local government's planning requirements for emergency shelters which are summarized on HCD's website:<sup>12</sup>

<sup>&</sup>lt;sup>12</sup> https://www.hcd.ca.gov/planning-and-community-development/housing-elements/building-blocks/zoning-variety-of-housing-types, accessed March 23, 2023

Every jurisdiction must identify a zone or zones where emergency shelters are allowed as a permitted use without a conditional use or other discretionary permit. The identified zone or zones must include sufficient capacity to accommodate the need for emergency shelter as identified in the housing element, and each jurisdiction must identify a zone or zones to accommodate at least one year-round shelter. Adequate sites can include sites with existing buildings that can be converted to emergency shelters to accommodate the need for emergency shelters. Shelters may be subject only to development and management standards that apply to residential or commercial development in the same zone. A local government may apply written and objective standards that include all of the following:

- Maximum number of beds.
- Off-street parking based upon demonstrated need.
- Size and location of onsite waiting and intake areas.
- Provision of onsite management.
- Proximity to other shelters.
- Length of stay.
- Lighting.
- Security during hours when the shelter is open.

In 2010 the City adopted Municipal Code Chapter 18.98, Emergency Shelters. While emergency shelters in the R-3 zone are enumerated as a by-right use, there are other provisions and standards in Chapter 18.98 that are not consistent with the requirements of State law. The City's 5<sup>th</sup> cycle identified some inconsistencies and Program HO-2.5.2 was adopted to remedy the inconsistencies, however due to a lack of staffing, Program HO-2.5.2 has not been implemented.

Some of the inconsistencies with State law are as follows: because the C-1 and C-2 zones permit residential uses that are permitted in the R-3 zone, emergency shelters are also permitted in these zones, however, this allowance is not codified creating ambiguity. The language of section 18.98.040 reserves discretionary review by-way of the requirement that the shelter operator's management plan be approved by the Planning Commission prior to commencing operation. The regulations contain a locational requirement of 1,000 feet from other shelters, which exceeds the State law limit of 300 feet from other shelters. In sum, Mt. Shasta's adopted regulations for emergency shelters do not comply with State law at this time. Consequently, Program HO-4.2.2 directs the City to preparing amendments to address more recent State law changes for emergency shelter and other types of emergency housing, e.g., navigation centers.

#### K. Farmworker and Employee Housing

In accordance with Health and Safety Code Sections 17021.5 and 17021.6, housing for farmworkers in the City of Mt. Shasta for six or fewer persons is permitted by right in all residential zone districts. If the proposed units look like a single family house (i.e., two-car garage, driveway, front yard, etc.), the process is a ministerial approval. Limiting by-right employee housing that operates as single family residences and is not subject to State licensure to an occupancy of six individuals may be discriminatory, however, unless the same standard is applied to single family residences occupied by families. Concerns about overcrowding can be addressed by applying the occupancy limits for other types of housing. HCD's December 2022 Group Home Technical Assistance memo suggests:

Under the Uniform Housing Code section 503.2, at least one room in a dwelling unit must have a floor area of at least 120 square feet, with other habitable rooms, except kitchens, required to have a floor area of at least 70 feet. When more than two people occupy a room for sleeping purposes, the required floor area increases by 50 square feet. For example, a bedroom intended for two people could be as small as 70 square feet, while a bedroom would need to be at least

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120 square feet to accommodate three people or at least 170 square feet to accommodate four people.

The City requires a conditional use permit for housing developments greater than four units in the R-2, R-3, C-1 and C-2 residential zones. The CUP process is in place to ensure compatibility with surrounding uses. Conditions of approval vary from project-to-project, but most likely they will contain provisions for landscaping, type of fencing, driveway locations, compatible lighting, and recreational facilities. This process is not a constraint to the development of farmworker or employee housing as the process is streamlined and projects can be approved in six months. Policy HO-2.3 memorializes the City's current practice of prioritizing entitlement (non-legislative) applications for multifamily development, which extends to farmworker housing.

AB 1783 amended the Employee Housing Act (EHA) in 2019. One of the highlights of the enacted legislation is to require jurisdictions provide streamlined, ministerial approval for qualifying agricultural employee housing developments. For an employee housing development to exercise the streamline, ministerial approval process, the site must meet a list of criteria, and one criterium is the development is located on land designated as agricultural in the applicable city or county general plan. Only Mt. Shasta's R-L zoning district contemplates agricultural uses, however, there are no lands in Mt. Shasta currently zoned R-L. The City's Resource Land designation of the 2007 General Plan is designated for agriculture:

City of Mt. Shasta General Plan, adopted in 2007: the Land Use Element's description of the Resource Land (RL) land use designation is "This includes lands containing resources suitable for production of agricultural, timber, or mineral resources for commercial harvest, production or conservation" (page 3-6).

However, at this time no lands in the City are designated R-L or zoned R-L. Should lands be designated and/or zoned R-L in the future, then the provisions of AB 1783 will apply. On this basis, the City has determined it does not have lands designated as agricultural and the provisions of AB 1783 do not apply at this time. Nonetheless, as discussed in Appendix B, Mt. Shasta has an adequate supply of lands suitable for a variety of housing types, e.g., single family residential, duplexes, multifamily, etc., with 286 sites that allow by-residential development, which total 349 acres, with a total realistic capacity of 2,870 units.

#### L. Other Locally Adopted Ordinances

Short term rentals was consistently identified as a significant housing issue by the community. In the first quarter of 2023, Mt. Shasta adopted a Short-Term Rental (STR) Ordinance (Ord. No. CCO-22-xx, 2023) to limit short-term rental uses to prevent the loss of housing opportunities for residents, preserve residential character, establish operating standards to reduce potential noise, parking, traffic, property maintenance, and safety impacts to neighborhoods, and provide a registration process for the City to track and enforce these requirements as needed and ensure appropriate collection of taxes. The ordinance allows short-term rentals in the C-1 and C-2 zones and in the R-2 and R-3 zones with a use permit; short-term rentals in R-1 zones are prohibited. Use of accessory dwelling units as short term rentals is explicitly prohibited. The Ordinance establishes a total cap of 3 percent of total City housing units will be placed on the total number of Short Term Rental Permits issued. Currently, the number of permitted Short-Term Rentals is 44 with 19 of these located within Residential Zones. The remainder are in Commercially Zoned areas. A total cap of 1 percent of STRs will be allowed in Residential Zones according to the ordinance. In the ordinance, based on the number of total housing units, the number of STRs in R Zones would be capped at 19. Currently, there are 25 STRs in C Zones. In the C zones a total of 12 remaining STR Permits available. The cap in R zones has already been reached, and no new STRs can be permitted. In order to approve a use permit, the Planning Commission must make a finding that the use permit is consist with the Goals, Policies, and Programs of the City's adopted Housing Element. The ordinance requires application and approval from the City and annual registration to maintain the permit. Operational standards related to taxes, recordkeeping, parking, and other standards are also included in the ordinance.

MSMC Chapter 18.70 "Size Restrictions for Land Scale Commercial, Industrial and Multifamily Facilities" is triggered for multifamily development that exceeds 20,000 gross floor area (GFA). The GFA method for calculating GFA is objective. Mt. Shasta rarely sees multifamily proposals of a scale that would be subject to Chapter 18.70's provisions so these regulations are infrequently triggered. Multifamily development that is subject to Chapter 18.70. The evaluation criteria itemized in Section 18.70.070 are similar conditional use permit findings and the design review guidelines. Chapter 18.70 includes standards for design and architecture, outdoor lighting and glare, traffic impacts, integration into the public street network, including providing for pedestrian access, etc. The development, design and performance standards are mix of objective and subjective standards.

Section 18.70.050 provides an exemption "independent and assisted living facilities" multifamily development, however, as discussed section 8.5(K) above these uses are not defined in the MSMC thereby creating ambiguity for developers and the public. Because the provisions of this section are not objective, multifamily housing development projects utilizing density bonus, SB 35, supportive housing developments, etc. would by-pass MSMC Chapter 18.70. The requirements of the Housing Accountability Act extends to all non-exempt housing projects.

#### 8.6 Constraints to Housing for Persons with Disabilities

As part of a governmental constraints analysis, housing elements must analyze constraints upon the development, maintenance, and improvement of housing for persons with disabilities. Both the Federal Fair Housing Amendment Act (FHAA) and the California Fair Employment and Housing Act direct local governments to make reasonable accommodations (i.e., modifications) in their zoning laws and other land use regulations when such accommodations may be necessary to afford persons with a disability an equal opportunity to use and enjoy a dwelling. An analysis was conducted of the zoning ordinance, permitting procedures, development standards, and building codes to identify potential constraints for housing for persons with disabilities. The City's policies and regulations regarding housing for persons with disabilities are described below.

#### A. Zoning and Land Use for Group Homes

Group homes are important housing type for persons with disabilities. Like many other small rural jurisdictions, Mt. Shasta's zoning regulations contemplate group homes in the context of licensed residential care facilities that provide 24-hour non-medical care of unrelated persons who have a disability and are in need of personal services, supervision, or assistance essential for sustaining the activities of daily living or for the protection of the individual in a family-like environment. Consequently, MSMC currently provides a definition of group care home that is based upon Health and Safety Code Section 1500 et seq. (See section 8.6.B for constraints discussion related to the definition of family.) The City found the definition of group care home in section 18.08.420 MSMC to be limiting, ambiguous, and not be consist with HCD's December 2022 Group Home Technical Assistance memo. Program HO-4.2.5, subprogram 5) commits the City to amending the MSMC update the definition of group home consistent with State law State law, including the City's obligation to affirmatively further fair housing, and HCD's Group Home Technical Advisory published December 2022.

In accordance with State law, the City must allow group facilities for six persons or less in any area zoned for residential use, and may not require licensed residential care facilities for six or less individuals to obtain conditional use permits or variances that are not required of other family dwellings. Consequently, group care facilities for six and fewer individuals are allowed by right in all residential zones. While it is the City's practice to comply with State law, the City's zoning regulations do not expressly state that group homes for six or fewer individuals are allowed in all residential zones. Subprograms 1), and 2), along with 5) discussed above, of Program

HO-4.2.4 commit the City to amending MSMC to explicitly comply with State law. Moreover, these two subprograms of Program HO-4.2.4 are identified as priority programs because these subprograms implement State housing law, have been included in at least one previous housing element, and the necessary Zoning Code amendments have not been completed to date.

For group homes that provide services to seven or more individuals, it is the City's practice to apply the "senior and assisted housing" use to group home facilities that serve more than six individuals. The senior and assisted housing use is enumerated as a conditional use in the R1/B1, R-1, R-1-U\*, R-2, R-3, and C-1 zones as conditional use. Group homes for seven or more individuals is not a by-right use in any zones at this time. The senior and assisted housing use is not defined, nor does the MSMC provide clear linkage to Group Care Home, which is defined in section 18.08.420, which may create ambiguity for housing developers and the public.

In addition to catching up Mt. Shasta's zoning regulations with State law, Program HO-4.2.4 includes subprograms 1) and 3), excerpted below, that will remove regulatory barriers for group homes that provide services to more than six residents. Implementation of subprogram 3) will allow group homes operating as single-family residences that provide licensable services as a by-right use in the R-2, R-3, and C-2 zoning districts (the below numbering correspondence with Program HO-4.2.4):

- 1) Group homes, even homes that have more than six residents, that operate as single-family residences and that do not provide licensable services shall be allowed in all zones where single family units are permitted, i.e., R-L, R1/B1, R-1, R-1-U\*, R-2, R-3, C-1, and C-2, and subject only to the generally applicable, nondiscriminatory health, safety, and zoning laws that apply to all single-family residences.
- 3) Groups homes operating as single-family residences that provide licensable services to more than six residents as a by-right use in the Medium Density Residential (R-2), High Density Residential (R-3), and General Commercial (C-2) zones. Development, performance, and design standards shall be objective, nondiscriminatory health, safety, and zoning laws that apply to all single family and multifamily residences in the same zoning districts.

Subprogram 4) of HO-4.2.4 essentially retains the status quo but stipulates that conditional use permit findings be objective and provide for approval certainty.

4) Group homes operating as single-family residences that provide licensable services to more than six residents shall continue to be subject to conditional use permit in the Resource Lands (R-L). Group homes operating as single-family residences that provide licensable services to more than six residents shall be permitted subject to conditional use permit in the Low Density Residential, 10,000 Minimum (R1/B1) and Low Density Residential (R-1) and Low Density Residential Urban (R-1-U) zones. The conditional use permit findings shall be objective and provide for approval certainty.

Implementation of Program HO-4.2.4 will update the City's land use regulations and remove existing regulatory barriers to the development and operation of group homes in the City. Additionally, implementation of the program is a meaningful action to affirmatively further fair housing.

#### **B.** Definition of a Family

A restrictive definition of "family" that limits the number of and differentiates between related and unrelated individuals living together may be discriminatory by illegally limiting the development and siting of group homes for persons with disabilities, but not for housing families that are similarly sized or situated. Section 18.08.360 of the Mt. Shasta Zoning Ordinance defines a family as "a group of individuals with a common bond by means of blood, marriage, or conscientiously established relations living together as a housekeeping unit sharing a dwelling unit." This definition is a constraint because the definition includes an ambiguous requirement for a "common

bond by means of blood, marriage, or conscientiously established relations living". Program HE-4.2.3, a high priority program, commits Mt. Shasta to either repealing the definition of family from the Title 18 of the Municipal Code or updating the definition of family to comport with State law.

#### **C. Building Codes**

The City actively enforces current California Building Standards Code provisions that regulate the access and adaptability of buildings to accommodate persons with disabilities. No unique restrictions are in place that would constrain the development of housing for persons with disabilities. Government Code Section 12955.1 requires that 10 percent of the total dwelling units in multifamily buildings without elevators consisting of three or more rental units or four or more condominium units subject to the following building standards for persons with disabilities:

- The primary entry to the dwelling unit shall be on an accessible route unless exempted by site impracticality tests.
- At least one powder room or bathroom shall be located on the primary entry level served by an accessible route.
- All rooms or spaces located on the primary entry level shall be served by an accessible route. Rooms and spaces located on the primary entry level and subject to this chapter may include, but are not limited to, kitchens, powder rooms, bathrooms, living rooms, bedrooms, or hallways.
- Common use areas shall be accessible.
- If common tenant parking is provided, accessible parking spaces is required.

#### **D. Reasonable Accommodation**

Both the Federal Fair Housing Act and the California Fair Employment and Housing Act direct local governments to make reasonable accommodations (i.e., modifications or exceptions) in their zoning laws and other land use regulations when such accommodations may be necessary to afford disabled persons an equal opportunity to use and enjoy a dwelling. For example, it may be reasonable to accommodate requests from persons with disabilities to waive a setback requirement or other standard of the Zoning Ordinance to ensure that homes are accessible for the mobility impaired. Whether a particular modification is reasonable depends on the circumstances.

Mt. Shasta's reasonable accommodation (RA) policy are chaptered at 18.99 of the MSMC and were adopted in in 2010. The RA Policy provides reasonable accommodation in rules, policies, practices, and procedures to persons with disabilities that may be necessary to ensure equal access to housing. In order to make specific housing available to an individual with a disability, any person acting on behalf of an individual with a disability may request a reasonable accommodation by completing the "Fair Housing Accommodation Request" form and filing it with the Planning Department. The request is then reviewed by the Planning Director, who will issue a written determination on the request.

The current RA policy, however, is not explicit whether it extends to the Off-Street Parking requirements chaptered at 15.44 of the MSMC. This ambiguity creates the prospect of an RA request to the off-street parking requirements being subject to the Minor modifications – Waiver procedures of section 15.44.090. For purposes of reasonable accommodation, the procedures and requirements of the section 15.44.090 are not consistent with federal and state law for reasonable accommodation. Another ambiguity is whether the RA Policy extends a provider or developer of housing for individuals with disabilities may request reasonable accommodation. Program HO-4.125 commits the City to preparing and adopting amendments to the RA Policy to remove the current ambiguities with respect to the Policy extending to the off-street parking requirements in Chapter 15.44 of the MSMC, and that a provider or developer of housing for individuals with disabilities may also request reasonable accommodation.

#### 8.7 Permit Processing Times Constraints

In Mt. Shasta, most development applications for single family and multifamily developments take approximately two to three weeks to process as long as no discretionary approvals are needed. Table A-55 lists the typical review times for each type of permit or approval process in the City. If an applicant proposes developments that require discretionary review, such as a use that requires a CUP, the processing time can extend to two months regardless of if it is a single family or multifamily project. These review periods do not present constraints to development as some review is needed to ensure the maintenance of health and safety standards. The Planning Department encourages developers to submit applications concurrently where possible to minimize the total processing time and related cost for a project.

Type of Approval or Permit	Typical Processing Time
Ministerial Review	2-4 weeks
Conditional Use Permit (CUP)	3-6 months
Zone Change	4-6 months
Site Plan Review	45 days
Parcel Maps	3-6 months
Initial Study	4-6 months
Environmental Impact Report	10 months +

Table A-55					
<b>Permit Processing Times</b>	;				

Source: City of Mt. Shasta Planning Department, 2022

#### **B. Conditional Use Permit**

While approval of a use permit does require more detailed analysis and discretionary consideration than a use allowed by-right, this process does not appear to be a substantial constraint to development of affordable housing. A Conditional Use Permit for a multifamily housing project entails a public hearing before the City Council, as well as notification of property owners within 300 feet of the project. An environmental review pursuant to the California Environmental Quality Act (CEQA) (typically a negative declaration) is conducted and staff reviews the project for compliance with City and CEQA standards. The CUP process is in place to ensure compatibility with surrounding uses. Conditional use permit applications are reviewed for conformance with setbacks, building height, lot coverage, density, and parking requirements, and conformance with the Design Review standards (discussed below). The Planning Commission primarily considers potential environmental impacts, as well as public improvements (e.g., curb, gutter, sidewalk, and drainage improvements) that may be necessary as conditions of approval to support the project. The entire process from submittal to public hearing and project approval is typically about four to six months. Conditions of approval vary from project-to-project, but most likely they will contain provisions for landscaping, type of fencing, driveway locations, compatible lighting, and recreational facilities.

While on the surface the Conditional Use Permit process as an extra application step may seem to be a constraint, actual practice has shown that residential projects have not been denied, nor have projects been altered in a manner which would substantially affect project feasibility. Since application and processing fees are moderate, as shown herein, the only real constraint is the approximately three to six-month period necessary to process the

application before the Planning Commission. This processing time is minimal and has little to no effect on the cost or feasibility of a multifamily housing project.

#### **Conditional Use Permit Procedures:**

Prospective applicants are required to meet with City officials for a pre-application meeting. The purpose of this meeting is to answer questions concerning the project and review the application and identify project elements that may be incomplete. Also, these meetings are intended to provide a better understanding of the City's permitting processes and, through early consultation, troubleshoot project issues for potentially complex development proposals, but is not an application completeness review.

In accordance with the Permit Streamlining Act (PSA) and the California Environmental Quality Act (CEQA), all applications for discretionary housing projects are reviewed for completeness and applicability of CEQA within thirty (30) days of submittal to the City. The application cannot be officially accepted if the submittal is incomplete. Applications reviewed and found to be complete will be prepared for submittal to the Planning Commission.

For this phase, the City Planning Department, other City Departments, and other outside agencies, as necessary, review project application and respond with conditions of approval, any issues, or a request for additional information. The Planning Department collects issues, comments, or conditions of approval from reviewers and provides a letter, identifying any needed information or studies, issues identified by reviewing agencies, and/or anticipated recommended conditions of approval. This letter is provided to the applicant within thirty days from the date of submittal. Project applicants are also notified of the City's preliminary CEQA determination and if the proposal may qualify for a CEQA exemption or not based on the submitted information and comments received from reviewing agencies. Submitted applications revisions restart the 30-day review clock described above.

All Use Permit requests are subject to CEQA, and this process is performed concurrently with use permit. Depending on the details of the project and its location, a document such as a Notice of Exemption, a negative declaration or a mitigated negative declaration, or at times an environmental impact report (EIR), will be prepared and circulated for agency and public review. In the case of a negative declaration or mitigated negative declaration, it may take 180 days for this report to be prepared and circulated for review and comment. If an EIR, this may take 365 days.

Once the work described above is complete, staff reviews comments and prepares the Planning Commission staff report, and schedules a public hearing. The Mt. Shasta Planning Commission consists of seven members and they meet once a month to review land use projects for the City. Applicants or their representatives are advised to attend all meetings relating to their project. Following notification to affected agencies, property owners and residents within 300 feet of the project area. For approval, the Planning Commission must make the required findings (specified below). The Planning Commission may designate such conditions in connection with the Use Permit as it deems necessary to secure the purposes of the zoning classification and may require that such conditions will be complied with by the applicant.

#### **Conditional Use Permit Findings**

Conditional use permit finding are contained in Section 18.29.030 of the MSMC:

(A) The proposed use is consistent with the Mt. Shasta General Plan, any applicable specific plan, and the provisions of this code.

- (B) The subject property is adequate in land area to accommodate the proposed project, its required parking area, access, landscaping, and site improvements.
- (C) The proposed land use is compatible with neighboring land use and zoning.
- (D) The public and private roads providing access to the subject property meet necessary standards to provide safe and adequate access, or have been amended by conditions of project approval to satisfy the access requirements.
- (E) Conditions of project approval are necessary for protection of the public health, safety, and welfare, and to reduce or eliminate potential environmental effects.
- (F) Any requirements for the dedication of land are reasonably related to the use of the property.
- (G) The requirements for the posting of improvement security for installation of public or private improvements is reasonably related to the use of the property. (

#### C. Design Review

Pursuant to Title 18, Section 18.60.050 MSMC, the Planning Commission is delegated the authority to adopt a procedures document and design criteria and guidelines which set forth the City's procedures and criteria for architectural review. The current Design Guidelines were adopted by the Planning Commission in June 2010. According to Section 18.60.050, the procedures document and criteria for architectural review are approved by the City Council by resolution.

The design review procedures are listed in Section F.2 of the 2010 Design Guidelines and are presented below. According to City staff, the process typically takes 1-2 months from when a complete design review application is filed to when the PC takes action on the item. The PC is typically able accomplish their review and decision-making in 1 to 2 hearings.

#### **Design Review Procedures:**

1. A required pre-application meeting with the City. The purpose of this meeting is to identify areas of the application that are incomplete or need additional development elements. Identify any off-site requirements necessary to support the project. Identify any other applicable applications that are required for the proposal

2. Following the pre-application meeting the applicant may need to re-vise the submittal. Depending on the degree of revision it may be necessary to meet again with Staff to review the proposal.

3. Within 30 days, staff prepares staff report with recommendation Approval/Denial of design review requirements.

4. The Planning Commission will either approve or deny the design review. Design review will be considered after all other development applications and is not acted on independently of the approvals. such as General Plan Amendment, Rezoning, Conditional Use, Subdivision Plat, etc.

In Table 18.36.1, Title 18 MSMC, the City Planner is the designated as the Recommending Body and the Planning Commission is the Final Decision-Making Body, although the Planning Commission's actions are subject to appeal.

#### **Design Review Findings**

Section F.2 enumerates the Planning Commission findings to either approve or deny the design review.

a) The proposed building and site plan is consistent with the photo-graphic examples of acceptable styles, elements, themes, mate-rials, massing, detailing, landscaping, and relationships to street frontages and abutting properties examples shown in these guidelines.

- b) The design of the proposed building(s) or structure(s) includes universally acceptable wall materials, or alternative treatments for panelized or prefabricated structures, identified in the guidelines under Color and Material.
- c) Roof design includes appropriate detail to match the surrounding structures, do not create glare and are complimentary in color to the building.
- d) Design of the structures is sufficient to prevent vibrations or noise from sources internal to the structure from being detected at the property lines.
- e) Proposed color scheme is consistent with the preferences identified in the guidelines under "Color and Materials." Base color is a neutral color and the trim color accents or contrasts the base color.
- f) The site plan demonstrates both motorized and non-motorized connectivity from the public right of way to the buildings and other site amenities.
- g) The proposed development is in conformity with the standards of the Land Development Code and other applicable ordinances in-so far as the location and appearance of the building and structures are involved.

Per Section F of the 2010 Design Guidelines, all multiple family residential buildings in excess of three units is subject to design review. Although the R-3 zone enumerates multifamily dwelling up to four units as a by-right use, Section F of the Architectural Guidelines establishes a lower threshold for when discretionary review is required which is inconsistent with the purpose of the R-3 zone to

...provide opportunities for the highest number of dwelling units on land within the City. The R-3 district helps achieve Housing Element goals for a mix of housing styles and characters for broad cross-section of the City residents. The R-3 zone is traditionally developed with apartments, townhouses, or condominiums.

While the City's zoning regulations discussed above in section 8.2 aim to balance the goal of providing affordable housing opportunities for all income groups while protecting the health and safety of residents and preserving the character of existing neighborhoods, when viewed in combination with the Design Guidelines, the Design Guidelines create a barrier to developing multifamily dwellings above a triplex in the R-3, C-1 and C-2 zones. Program HO-2.3.7 directs the City to amend the Architectural Guideline's to be consistent with the R-3 zone. Program HO-2.3.8 commits the City to considering the preparation of objective design standards for multifamily development.

#### **D. On- and Off-Site Improvements**

The City has residential development requirements for landscaping, street width, fences, and walls. The City adopted these standards to ensure that minimum levels of design and construction quality are maintained and adequate levels of street and facility improvements are provided. Similar to most cities in this region of California, the City's construction standards have been adapted from those of the City of Redding.

These criteria are the basic minimums necessary to protect public health and safety. The City's standards are summarized below. The standards included in this summary are those which typically have a potential to affect housing costs, but are necessary to provide a minimum level of design and construction quality in the city's neighborhoods.

Local Streets:

- Right-of-way: 50-56 feet
- Pavement width: 32 feet

Major Streets:

- Right-of-way: 80 feet
- Pavement width: 56 feet

Sidewalks:

Provided when near schools, park or public area

Sewers:

- Minimum pipe: 8 inches
- Manholes: 500 foot maximum spacing

Storm drains:

Based on 10-year storm event for 40 acres, over 40 acres 25-year storm event

Water mains and fire hydrants:

• As determined by the Director of Public Works

While all development-related improvements add to the cost of housing, the City's adopted standards do not substantially or unnecessarily constrain the development of affordable housing. The greatest constraints to the development of affordable housing continue to be the regional economy, the scarcity of jobs, land costs, and the distance from major markets.

Most of the areas zoned for higher density projects (10-20 units per acre or more) currently have on- and off-site improvements, such as water and sewer connections, streets, and sidewalks in place, so there are no additional requirements. For other areas, however, the City does require developers to construct improvements and/or pay fees to help deter the costs of providing infrastructure, public facilities, and services.

#### E. Development Impact, Connection, and Processing Fees

Impact fees that apply to new residential single family and multifamily construction are listed in Table A-56. The City of Mt. Shasta's fees for a typical single family dwelling may amount to \$15,638.28 per unit, and \$10,068.13 per unit for a multifamily dwelling. The City also collects fees from developers to help cover the costs of planning and processing permits. Processing fees are calculated based on average staff time and material costs required to process a particular type of case. Planning and processing fees are summarized in Table A-56. The City's impact fees are slightly higher than other small cities in the region. Siskiyou County, for example, has fees of approximately \$9,363 per single family unit and \$6,821 per multifamily unit. Yreka's impact fees are estimated at \$15,550 per unit.

School impact fees in the amount of \$3.79 per square foot (of habitable living space) for Siskiyou Union High School District and \$0.80 per square foot (of habitable living space) for Mt. Shasta Union School District are collected for both for single family and multifamily dwellings. School impact fees typically range from approximately \$1,200 to \$5,040 per unit for single family and multifamily development. These school fees are not collected by the City, but are paid directly to the Siskiyou Union High School District and the Mt. Shasta Union School District. These school fees are on par with other cities in the region.

In 2009, the City adopted a Development Impact Fee Ordinance that increased development impact fees to provide for the orderly development of infrastructure necessary to accommodate the anticipated growth of the community. The fees increased at the time by \$9,249 per residential unit. The total impact fees per residential unit as of December 25, 2009 were \$31,452. In 2010 and 2011, the City significantly reduced fees and suspended the Neighborhood Park fee requirement for residential projects, which reduced fees by \$4,965. The City further reduced development fees by approximately 75% in 2017-2018 per City Council Resolutions CCR-17-79 and CCR-18-18. Depending on the housing unit size and type, the sum of estimated City connection and impact fees and

school district fees will amount to roughly three percent of the total cost of each new housing unit (based on a 1,500 square foot unit).

While these costs will be passed on to the ultimate product consumer, thus impacting housing prices, these requirements are necessary to provide and maintain necessary public facilities and services, and maintain the quality of life desired by city residents. However, as noted in Implementation Measure HO-2.3.3, provisions shall be included for potential fee reductions or cost reductions for projects where 25 percent or more of the housing would be dedicated to low- and moderate-income persons when a covenant is signed assuring continued use by low- and moderate-income households. Also, as noted in Implementation Measure HO-3.5.4 the City will annually monitor the development of new single family and multifamily housing by qualified developers and determine whether the City's development impact fees create an unjustified constraint to affordable housing development.

Type of Fee	Fee Per Dwelling Unit		
Sewer Connection Fee			
Single Family Residence	\$4,495.12		
Duplex, Triplex and Condo with private entrance (per unit)	\$4,495.12		
Four plus apartment units			
Per unit-one bedroom unit	\$2,787.06		
Per unit-two bedroom units	\$3,371.34		
Per unit-three bedroom units	\$3,955.70		
Water Connection Fee			
Single Family Residence	\$3,642.00		
Duplex, Triplex and Condo with private entrance (per unit)	\$3,642.00		
Four plus apartment units			
Per unit-one bedroom unit	\$2,257.91		
Per unit-two bedroom units	\$2,731.34		
Per unit-three bedroom units	\$3,204.78		
Drainage fees			
Single Family Residence (1.00 residential equivalent)	\$200.00/structure		
Duplex (1.25 residential equivalent)	\$250.00/structure		
Triplex (1.50 residential equivalent)	\$300.00/structure		
Fourplex (2.00 residential equivalent)	\$375.00/structure		
Over four units (2.00 residential equivalent + 0.25 for each unit over four)	\$400.00 + \$25.00 for each unit over four		
Commercial	\$500.00 for first 5,000 sq. ft. of coverage + \$0.05 for each additional sq. ft.		
School Fees			

## Table A-56Connection and Impact Fees, 2022

Type of Fee	Fee Per Dwelling Unit
Siskiyou Union High School District	Residential – \$3.79/ sq. ft.
Mt. Shasta Union School District	Residential –\$0.80/ sq. ft.
Development Impact Fees	
Public Works	\$517.17
Police	\$387.88
Fire	\$711.11
Subtotal	\$1,616.16
Total Fees for Single Family Unit <sup>1</sup>	\$15,638.28
Total Fees for Multifamily Unit <sup>2</sup>	\$10,068.13

Source: City of Mt. Shasta Connection Fees, April 2022.

1 Single family fee is based on a 1,500 sq. ft. home located in the Mt. Shasta Union School District.

2 Multifamily fee is per unit based on an 800 square foot one bedroom unit in a fourplex located in the Mt. Shasta Union School District.

Fee <sup>1</sup>
Actual Cost plus 10% Admin. fee
Actual Cost plus 10% Admin. fee
Actual Cost plus 10% Admin. fee
\$902.29 + Actual Cost
\$230.00
\$319.03
\$2,666.58
\$902.29 + Actual Cost
\$902.29 + Actual Cost

### Table A-57Planning Permit Fees, 20221

<sup>1</sup> Fees adopted per Resolutions 2020-11 and 2017-64.

Note: Additional fees for processing applications may include engineering review, attorney review, environmental review with a deposit based on the City's estimate of such costs plus 10 percent. Source: City of Mt. Shasta Master Fee Schedule, Fiscal year 2020-2021.

#### F. Building Code and Enforcement Constraints

The City adopts the current California Building Code for its code requirements and deviates from it only in the case of requirements for snow load (i.e., the City has a higher standard for roofing due to local conditions). Because the more stringent standards apply only in case of snow load, and thus serve to protect public health and safely, the enforcement of the California Building Code does not pose a significant constraint to the production or improvement of housing in Mt. Shasta.

All new buildings and alterations to existing buildings in California must meet the standards contained in Title 24, Part 6, of the California Code of Regulations (Building Energy Efficiency Standards for Residential and Nonresidential Buildings). These regulations respond to California's energy crisis and need to reduce energy bills, increase energy delivery system reliability, and contribute to an improved economic condition for the state. They were established in 1978 and most recently updated in 2022 (effective date of January 1, 2023). Through the building permit process, local governments enforce energy efficiency requirements. All new construction must comply with the standards in effect on the date a building-permit application is made.

In July 2010 the California Building Standards Commission (CBSC) adopted the 2010 California Green Building Standards Code, otherwise known as "CALGreen," which became effective January 1, 2011. CALGreen is California's first green building code and a first-in-the-nation State-mandated green building code. It is formally known as the California Green Building Standards Code, Title 24, Part 11, of the California Code of Regulations. The City of Mt. Shasta has adopted the most recent version of this code, which is the 2022 California Green Building Standards Code. CALGreen establishes mandatory minimum green building standards and includes more stringent optional provisions known as Tier 1 and Tier 2. Cities and counties, at their discretion, may adopt Tier 1 or Tier 2 as mandatory, or adopt and enforce other standards that are more stringent than the CALGreen Code. The City of Mt. Shasta has adopted the most recent version of CALGreen, but has not adopted the optional tiers. The City is not considering implementing voluntary Tier 1 or Tier 2 measures, but will focus instead on enforcement of the mandatory requirements in the code. CALGreen Requirements for new buildings include:

Appendix–B Reduce water consumption by 20 percent;

Appendix–C Divert 50 percent of construction waste from landfills;

Appendix–D Install low pollutant-emitting materials;

Appendix-E Separate water meters for nonresidential buildings' indoor and outdoor water use; and

Appendix–F Moisture-sensing irrigation systems for larger landscape projects;

Mandatory inspections of energy systems (e.g., heat furnace, air conditioner, mechanical equipment) for nonresidential buildings over 10,000 square feet to ensure that all are working at their maximum capacity and according to their design efficiencies.

Code enforcement typically occurs when the building inspector is processing other permits on the site, or when complaints are filed. The Building Department staff works with the County Health Department when the complaint appears to be a matter of both health and safety.

Most complaints come from renters who have complaints against their landlord. The inspection may reveal building or health code violations that are then written up with a timeline for correction and follow up inspections. If there are no code violations, but other non-code situations occur, the renter is given a question and answer sheet prepared by the California State Department of Consumer Affairs, which helps to define the renters' rights and options in the matter. Complaints in mobile home parks are referred to the enforcement section of the Department of Housing and Community Development.

The City adopted Ordinance #07-02 on October 1, 2007, which establishes a process for abating public nuisances. The types of nuisances defined within the ordinance vary from unsightly storage and debris on a parcel, to elements of disrepair of buildings.

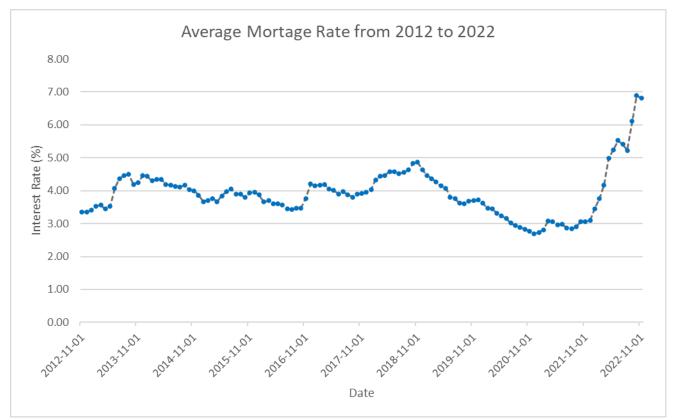
### 9.0 Analysis of Actual and Potential Nongovernmental Constraints

This section identifies and analyzes potential non-governmental influences include such factors as: the availability and cost of financing; land and materials for building homes; natural conditions that affect the cost of preparing and developing land for housing; and the business decisions of individuals and organizations in home building, finance, real estate, and rental housing that impact housing cost and availability. These interrelated factors may constrain the ability of the private and public sectors to provide adequate housing that meets the needs of all economic segments of the community.

#### 9.1 Availability of Financing

The cost of borrowing money to finance the construction of housing or to purchase a house affects the amount of housing available to all income levels in Mt. Shasta; fluctuating interest rates can eliminate many potential homebuyers from the housing market. Higher interest rates increase a homebuyer's monthly payment and decrease the range of housing that a household can afford. Lower interest rates result in a lower cost and lower monthly payments for the homebuyer. When interest rates rise, the market typically compensates by decreasing housing prices. Similarly, when interest rates decrease, housing prices begin to rise. There is often a lag in the market, causing housing prices to remain high when interest rates rise until the market catches up. Lower-income households often find it most difficult to purchase a home during this time period. As shown in Figure 17, mortgage rates reached a ten year low of 2.68% in December 2020. Since then, they have been increasing and recently peaked in October 2022 at 6.90%.

#### **Figure 18**<sup>13</sup>



Over the past decade, there has been a dramatic growth in alternative mortgage products, including graduated mortgages and variable rate mortgages. These types of loans allow homeowners to take advantage of lower initial interest rates and to qualify for larger home loans. However, variable rate mortgages are not ideal for low- and moderate-income households that live on tight budgets. In addition, the availability of variable rate mortgages has declined in the last few years due to greater regulation of housing lending markets. Variable rate mortgages may allow lower-income households to enter into homeownership, but there is a definite risk of monthly housing costs rising above the financial means of that household. Therefore, the fixed interest rate mortgage remains the preferred type of loan, especially during periods of low, stable interest rates.

Table A-58 illustrates interest rates as of November 2022. The table presents both the interest rate and annual percentage rate (APR) for different types of home loans. The interest rate is the percentage of an amount of money which is paid for its use for a specified time, and the APR is the yearly percentage rate that expresses the total finance charge on a loan over its entire term. The APR includes the interest rate, fees, points, and mortgage insurance and is therefore a more complete measure of a loan's cost than the interest rate alone. However, the loan's interest rate, not its APR, is used to calculate the monthly principal and interest payment.

<sup>&</sup>lt;sup>13</sup> Freddie Mac, 30-Year Fixed Rate Mortgage Average in the United States [MORTGAGE30US], retrieved from FRED, Federal Reserve Bank of St. Louis; https://fred.stlouisfed.org/series/MORTGAGE30US, November 25, 2022.

Conforming Loan Type	Interest	APR
30-year fixed	6.250%	6.431%
15-year fixed	5.625%	5.959%
7/6-month adjustable	6.250%	6.431%

#### Table A-58 Interest Rates

Source: Wells Fargo, November 2022

#### **B. Land Costs**

The cost of raw, developable land creates a direct impact on the cost for a new home and is considered a possible constraint. A higher cost of land raises the price of a new home. Land prices are determined by numerous factors, most important of which are land availability and permitted development densities. As land becomes less available, the price of land increases. Developers often seek City approval for the maximum allowed densities per parcel of land.

According to online listings from Zillow.com in November 2022, 24 vacant parcels were listed for sale in the Mt. Shasta area with asking prices ranging from \$0.56 to \$15.30 per square foot or \$20,000 to \$595,000 per lot. This provides an average of \$3.89 per square foot or \$169,530 per acre. The prices of land vary depending on a number of factors, including size, location, the number of units allowed on the property, and access to utilities.

City	Lot Size in Sq. Ft.	Price	Price per Sq. Ft.
Mt. Shasta	16,117	\$119,500	\$7.41
Mt. Shasta	37,981	\$110,000	\$2.90
Mt. Shasta	54,450	\$90,000	\$1.65
Weed	17,747	\$11,119	\$0.63
Montague	49,223	\$28,500	\$0.58
Seiad Valley	65,340	\$80,000	\$1.22
Hornbrook	43,560	\$37,000	\$0.85
Dorris	6,354	\$11,000	\$1.73

#### Table A-59 Land Costs

Source: Zillow.com, accessed November 2022

#### **C.** Construction and Labor Costs

Factors that affect the cost of building a house include the type of construction, materials, site conditions, finishing details, amenities, and structural configuration. They are also influenced by market demands and market-based changes in the cost of materials.

An Internet source of construction cost data (www.costtobuild.net) estimates the cost of a single-story fourcornered home in the greater Redding area to be approximately \$366 per square foot. This cost estimate is based on a 1,500-square-foot house of good-quality construction including a two-car garage and central heating and air conditioning. The total construction costs excluding land costs are estimated at approximately \$548,800 (as of November 2022), which is nearly \$90,000 more than the November 2022 median home sales price in the City (median sold home price of \$459,000 based on homes listed on Realtor.com).

A reduction in amenities and the quality of building materials can result in lower construction costs and lower purchase prices. Per-unit costs also decline with the size of the project, as developers benefit from economies of scale and are able to produce housing at a lower per-unit cost. High labor or material costs could substantially increase the cost of construction in Mt. Shasta to a level that impacts the price of new construction and rehabilitation. Therefore, increased construction costs have the potential to constrain new housing construction and rehabilitation of existing housing.

Project	Address	Total Units	Total Sq. Ft.	Construction Costs	Construction Cost Per Unit	Construction Cost Per Sq. Ft.
Siskiyou Crossroads	510 N. Foothill Dr., Yreka	49	36,317	\$12,820,045	\$216,634	\$353
Burney Commons	Bainbridge Dr., Burney	29	28,428	\$8,642,000	\$298,000	\$304
Lowden Lane Senior Apts.	2775 Lowden Lane, Redding	60	56,091	\$16,266,436	\$271,107	\$290
Center of Hope Apts.	1201 Industrial St., Redding	47	43,819	\$14,942,373	\$317,923	\$341
Live Oak Redding	1320 and 1358 Old Arturas Rd., Redding	38	65,203	\$11,215,000	\$295,132	\$172
			Average	\$12,820,045	\$279,759	\$292

 Table A-60

 Affordable Multifamily Construction and Labor Costs, Siskiyou and Shasta Counties, 2021

#### 10.0 Assessment of Fair Housing

This is an analysis of Mt. Shasta's existing patterns and trends of segregation and inclusion, and current fair housing issues. In the context of AFFH, segregation means there is a high concentration of persons of a particular race, color, religion, sex, familial status, national origin, or having a disability or a type of disability in a particular geographic area when compared to a broader geographic area.

The City's inventory of available sites, Section 1. of Appendix B, includes an evaluation of the City's two sites designated to meet the City's Regional Housing Needs Allocation for consistency with affirmatively furthering fair housing. The analysis must include how particular sites will meet the needs of all households, and how segregated living patterns will be replaced by integrated and balanced patterns, transforming racially and ethnically concentrated areas of poverty to areas of opportunity.

Housing Element Programs: Explicitly address, combat, and relieve disparities resulting from past and current patterns of segregation to foster more inclusive communities, address disparities in housing needs and access to opportunity, and foster inclusive communities.

As described Chapter 1, Introduction, the City engaged community members and stakeholders in several venues. The information obtained through public meetings, surveys, and stakeholder interviews. While the City's RHNA may be low, the actual need of the community may be much greater. Through the public participation process the City can identify what issues and obstacles people may be experiencing when trying to find housing.

#### 10.1 Key Elements of an Assessment of Fair Housing

An assessment of fair housing (AFH) is a comprehensive analysis that considers all of the following to identify fair housing issues in a city:<sup>14</sup>

- A. Assessment of Fair Housing Enforcement and Outreach Capacity. This is an evaluation of the local government's ability to disseminate information related to fair housing and provide outreach and education. Also, the local government's ability to address compliance with fair housing laws, including a discussion of any findings, lawsuits, enforcement actions, settlements, or judgements is also assessed.
- B. Assessment of segregation and integration patterns and trends. Attributes that are analyzed are race, ethnicity, income, poverty, familial status, and persons disabilities. In the context of AFFH, segregation means there is a high concentration of persons of a particular race, color, religion, sex, familial status, national origin, or having a disability or a type of disability in a particular geographic area when compared to a broader geographic area.
- C. Assessment of disparities in access to opportunity. The AFFH rule defines "significant disparities to in access to opportunity" as "substantial and measurable differences in access to educational, transportation, economic, and other opportunities in a community based on protected class related to housing," Title 24 Code of Federal Regulations 5.152. This is assessed using indices for education, transportation, economic development and access to jobs, and a healthy environment. The rationale behind this evaluation is that a lack of housing and transportation choices can limit access to opportunity and stifle economic growth by isolating residents from jobs and other essential services.<sup>15</sup>
- D. Assessment of disproportionate housing needs, including displacement. To assess if residents in a city are experiencing disproportionate housing needs, data for cost burden and severe cost burden conditions,

 <sup>&</sup>lt;sup>14</sup> Source: HCD's https://www.hcd.ca.gov/community-development/affh/docs/AFFH\_Webinar\_Slides.pdf, June 15, 2021.
 <sup>15</sup> HUD, https://www.hud.gov/sites/documents/ACCESS-OPPORTUNITY.PDF, accessed March 28, 2023.

overcrowding, substandard housing, homelessness, are assessed. Displacement is also considered, and displacement may be driven by investment and/or disinvestment, and disaster.

E. Cities are to assess whether there are racially/ethnically concentrated areas of poverty (R/ECAP) present within their boundaries in nearby. Mapping of racially concentrated areas of affluence (RCAA) are also consulted.

Once fair housing issues are identified, then contributing factors that contribute significantly to that issue must be identified. From there, the contributing factors are prioritized, and highest priority is to be given to those factors that most limit or deny fair housing choice, access to opportunity, or negatively impact fair housing or civil rights compliance disproportionate housing needs. With this analysis, a housing plan is developed that commits the local government to taking meaningful actions that

- Enhancing housing mobility strategies
- Encouraging development of new affordable housing in high resource areas
- Improving place-based strategies to encourage community conservation and revitalization, including preservation of existing affordable housing
- Protecting existing residents from displacement

The AFH housing action plan must outline goals, milestones, and metrics for implementing actions to address fair housing issues in Mt. Shasta.

#### A. Assessment of Fair Housing Enforcement and Outreach Capacity

No lawsuits or actions have resulted from discrimination complaints related to compliance with existing fair housing laws. The City implements fair housing laws by ensuring the City's procedures, policies and regulations comply with state and federal fair housing laws, and by implementation of the code enforcement program. The City's code enforcement is compliant driven where received complaints are investigated by a building inspector.

HUD's Region IX Office of Fair Housing and Equal Opportunity (FHEO) reports data on queries and cases. For Siskiyou county queries are reported at the city level whereas cases are reported at the county level. Queries are not official cases but may have value to help identify concerns that residents have about possible discrimination. Cases are fair housing cases filed with the FHEO for alleged discriminatory acts. From 2013 to 2021, there was less than one query per 1,000 people in Mt. Shasta. For cases, in 2020 there were two disability cases were filed with the FHEO, and is a case rate of 0.05 cases per one thousand of the Siskiyou county population. According to the California Department of Fair Employment and Housing (CDFEH) 2020 annual report, there was one housing violation for the Siskiyou county region (the type of violation, e.g., disability, race, etc. is not indicated). While underreporting to the FHEO and CDFEH may occur, the available data indicates low incident rate of housing discrimination in the City and the regional, generally.

In addition to continuing to make fair housing information available, Program HE-6-1.2 commits the City to codifying its reasonable accommodation procedures into the Zoning Code, and marketing the availability of the procedures to the public. This Program includes review the current procedures for compliance with federal and state fair housing law, and preparing amendments as needed.

The City posts fair housing posters from the California Department of Fair Employment and Housing at City Hall to assist those with discrimination complaints. As complaints are received, individuals are directed to the appropriate agency. The City will continue to make information on fair housing available to the public by posting fair housing

information in City Hall, the public library, other public buildings, the Mt. Shasta Family Resource Center and on bulletin boards at existing apartment complexes.

#### Compliance with Existing Fair Housing Laws and Regulations

**Reasonable Accommodation:** As discussed in section 8.6(D) above, the City has reasonable accommodation procedures that are largely compliant with state and federal law. Program HO-4.2.5 commits the City to address the ambiguities in the existing reasonable accommodation identified by this Housing Element concerning extension of the reasonable accommodation procedures to the off-street parking requirements and that a provider of housing for persons with disabilities may request reasonable accommodation.

**Government Code Section 65008** covers actions of a city, county, city and county, or other local government agency, and makes those actions null and void if the action denies an individual or group of individuals the enjoyment of residence, landownership, tenancy, or other land use in the state because of membership in a protected class, the method of financing, and/or the intended occupancy. The City encourages housing developments of all types, regardless of size, prospective tenant, or financing source, and supports by-right development in residential zones.

**Government Code Section 8899.50** requires all public agencies to administer programs and activities relating to housing and community development in a manner to affirmatively further fair housing and avoid any action that is materially inconsistent with its obligation to affirmatively further fair housing. While the City practices reflect this goal, the City has yet to adopt a policy or ordinance committing to this goal. The City's AFFH Housing Action Plan contained in Table A-61, commits the City to annually reporting on whether the desired outcomes of its AFFH programs are being achieved, and to make adjustments as needed to increase goal obtainment.

**Government Code Section 11135 et seq.** requires full and equal access to all programs and activities operated, administered, or funded with financial assistance from the state, regardless of one's membership or perceived membership in a protected class. The City adheres to these mandatory requirements when applying for and administering state programs.

**Density Bonus Law (Government Code Section 65915.).** As discussed above in section 8.4, in 2009 Mt. Shasta adopted density bonus provisions. The provisions cross-reference State density bonus law (SDBL) and direct that qualifying projects be granted density bonuses, and/or other development incentives, consistent with SDBL. Since the City's 2009 adoption of their density bonus provisions, SDBL has been substantively updated and has been amended almost annually since the 2017 Legislative session. Program HO-2.3.2 commits the City to updating its existing regulations to be consistent with SDBL. As discussed above, during the 5<sup>th</sup> cycle, the City received one density bonus request for a 20 percent density increase which was ministerially approved by the City in March 2022. While The City actively promotes the construction of new housing and will process all housing applications, during the 5<sup>th</sup> cycle there was limited opportunities to implement the City's existing density bonus regulations due to low levels of application/permit activity.

**Housing Accountability Act (Government Code Section 65589.5.).** The City Planning staff is familiar with recent amendments to the Housing Accountability Act, and actively monitors, no less than annually, online resources for legislative updates. Mt. Shasta is a member of the California League of Cities and receives legislative updates distributed by the League, which includes amendments to the Housing Accountability Act amongst others.

**No Net Loss Law (Government Code Section 65863).** This housing element meets No Net Loss (NNL) requirements by providing capacity sufficient to meet the RHNA plus a minimum buffer of 20 percent additional capacity in all income categories. As compliance with NNL requires transactional review of development applications, both ministerial and discretionary, Program HO-1.3.1 memorializes and commits the City to conducting this review on

a project-by-project basis, and to take the actions as required by State law should an inventory deficit as defined in NNL law. Additionally, Program HO-1.3.2 commits the City to annually reviewing the status of its inventory and to project whether a deficit may occur. Should a deficit be anticipated, the City will take steps to change the General Plan and zoning as needed to increase the amount of available land consistent with Program HO-1.3.1.

**Least Cost Zoning Law (Government Code Section 65913.1).** As shown in the Inventory of Sites, Sites for Emergency Shelters, and Lands Available for Residential Development, Appendix B of this Housing Element, the City has designated and zoned sufficient vacant land for residential use with appropriate standards in order to accommodate all income categories identified by the RHNA.

**Excessive subdivision standards (Government Code Section 65913.2.).** The City complies. The City has no policies, ordinances, or recent practices that impose design controls or public improvement standards for the purpose of rendering development infeasible. Further, the City considers the effect of ordinances adopted and actions taken on the housing needs of the region.

**Limits on growth controls (Government Code 65302.8.).** The City does not currently impose growth controls or growth management practices.

#### **B. Assessment of Segregation and Integration Patterns and Trends**

As stated earlier, the segregation and integration analysis considers attributes–race, ethnicity, income, poverty, familial status, disabilities–and if there are high concentrations with these attributes in a particular geographic area when compared to a broader geographic area. The analysis for each subject area is embedded above in the following sections:

- Race and ethnicity: see section 2.3 above
- Income and poverty: see section 3.2 above
- Familial status: see sections 5.3, large families, and 5.4, female-headed households with children and no spouse/partner, above
- Persons with disabilities: see sections 5.2 and 5.2C above.

To summarize the above analysis: Whites alone are the predominate racial and ethnic group, although residents who are Hispanic or Latinos has increased in both the City and the surrounding region. The median household income for Mt. Shasta and the region is more than 80 percent below the State median income. The data indicates that Siskiyou county households had a slightly higher median income at \$47,403, than Mt. Shasta households at \$43,135. The poverty rates for the total population and families of Mt. Shasta and the region are similar, as shown in Table A-15 above. Large family households are a significantly smaller percentage of Mt. Shasta's households when compared to the rates for the larger region. Mt. Shasta and the region have similar rates of female-headed households with children in the home, no spouse/partner. The percentage of persons with disabilities in Mt. Shasta is lower than the region. For this attribute there is a pattern of concentration but it appears this pattern is due to the location of assisted housing projects in Mt. Shasta. The data does not show strong patterns of concentration for protected attributes.

#### C. Assessment of Disparities in Access to Opportunity.

This is assessed using indices for education, transportation, economic development and access to jobs, and a healthy environment. The California Tax Credit Allocation Committee (TCAC) has developed Opportunity Areas mapping to evaluate and rank funding application for housing, and these are updated annually. The Opportunity Areas mapping is an approach "to measure and visualize place-based characteristics linked to critical life

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outcomes, such as educational attainment, earnings from employment and economic mobility" (Methodology for the 2021 TCAC/HCD Opportunity Map, pg. 1). HCD recommends jurisdictions consult these maps as part of their AFFH analysis to help identify opportunity areas to locate and prioritize affordable housing. The four key indicators indexed for the Opportunity Areas mapping are:

- high levels of employment and close proximity to jobs,
- access to effective educational opportunities for both children and adults,
- low concentration of poverty, and
- low levels of environmental pollutants.

According to TCAC information, these indicators were selected because research has shown these to be most strongly associated with positive economic, educational, and health outcomes for low-income families– particularly long-term outcomes for children–when compared to other neighborhoods in the same region.<sup>16</sup> After assessing these indicators, the TCAC arrives at a composite score that identifies areas along a spectrum ranging from a "highest resource area" to "a low resource area". Geographic areas with higher resource scores indicate areas that support positive economic, educational, and health outcomes for low-income families.

Mt. Shasta's access to opportunity maps are Maps 9 through 12. These maps were prepared using TCAC's 2021 mapping as this was the available mapping at the time when the City prepared the map set for the 2023-2031 Housing Element. The maps for the economic, education and environmental indicators (Maps 11 through 13) all display the same pattern: central Mt. Shasta consistently scores lower for these three indicators. This pattern is consistent with the patterns shown in Map 3's diversity index mapping. Map 3 indicated this area has a higher diversity index which reflects that blocks where Hispanics have a slim, sizeable, and predominate majority as seen Map 2. Maps 11 through 13 show the balance of Mt. Shasta to have more positive outcomes (although the "no population" areas are included, again). The lower ranking of central Mt. Shasta by these three indicators reflects:

- Lower household income and higher rates of poverty. This is consistent with Map 6. Map 6 shows that 15 to 20 percent of households residing in this area are below the poverty line.
- Lower education attainment, lower rates of preschool enrollment,
- The lower healthy environmental score is attributed, at least in part, to the elevated ozone levels. This may be associated with area's close proximity to I-5, and the City's major thoroughfares, East Lake Street and Mt. Shasta Boulevard, which traverse through central Mt. Shasta.

Another metric is the cost of transportation and public transit, and this analysis is provided in section 2.7 above. To summarize section 2.7, Mt. Shasta and Siskiyou county uniformly have high transportation costs, especially for low income Mt. Shasta residents. Siskiyou Transit and General Express (STAGE) does provide transit with about 13 stops in Mt Shasta. STAGE's service and routing is oriented to providing intercity service, however. Residents of Mt. Shasta have short commutes according to Table A-10, meaning residents have lower transportation costs and spend a smaller amount of their incomes traveling to and from their jobs.

Map 9 shows the geographic distribution of TAC's composite score for Mt. Shasta as of 2021. Central Mt. Shasta is identified as "missing/insufficient data". The remaining areas of Mt. Shasta are identified as High Resource and Highest Resource (again, the "no population" areas are included are included in these rankings). While central

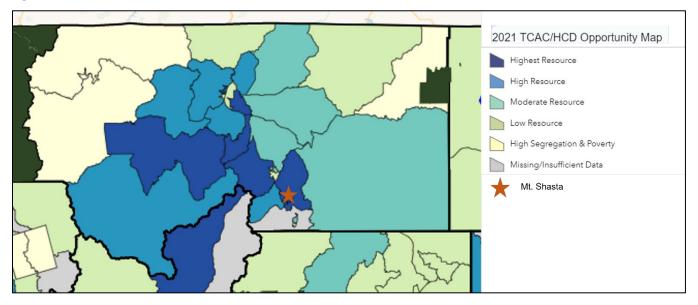
<sup>&</sup>lt;sup>16</sup> TCAC/HCD Opportunity Map, www.hcd.ca.gov/sites/default/files/docs/planning-and-community/TCAC-HCD-Opportunity-Map.pdf, accessed March 28, 2023.

Mt. Shasta is noted as having missing/insufficient data on Map 9, the 2021 TAC Opportunity Areas – Composite Score map, the City estimates this area to have characteristics that are similar to a low to moderate resource area based on the analysis and data contained herein.

Although the City encourages ADUs citywide, infill residential development (e.g., SB 9 (2021)) and ADUs should be encouraged in High and Highest Resource areas, especially neighborhoods located within a quarter-mile of public transit, and public water and sewer and dry utilities are available. For existing vacant lots located in these neighborhoods, the City should encourage and incentivize inclusion of an ADU in development applications of these existing vacant lots.

Figure 18 below shows the regional TCAC composite opportunity scores regionally. As discussed above, Mt. Shasta is ranked as a High and Highest Resource Opportunity Area according to the 2021 TCAC composite score. Unlike Mt. Shasta, Siskiyou county contains contain tracts identified as areas of high segregation and poverty. These tracts are located in western and northeastern portions of the county. These areas are rural, generally located far from the major job centers, historically the economies of these areas have been resource dependent, and the availability of local goods and services are limited along with access to local healthcare options. These communities are outside the service area of STAGE the regional transit provider.





#### D. Assessment of Disproportionate Housing Needs, including Displacement.

To assess if residents in a city are experiencing disproportionate housing needs, data for cost burden and severe cost burden conditions, overcrowding, substandard housing, homelessness, are assessed. Displacement is also considered, and displacement may be driven by investment and/or disinvestment, and disaster. The analysis for each subject area is embedded above in the following sections:

- Cost burden and severe cost burden conditions: see section 3.4 above
- Overcrowding: see section 4.5 above.
- Habitability of existing housing: see section 4.3 above.
- Homelessness: see section 5.6 above.

To summarize the above sections, it is notable that renter households exceed the number owner households in Mt. Shasta. Both owner and renter households are cost burden. It is also notable that the As seen in the table, both owner and renter households are not immune from overpaying for housing and are cost burden: nearly 44 percent of owner households are cost burden and almost 63 percent of renter households being cost burden. Of those cost burden households, almost 61 percent of owner households are also severely cost burden but at a lower percentage, 30 percent, although by count, the number of households owners and renters are similar. Uniformly extremely low income Mt. Shasta households are cost burdened and severely cost burdened.

The occurrence of overcrowding in Mt. Shasta is relatively low at 2 percent of renters and zero for homeowners, as of 2020. Severe overcrowding, defined as more than 1.5 persons per room, is not occurring in Mt. Shasta. Mt. Shasta's overcrowding rates are similar to those for the region as shown in Table A-27. While Mt. Shasta's housing stock is older, the City saw not seen significant worsening condition changes since the 2003 Housing Conditions Survey. This Survey found nearly 60 percent of the housing stock to be in sound condition., while approximately 2.4 percent of the stock was evaluated as needing substantial rehabilitation and nearly 4 percent being dilapidated. Homelessness is region-wide issue. Mt. Shasta does not have a year around shelter at this time, but local providers are available to help unhoused persons connected with assistance, housing, etc. The City has committed financial resources (i.e., PLHA allocation) to developing an emergency shelter.

As shown in Figure 20, the available estimated displacement risk indicates Mt. Shasta has a "lower displacement risk, and the City's estimated displacement risk is similar to the risk for the region as shown in Figure 21.

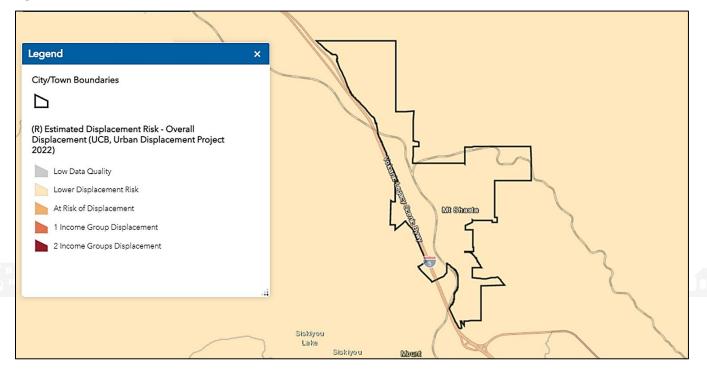
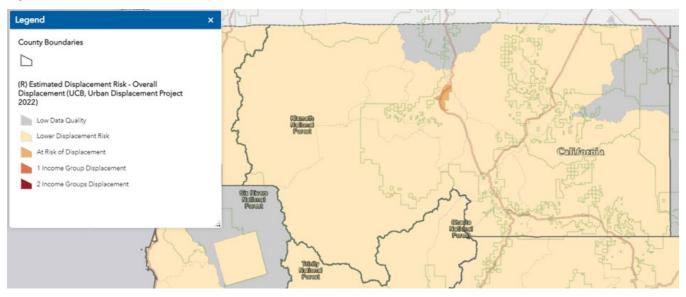


Figure 20

#### Figure 21



#### E. Presence of R/ECAP and RCAA

The City consulted all available mapping which shows that the City of Mt. Shasta is not identified in the 2022 TCAC mapping as an area of high segregation and poverty. In Siskiyou county there are two areas mapped areas of high segregation and poverty are to the northwest around the community of Happy Camp, and to the northeast, around the city of Tulelake. Neither community is in the vicinity of Mt. Shasta: Happy Camp area is over 100 miles away from Mt. Shasta, and Tulelake is more than 80 miles.

There are no racial and ethnic areas of concentrated poverty (R/ECAP) in the City or Siskiyou county. There are no Mt. Shasta neighborhoods or adjacent unincorporated areas that were identified in the homeowners loan corporation (HOLC) redlining grade created during the New Deal Era, a federal government sponsored program that implemented housing segregation and discrimination. There are no racially concentrated areas of affluence (RCAA) mapped in Mt. Shasta or Siskiyou county.

#### **10.2 Contributing Factors**

Table A-61 below identifies Mt. Shasta's fair housing issues, contributing factors, and actions to address the AFFH issue. Consistent with the requirements of AFFH, each contributing factor is prioritized (i.e., high, medium, or low) with those that limit or deny fair housing choice or access to opportunity or negatively effect compliance with federal and state fair housing laws given the highest priority (AFFH Rule Guidebook, National Housing Law Project, accessed March 16, 2023). Each action that addresses an AFFH issue is also contained in Chapter 2–Goals, Policies, and Programs and the corresponding program is noted in brackets.

# Table A-61City of Mt. Shasta's AFFH Housing Action Plan

Identified Fair Housing Issue	Contributing Factors	Priority*	Actions to Address AFFH Issue
	Availability and marketing of fair housing information to the public	Medium	Maintain fair housing information the City's website, and support and participate in efforts by local government and non-profits efforts to develop a renters' resource program. Incorporate fair housing information and resources into the community awareness improvement program, see Program HO-2.2.1, for the sharing of information on the City's website, and performing proactive public outreach. The City will continue to support the enforcement of the fair housing laws to protect against housing discrimination, provide adequate information about renters' rights, and promote equal housing opportunity. [Programs HO-2.2.1 and HO-7.1.1]
Shortage of workforce housing, and affordable housing that results in lack of actual housing choice.	Community opposition to density increases and multifamily development that increases the time and cost for completion of the entitlement process.	High	<ol> <li>Conduct at least bi-annual training for the Planning Commission and City Council on fair housing, affirmatively furthering fair housing, and the Housing Accountability Act. [Program HO7.1.1(D)]</li> <li>The City will improve community awareness and support for the City's housing programs citywide by publicly sharing information on the City's website, and by performing proactive public outreach using a variety of methods that may include in-person or virtual participation and may occur outside City offices and regular business hours. [Program HO- 2.2.1]</li> <li>Facilitate and support housing plans that include extremely low, very low, and low income</li> </ol>
			housing in R-2, R-3, C-1 and C-2 zones when located within a distance a person can reasonably walk to services (e.g., quarter mile) or an existing or new transit stop is within a

Identified Fair Housing Issue	Contributing Factors	Priority*	Actions to Address AFFH Issue
			<ul> <li>quarter mile of the development. This includes, but is not limited to:</li> <li>Site identification;</li> <li>Local, state, and federal permit assistance.</li> <li>Give priority to processing of affordable housing projects, taking the applications out of submittal sequence if necessary to receive an early hearing date;</li> <li>Allow phasing of infrastructure whenever possible at time of project review;</li> <li>Facilitate the provision of public transportation services to serve residential areas, including services for people with handicaps and the installation of bus stops at safe and convenient locations;</li> <li>Maintenance of relationships with funding and facilitating agencies and organizations; and</li> <li>Any other action on the part of the City that will reduce development costs.</li> </ul>
Disproportionate Housing Needs, including Displacement Risks	Economic pressures due to low inventory, high housing costs, and competing uses for housing units.	Medium	<ol> <li>Contact owners and property managers of assisted housing projects about rehabilitation needs and preservation of at-risk projects. Assist with funding applications to support rehabilitation and preservation. [Program HO-3.3.1(A)]</li> <li>Encourage the formation of a local community land trust as a mechanism to develop affordable housing. Encourage collaboration between the City and community land trusts to develop housing that is affordable by design and/or through subsidy. [Program HO- 5.1.6(A)]</li> </ol>
Disproportionate Housing Needs, Including Displacement Risks	Competition for housing stock from short term rentals	High	<ol> <li>Continued active enforcement against illegal short term rentals because they reduce available housing stock. [Program HO-3.1.1.7]</li> </ol>
Housing condition and habitability	Low household incomes	Medium	<ol> <li>Develop an owner-occupied rehabilitation (OOR) program for income-qualified households, and apply for funding.</li> <li>The City provide free guidance and technical assistance through the Building Department to homeowners who wish to repair and improve the habitability and weatherization of existing housing. The availability of this service will be advertised as part of the City's proactive public outreach for housing to improve community awareness.</li> <li>Support and promote third-party and non-profit organizations, such as Great Northern Corporation, that offer zero- and low-cost rehabilitation or weatherization programs,</li> </ol>

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Identified Fair Housing Issue	Contributing Factors	Priority*	Actions to Address AFFH Issue
			<ul> <li>including but not limited to, facilitating notification of owners of homes in need of rehabilitation or weatherization about programs that could help meet rehabilitation needs.</li> <li>4. The City will support and promote the activities of other governmental agencies and non-profits that promote homeowner maintenance and improvement of self-help skills. The City will advertise the availability of these programs and services using the City's website, mailers with utility bills, and display of printed materials in City offices and the City library.</li> <li>5. Perform proactive code enforcement to improve housing units that are substandard and have habitability issues in order to conserve the inventory of housing.</li> <li>[Program HO-3.1.1]</li> </ul>

#### 11.0 Energy Conservation

Opportunities for energy conservation can be found for both existing and future housing developments. Conservation can be achieved through a variety of approaches, including reducing the use of energy-consuming appliances and features in a home, physical modification of existing structures or land uses, and reducing the reliance on automobiles by encouraging more mixed-use and infill development and providing pedestrian access to commercial and recreational facilities.

Some energy conservation features are incorporated into the design of residential structures in Yreka due to the requirements of Title 24, which outlines measures to reduce energy consumption. These measures include low-flow plumbing fixtures, efficient heating and cooling opportunities, dual-pane windows, and adequate insulation and weatherstripping. Incorporating new technology in residential developments offers developers a chance to design projects that allow for maximum energy conservation opportunities. Although energy regulations establish a uniform standard of energy efficiency, they do not ensure that all available conservation features are incorporated into building design. Additional measures may further reduce heating, cooling, and lighting loads and overall energy consumption. While it is not feasible that all possible conservation features be included in every development, there are often a number of economically feasible measures that may result in savings in excess of the minimum required by Title 24.

Constructing new homes with energy-conserving features, in addition to retrofitting existing structures, will result in a reduction in monthly utility costs. There are many ways to determine how energy efficient an existing building is and, if needed, what improvements can be made. Many modern building design methods are used to reduce residential energy consumption and are based on proven techniques. These methods can be categorized in three ways:

- 1. Building design that keeps natural heat in during the winter and keeps natural heat out during the summer. Such design reduces air conditioning and heating demands. Proven building techniques in this category include:
  - Location of windows and openings in relation to the path of the sun to minimize solar gain in the summer and maximize solar gain in the winter.
  - Use of "thermal mass," earthen materials such as stone, brick, concrete, and tiles that absorb heat during the day and release heat at night.
  - Use of window coverings, insulation, and other materials to reduce heat exchange between the interior of a home and the exterior.
  - Location of openings and the use of ventilating devices that take advantage of natural air flow.
  - Use of eaves and overhangs that block direct solar gain through window openings during the summer but allow solar gain during the winter.
  - Zone heating and cooling systems, which reduce heating and cooling in the unused areas of a home.
- 2. Building orientation that uses natural forces to maintain a comfortable interior temperature. Examples include:
  - North-south orientation of the long axis of a dwelling.
  - Minimizing the southern and western exposure of exterior surfaces.

- Location of dwellings to take advantage of natural air circulation and evening breezes.
- 3. Use of landscaping features to moderate interior temperatures. Such techniques include:
  - Use of deciduous shade trees and other plants to protect the home.
  - Use of natural or artificial flowing water.
  - Use of trees and hedges as windbreaks.

In addition to these naturally based techniques, modern methods include:

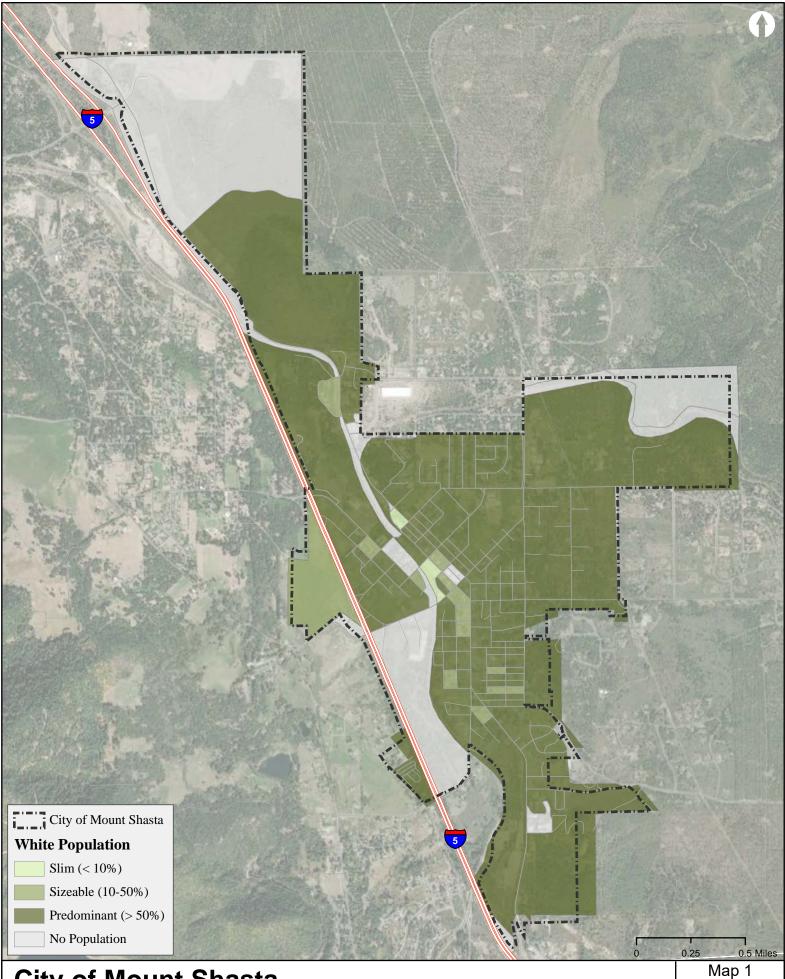
- Use of solar energy to heat water.
- Use of radiant barriers on roofs to keep attics cool.
- Use of solar panels and other devices to generate electricity.
- High efficiency coating on windows to repel summer heat and trap winter warmth.
- Weather stripping and other insulation to reduce heat gain and loss.
- Use of natural gas for dryers, stovetops, and ranges.
- Use of energy-efficient home appliances.
- Use of low-flow showerheads and faucet aerators to reduce hot water use.

Major opportunities for residential energy conservation in the city will include insulation and weatherproofing, landscaping, and maximizing orientation, lowering appliance consumption, and maximizing solar energy.

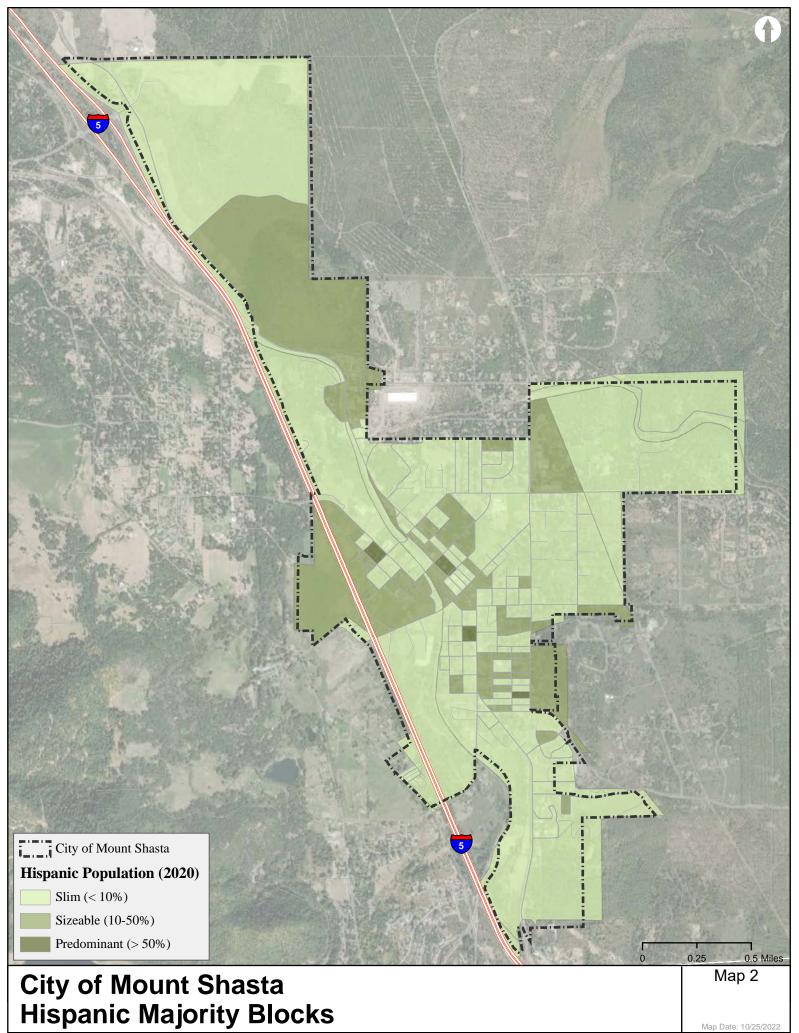
The State of California offers numerous programs to assist residents with energy efficiency upgrades and renewable energy resources. Many of the programs include special financing and extended subsidies for affordable housing. Siskiyou County residents are eligible for several of these programs, including the California Solar Initiative, New Solar Homes Partnership, and Energy Upgrade California.

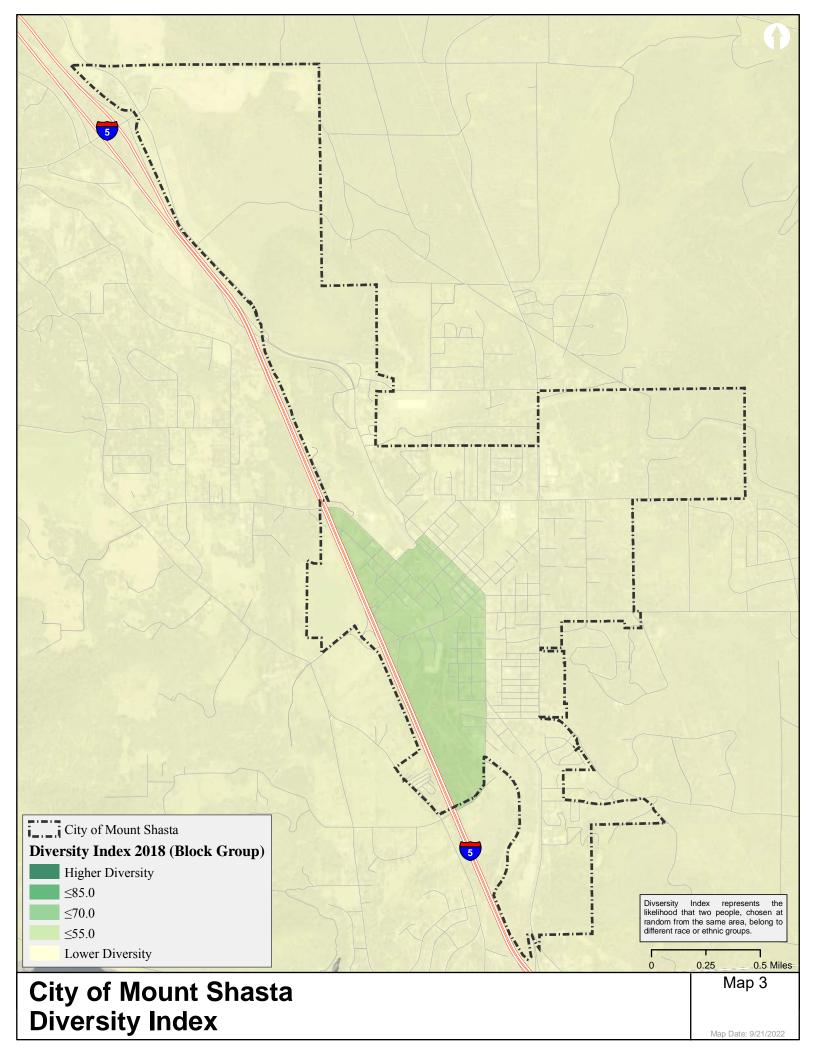
The following policies and programs relate to the City's opportunities for energy conservation:

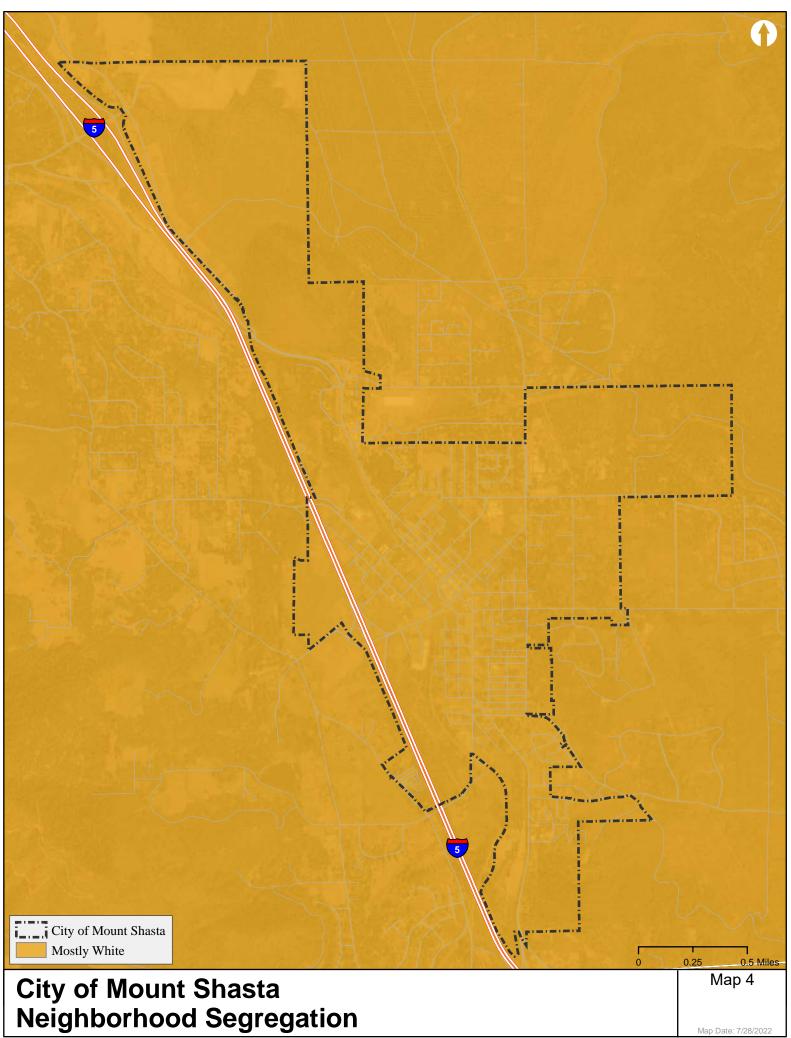
- Policy HE-2.3 Promote the use of energy conservation measures in all housing, including very low-, low, and moderate-income housing.
- Program HE-2.3.1.2: Promote the use of energy conservation measures in all housing through the use of public and private weatherization programs. Provide information on currently available weatherization and energy conservation programs to residents of the city. The City will have information available for the public at the front counter of City Hall and will distribute information through an annual mailing.
- Program HE-2.3.1.3: Continue to enforce state requirements, including Title 24 of the California Code of Regulations, for energy conservation in new residential projects and encourage residential developers to employ additional energy conservation measures for the siting of buildings, landscaping, and solar access through development standards contained in the Zoning Ordinance, Building Code, and Specific Plans as appropriate.



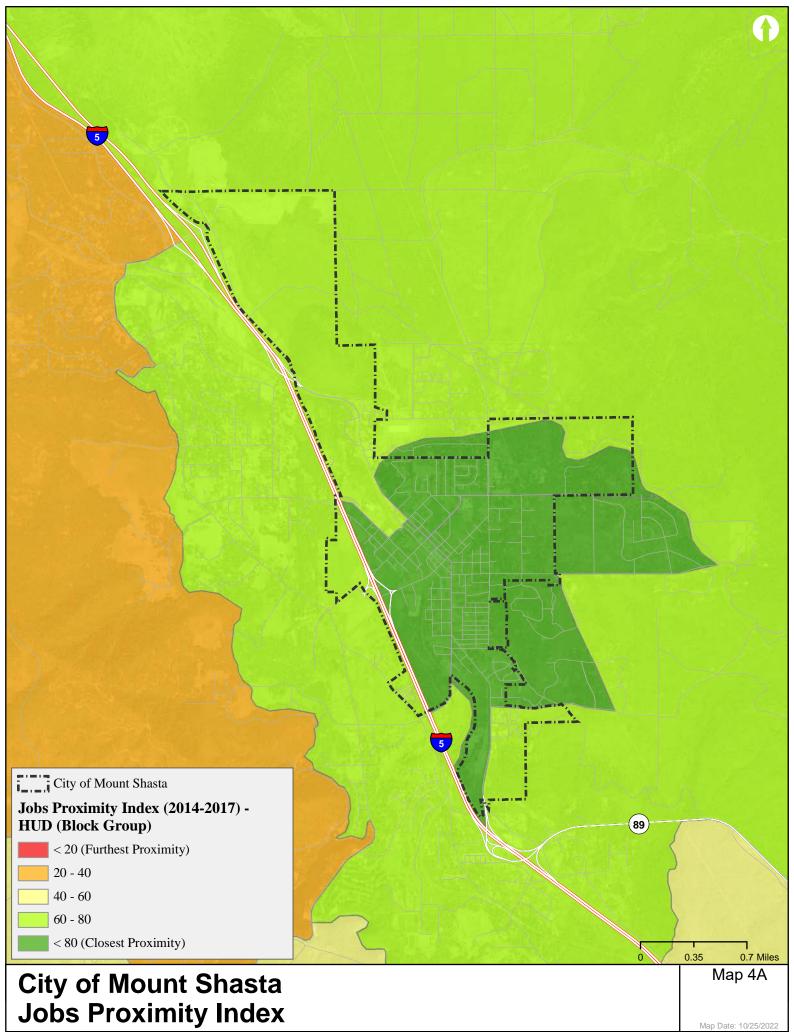
### **City of Mount Shasta White Majority Blocks**

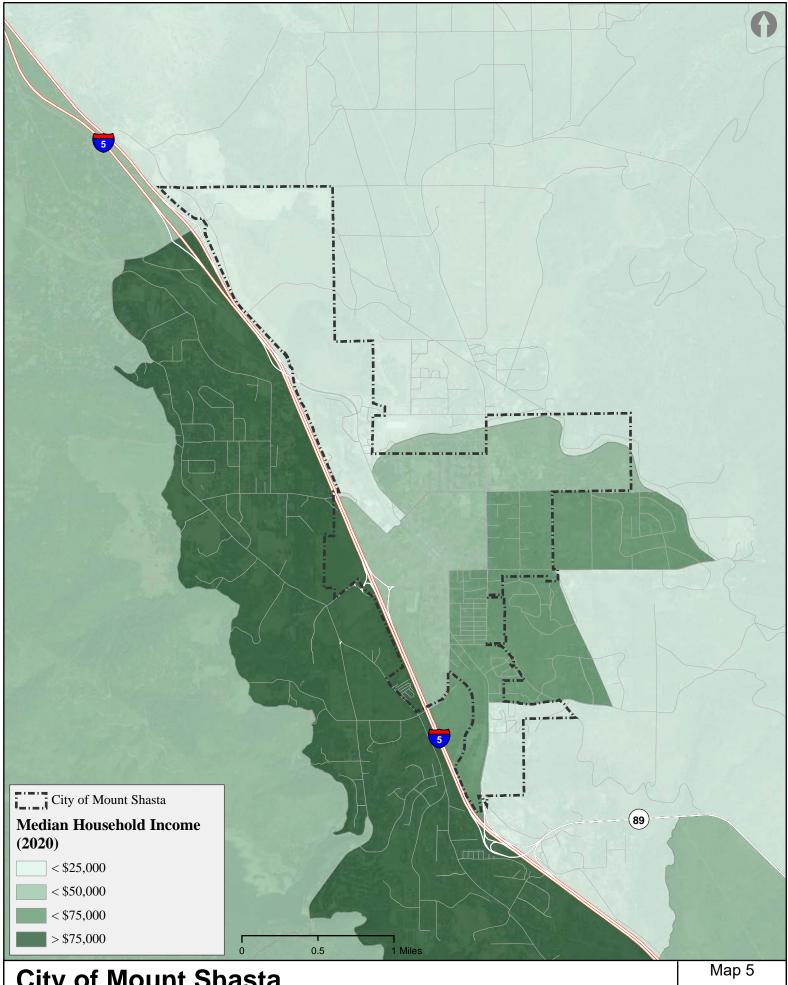




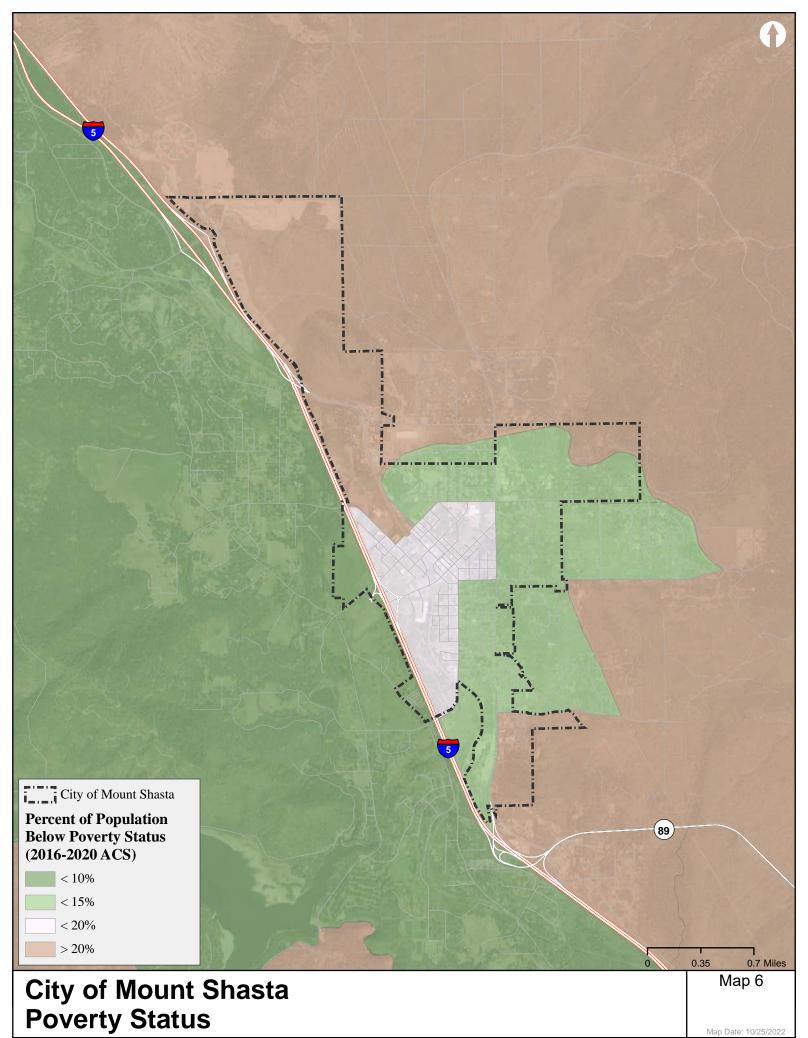


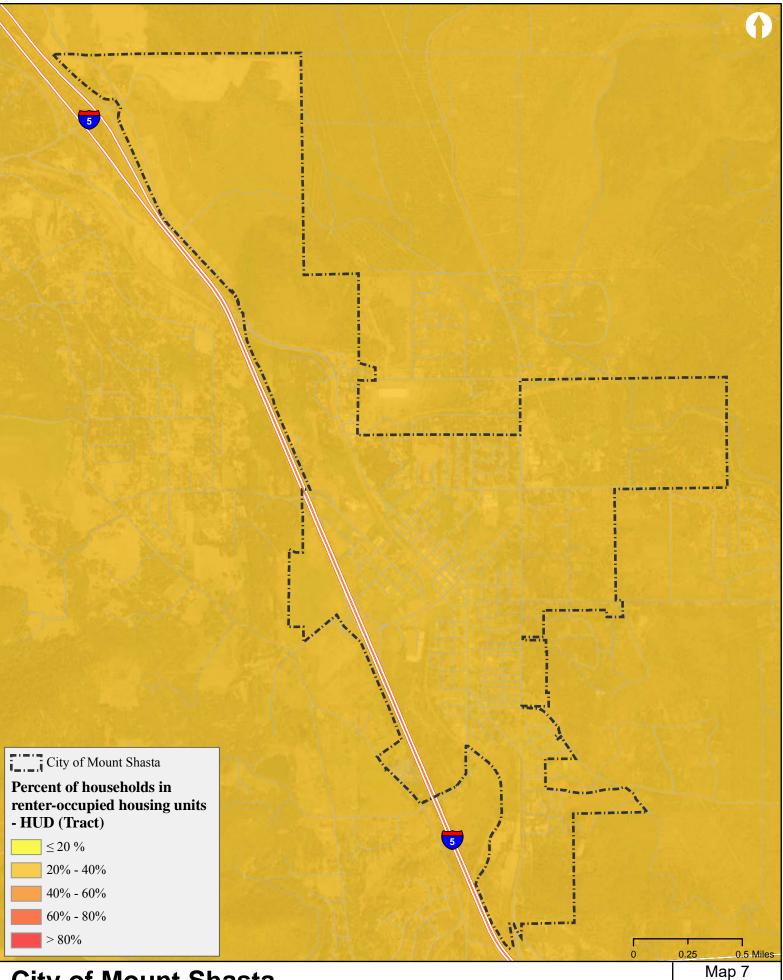
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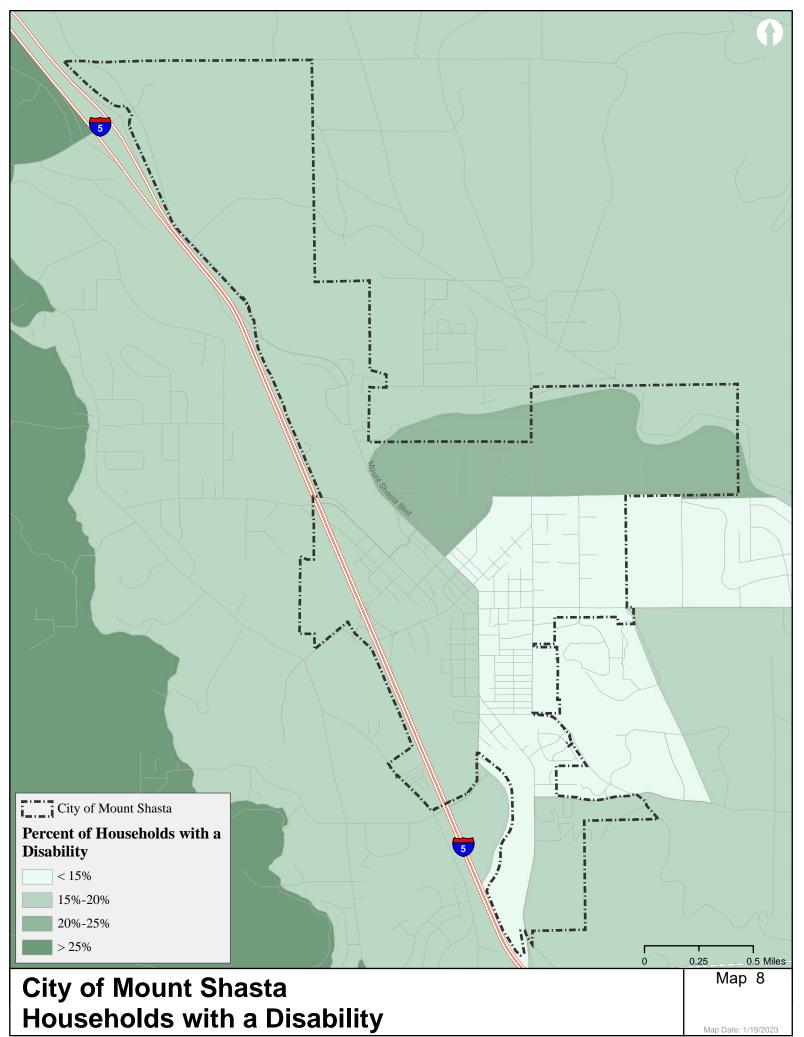


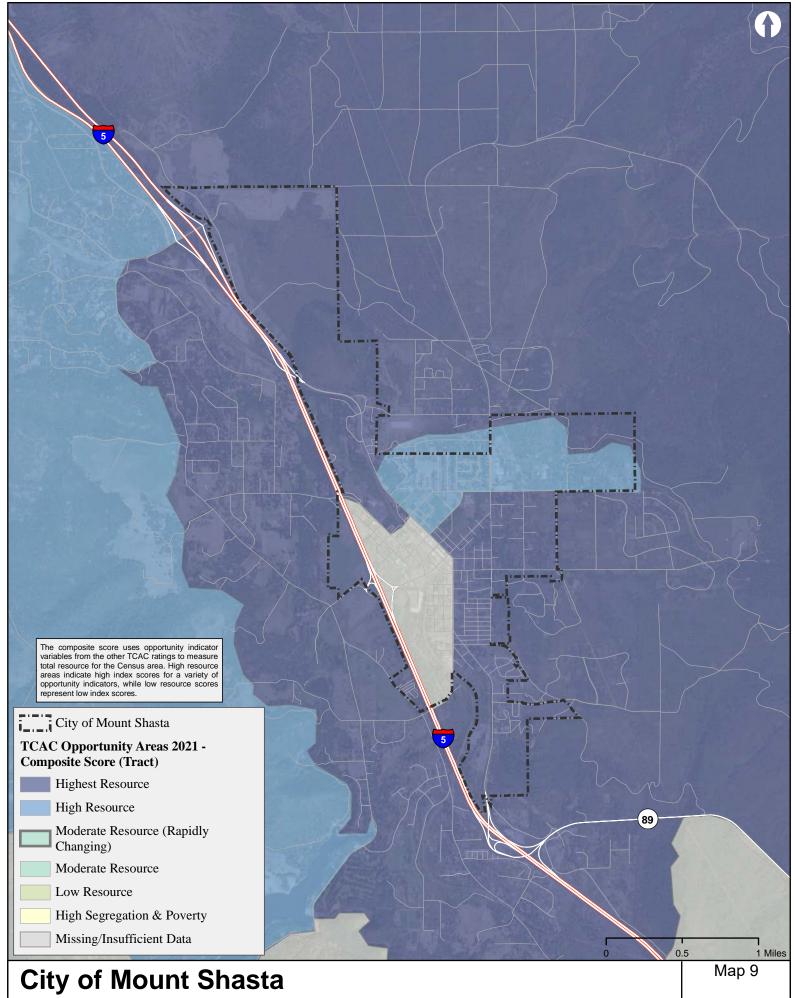
### City of Mount Shasta Median Household Income





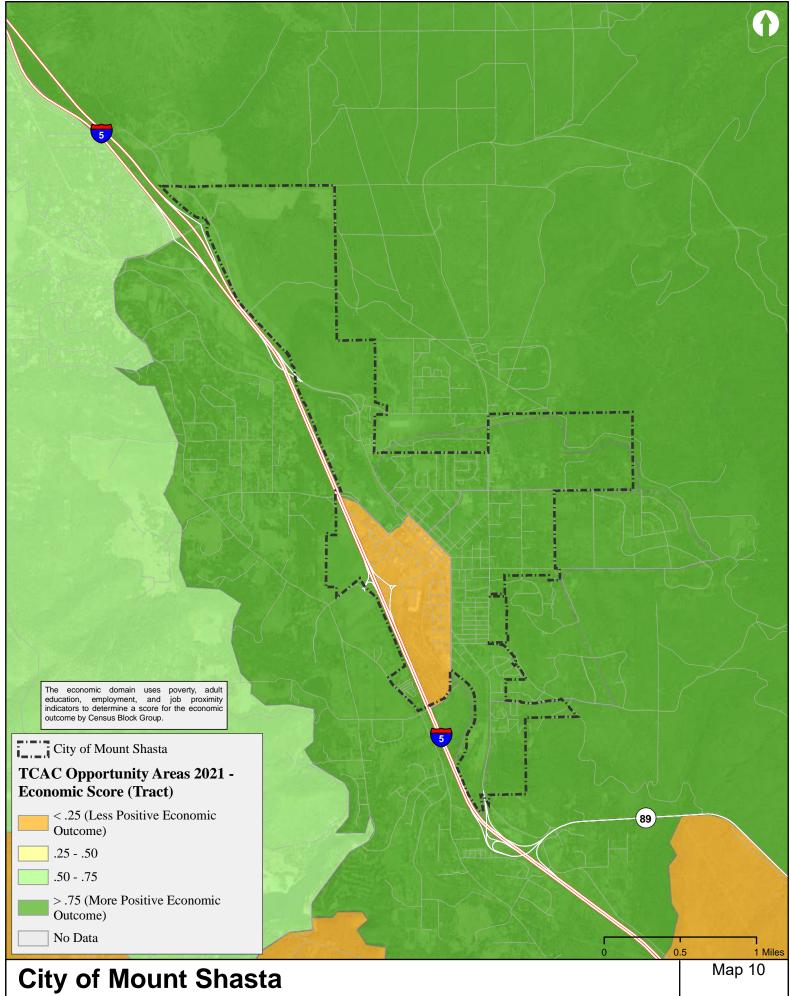
### **City of Mount Shasta Renter Occupied Housing Units**



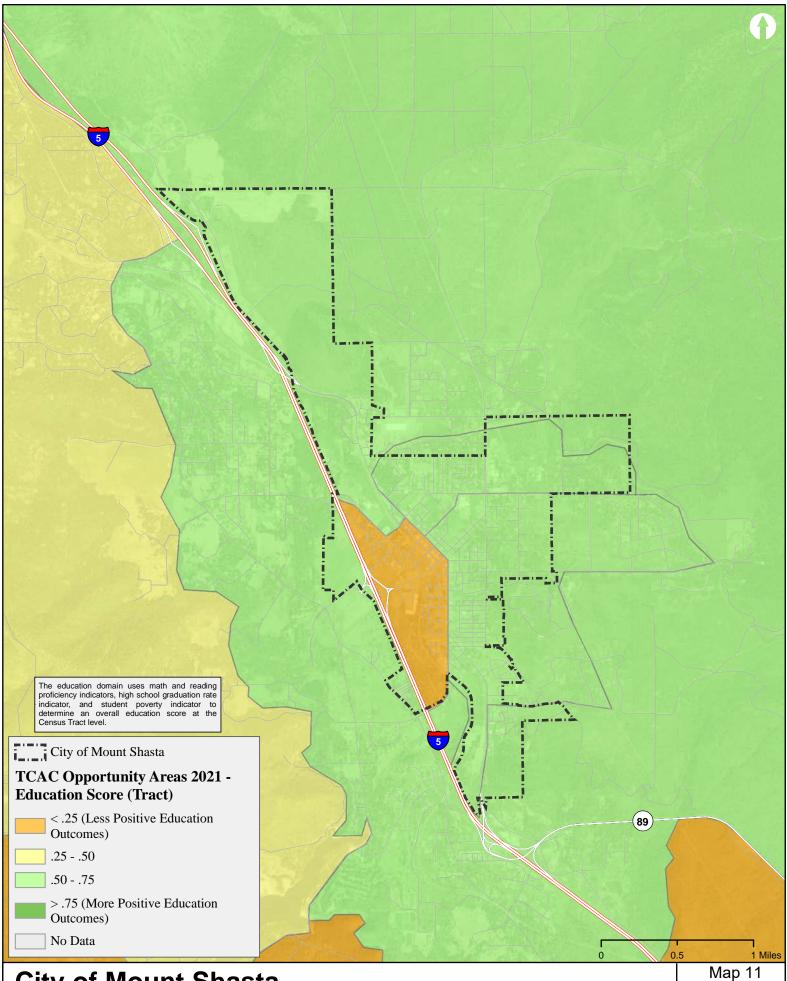


# TCAC Opportunity Areas - Composite Score

Map Date: 10/25/2022

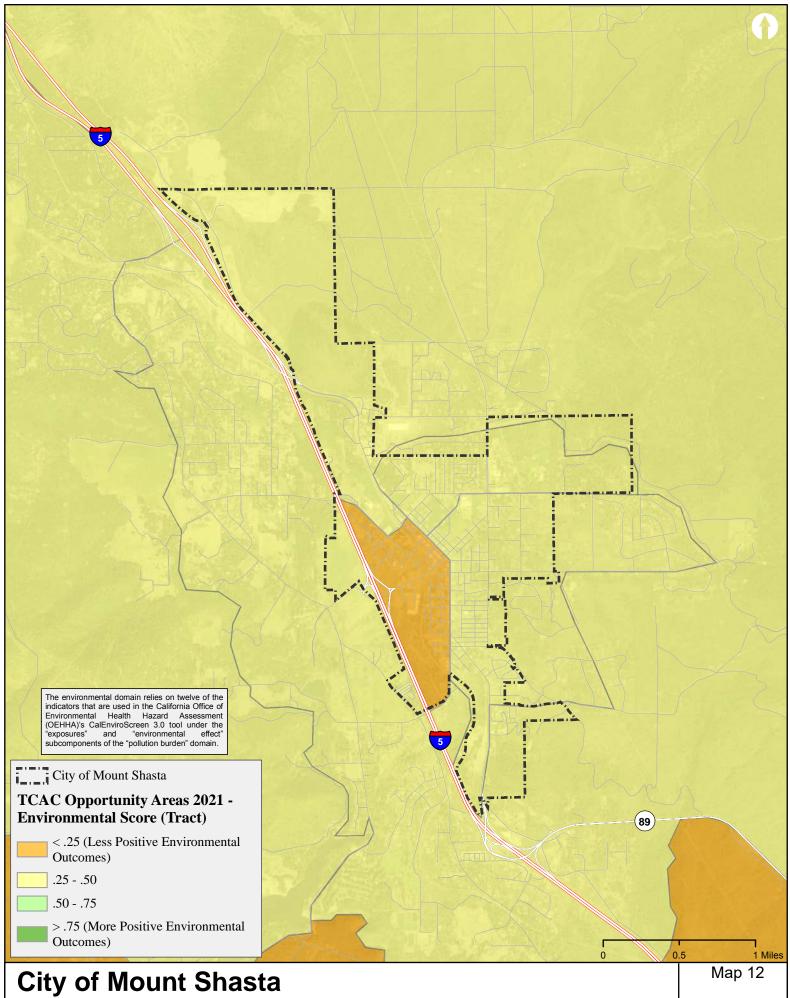


# TCAC Opportunity Areas - Economic Score



City of Mount Shasta TCAC Opportunity Areas - Education Score

Map Date: 10/25/2022



**TCAC Opportunity Areas - Environmental Score**